HARDING TOWNSHIP BOARD OF ADJUSTMENT MINUTES MEETING July 15, 2021 SPECIAL MEETING TIME 6:30 PM

CALL TO ORDER AND STATEMENT OF COMPLIANCE

The Board Vice-Chair, Mr. Newlin called the meeting of the Board of Adjustment to order at 6:30 and announced that adequate notice of the meeting had been made in accordance with the New Jersey State Open Public Meetings Act and State Executive Order 103.

ROLL

Ms. Taglairino called the roll. It went as follows:

Mr. Cammarata	Excused	Mr. Newlin	Present	Mr. Maselli	Excused
Mr. Addonizio	Present	Ms. Sovolos	Present	Mr. Boyan	Present (Late)
Mr. Rosenbaum	Present	Mr. Symonds	Present	Mr. Flanagan	Present(Late)

Mr. Hall, Board Attorney, Mr. Fox, Board Engineer, Ms. Mertz, Board Planner and Ms. Taglairino, Board Secretary were present as well.

REGULAR MEETING

<u>ADMINISTRATIVE</u>—Mr. Newlin

Mr. Newlin noted that the Wittig and Wade applications are carried until the August meeting.

MINUTES

Mr. Symonds made a motion to approve the May 20, 2021, the May 27, 2021 and June 17, 2021 meeting minutes. It was seconded by Ms. Sovolos. On a voice vote all eligible members voted to approve the minutes.

RESOLUTIONS

Application# BOA# 09-21 Chester & Amanda Van Doren
37 Long Hill Road, B17/L41, RR Zone

Mr. Symonds made a motion to adopt Resolution BOA# 01-21 Van Doren. Ms. Sovolos seconded the motion. On a voice vote eligible members, Mr. Addonizio, Ms. Sovolos, Mr. Symonds and Mr. Rosenbaum voted in favor of the adoption.

The above resolution is appended to the minutes.

<u>Application BOA# 14-21</u> Charles Kilgore and Victoria Hawbecker

82 Sand Spring Road, B22/L1

Applicant is requesting variance relief for a front and side setback and for an accessory structure setback as per N.J.S.A.40:55D-70(c).

Presenting: Nicole Magdziak, Attorney Richard Schommer, Engineer

Mr. Schommer was sworn in for testimony.

- Ms. Magdziak presented a proposed plan for a demolition and a new build at 82 Sand Spring Road.
- The applicant is seeking setback relief.
- Mr. Schommer presented the existing and proposed conditions on the property.
- Mr. Schommer drew attention to the wetlands on the property.
- The Board set a site inspection for July 24, 2021 at 9:00 a.m.

Application BOA# 11-21

William Lewis

523 Van Beuren Road, B5/L2, RR Zone

Applicant is requesting an amendment to a prior variance for

modification of a non-conforming use as per

N.J.S.A.40:55D-70(d) 2.

Presenting:

Will Lewis, Owner

Mr. Lewis was sworn in for testimony.

- Mr. Lewis presented proposed plans for a pool house for a modification of a non-confirming use.
- Mr. Lewis presented the variance plan of the property and identified the location of the proposed structure.
- Mr. Lewis presented Exhibit A-1, photos of the proposed pool house.
- Mr. Hall noted that this is an amendment to a prior approval.

Mr. Symonds made a motion to approve the amended application as presented. It was seconded by Ms. Sovolos. A roll call vote went as follows:

For: Mr. Newlin, Mr. Addonizio, Mr. Symonds, Ms. Sovolos, and Mr. Rosenbaum Against: None

Application BOA# 13-21

Morris Home Builders, LLC 604 Spring Valley Road, B 3/L3, Applicant is requesting variance relief for a front and side setback and for lot coverage as per N.J.S.A.40:55D-70(c).

Presenting:

Nicole Magdziak, Attorney Spencer Natunen, Contractor Michael Anderson, Contract Purchaser Mr. Natunen was sworn in for testimony.

- Ms. Magdziak presented the existing conditions on the property.
- Ms. Magdziak stated that the applicant is proposing to build a deck to the rear of the property and is asking for setback and lot coverage relief.
- Ms. Magdziak noted that the lot is an undersized lot for the zone.
- Mr. Hall noted a stream in between 2 parts of the property.
- Ms. Magdziak noted that the contract purchaser has contacted the owner and has proposed to subdivide and adjust the lot line to create one lot.
- Ms. Magdziak presented Exhibit A-1 (10 sheets), a packet of photos depicting conditions on the property.
- Mr. Natunen described the deck details and the architect plans.
- The Board proposed a deed restriction to prevent further development on the lot north of the stream.
- The Board authorized Mr. Hall to draft a conditional resolution subject to the terms of the deed restriction for a possible vote at the August meeting.

Mr. Newlin made a motion to authorize the drafting of a resolution for this application subject to deed restriction verbiage be submitted for review for the August meeting. It was seconded by Mr. Rosenbaum. On a voice vote all were in favor.

Application BOA# 15-21

Michael Hofmann 34 Blue Mill Road, B16/L26 R-3 Zone Applicant is requesting variance relief for a front setback as per N.J.S.A.40:55D-70(c).

Presenting:

Michael Hofmann, Owner

Mr. Hofmann was sworn in for testimony.

• Mr. Hofmann presented proposed elevations plans for front stair replacement with a widening them and the covered entryway from 5 ft. to 8 ft. in a front setback.

- Mr. Hofmann presented a site map and noted where the stairs are on the plan.
- Mr. Hall noted the positive advisory response from the Historic Preservation Commission.

Mr. Rosenbaum made a motion to approve the application as presented. It was seconded by Mr. Symonds. A roll call vote went as follows:

For: Mr. Newlin, Mr. Addonizio, Mr. Symonds, Ms. Sovolos, and Mr. Rosenbaum Against: None

Mr. Flanagan joined the meeting at 8:10

Application BOA# 08-21 Steve & Rachel Fleming

508 Spring Valley Road, B11/L5.01, R-1 Zone

Applicant is requesting variance relief for frontage, front and side setbacks and undersized building envelope as per

N.J.S.A.40:55D-70(c).

Presenting:

Nicole Magdziak, Attorney

- Ms. Magdziak noted that the Fleming's have revised plans that incorporate a revised rear elevation and an adjustment to the floor plan as per the Board's direction.
- Mr. Fox reviewed the plans and found them acceptable.
- Ms. Magdziak presented the prior and present plans for comparison.

Mr. Flanagan made a motion to approve the application as revised. It was seconded by Mr. Newlin. A roll call vote went as follows:

For: Mr. Flanagan, Mr. Newlin, Mr. Addonizio, Mr. Symonds, Ms. Sovolos, and Mr. Rosenbaum

Against: None

The Board took a break from 8:23 to 8:30.

There was a discussion about a Special Meeting date. The Board agreed upon August 30, 2021 at 7:00 p.m.

Resolution BOA# 06-2021 Return to In-Person Meetings

Mr. Newlin made a motion to approve Resolution BOA# 06-2021 Return to In-Person Meetings. It was seconded by Mr. Flanagan. On a voice vote all were in favor of returning to in-person meeting with a new start time of 7:00 p.m.

BOA Annual Report Resolution BOA# 07-2021

Mr. Flanagan made a motion to approve Resolution BOA# 07-2021 BOA Annual Report Resolution. It was seconded by Mr. Rosenbaum. A roll call vote went as follows:

For: Mr. Flanagan, Mr. Newlin, Mr. Addonizio, Mr. Symonds, Ms. Sovolos, and

Mr. Rosenbaum Against: None

The above resolutions are appended to the minutes.

All of the evening's prior applications are carried until the August 30, 2021 meeting with no further notice.

There was a break from 8:54 p.m. to 9:00 p.m.

Application BOA# 17-18 New York SMSA Limited Partnership d/b/a Verizon

Wireless

8 Millbrook Road, B17/L1, PL Zone

Applicant requesting variance relief for use, per NJSA

40:55D-70(d) for a cell tower.

Presenting:

Richard Schneider, Attorney

Mr. Mlenak is acting Board Attorney for this application.

Robert Simon is an objecting attorney for this application.

Dr. Bruce Eisenstein, RFP Specialist

Peter Steck, Objector Planner

Mr. Steck gave Planning testimony for the Objectors.

Mr. Simon presented Exhibit O-4, a packet of photo simulations.

A transcript of the testimony is appended to the minutes.

Note that due to a technical glitch the recording ceased at 9: 24.

OTHER BUSINESS

None

ADJOURNMENT

Mr. Flanagan adjourned the meeting at 11.02.

Respectfully submitted by Lori Taglairino, Board of Adjustment Secretary

JULY 15, 2021 REVISED REGULAR MEETING SCHEDULE FOR AUGUST 2021 THROUGH JANUARY 2022

WHEREAS, the "Open Public Meeting Act" R.S. 10:4-6 and following, requires that public bodies provide adequate notice of meetings; and

WHEREAS, that due to termination of the recent state of emergency and public health emergency declared by Governor Phil Murphy, Board of Adjustment meetings will no longer be held via Zoom and in-person meetings will resume at Kirby Hall, 21 Blue Mill Road in New Vernon NJ on the same dates as set forth in the annual meeting resolution adopted on January 21, 2021; Whereas, the Board of Adjustment has also determined to change the starting time for meetings for the remainder of the year from 7:30 to 7:00 p.m.,

NOW, THEREFORE, BE IT RESOLVED by the Board of Adjustment of the Township of Harding, in the County of Morris, New Jersey, that the annual meeting resolution adopted on January 21, 2021 is hereby revised and superseded as follows:

- 1. From August 2021 through January 2022, meetings open to the public will be held by the Board of Adjustment at Kirby Hall,
- 21 Blue Mill Road in New Vernon, NJ to discuss or act upon public business at 7:00 p.m., on the following dates:

AUGUST 30, 2021 (new date) SEPTEMBER 16, 2021 OCTOBER 21, 2021 NOVEMBER 18, 2021 DECEMBER 16, 2021 JANUARY 20, 2022

2. Certified copies of this Resolution shall be (a) mailed to the OBSERVER-TRIBUNE, (b) mailed to the DAILY RECORD, (c) filed with the Clerk of the Township of Harding, (d) posted on Township webpage and the bulletin board in the main hallway of the Township Hall and, (e) mailed to any person requesting notices of meeting of the Board of Adjustment pursuant to R.S. 10:4-19 who has paid \$15.00 for agendas and \$25.00 for agendas and minutes, which sum is hereby fixed to cover the costs of providing notice of all meetings of this body during 2021 and January 20, 2022. The foregoing shall be accomplished within seven (7) days of the adoption of this Resolution.

I hereby certify this is a true copy of a Resolution approved by the Board of Adjustment of the Township of Harding at a meeting held on July 15, 2021.

RESOLUTION

Chester & Amanda Van Doren - Application No. BOA 9-21 37 Long Hill Road - Block 17, Lot 41 Adopted July 15, 2021

WHEREAS, Chester and Amanda Van Doren applied to the Harding Township Board of Adjustment for a variance from Section 225-122(H) of the Land Use and Development Ordinance, which allows a maximum lot coverage ratio of 10%, to allow installation of a pool house, pool patio and related lot coverage to the rear of a recently constructed residence on property located in a RR Zone at 37 Long Hill Road and designated on the Township Tax Map as Block 17, Lot 41; and

WHEREAS, the Board of Adjustment conducted an initial public hearing on the application at a virtual meeting using the Zoom platform on May 27, 2021, for which public notice and notice by applicants were given as required by law; and

WHEREAS, the applicants submitted revised plans that reduced the extent of requested variance relief in response to comments provided at the initial hearing; and

WHEREAS, the Board of Adjustment conducted a public hearing on the revised plans at a virtual meeting using the Zoom platform on June 17, 2021; and

WHEREAS, the Board of Adjustment considered the testimony and exhibits presented during the public hearing; and

WHEREAS, at the meeting on June 17, 2021, the Board of Adjustment adopted an oral resolution granting the requested variance relief for the revised proposal, subject to certain conditions and based on findings and conclusions as memorialized herein;

NOW, THEREFORE, BE IT RESOLVED by the Harding Township Board of Adjustment, this 15th day of July 2021, that approval of the amended variance application of Chester and Amanda Van Doren is hereby memorialized as follows:

Findings of Fact and Statement of Reasons

- 1. The applicants' property is located at 37 Long Hill Road in a RR Zone. It has a lot size of 3.0022 acres, which is nonconforming in relation to the current 5 acre minimum.
- 2. The property is improved with a recently constructed single family residence and related improvements that replaced an older single-family residence that was nonconforming due its location in close proximity to the front road line. Temporary variance relief to allow the applicants to reside in the prior residence while the new residence and related improvements were being constructed was granted by the Board of Adjustment by resolution adopted on August 16, 2018 on Application No. BOA 8-18.
- 3. The northern part of the applicants' property is traversed by an easement containing a segment of the driveway serving the residence on the abutting parcel to the north and east that is designated as Lot 41.01. The lot coverage for the driveway segment in the easement is required to be included in the lot coverage calculation for the Van Doren property. Abutting Lot 41.01, owned by Mark Rolland and Kevin Roberts, was the subject on a development application approved by the Harding Township Planning Board by resolution adopted on April 2, 2020 that granted conditional use and minor site plan approvals and (c) variance relief to permit construction of an accessory dwelling and significant renovation and enlargement of the existing residence. Due to the size of the expanded building footprint, the driveway was required to be widened for fire safety access absent installation of

an internal sprinkler system. The owners of Lot 41.01 determined that the requisite driveway widening could not be achieved for the driveway segment in the easement on the Van Doren property and thus proposed to relocate that driveway segment onto the adjacent flag staff for Lot 41.01, thus permitting removal of existing lot coverage on that portion of the Van Doren property. The driveway relocation was a condition in the Planning Board approval resolution, which was required to be recorded.

- 4. Elimination of the lot coverage in the driveway easement was factored into a plan for installation of pool and patio improvements on the Van Doren property in connection with construction of the new residence. However, the owners of Lot 41.01 have not implemented the Planning Board approval and are not obligated to do so notwithstanding recording of the resolution.
- 5. Based on the anticipated elimination of the lot coverage in the driveway easement, installation of the proposed pool house, pool patio and related improvements would result in a lot coverage ratio of 10.5%, for which a variance was requested from the 10% maximum in Section 225-122(H). If the lot coverage in the driveway easement is not eliminated, the lot coverage ratio for the initial proposal would be 12.0%. These proposed improvements were shown on plans prepared by Ferriero Engineering, Inc., dated April 1, 2021.
 - 6. The applicants were represented in proceedings before the Board of Adjustment by John R. Dusinberre, Esq.
- 7. Testimony in support of the application was provided by applicant Chester Van Doren, who described the plan preparation timing in relation to anticipated removal of lot coverage in the driveway easement.
- 8. The applicants' development proposal was revised in response to comments and concerns expressed at the initial public hearing to reduce the extent of requested variance relief by eliminating the proposed pool house and reducing the pool patio area. These changes reduced the proposed lot coverage ratio absent removal of the driveway easement coverage from 12.0% to 11.2%. The lot coverage ratio will be 9.7% if the driveway easement lot coverage is removed.
- 9. The revised proposal was shown on plans with a revision date of June 3, 2021 that were filed with the Board of Adjustment and discussed at the second public hearing session on June 17, 2021.
- 10. The Board concludes that under the unusual particular circumstances, it was not unreasonable for the applicants to prepare plans premised on implementation of the Planning Board approval for abutting Lot 41.01 that would result in removal of lot coverage in the driveway easement that traverses the applicants' property. Under the applicants' revised proposal, if the occurs in the future the applicants' property will have a conforming lot coverage ratio of less than 10% based on implementation of the revised proposal.
- 11. In the case of this specific property, the location and characteristics of the existing and proposed improvements, and the potential removal of the lot coverage in the driveway easement, strict application of the zoning requirements based on possible abandonment of the neighbors' proposal would impose peculiar and exceptional practical difficulties on the applicants by precluding the proposed pool patio and related lot coverage related improvements under the revised proposal, thus making variance relief appropriate pursuant to N.J.S.A. 40:55D-70(c)(1).
- 12. The variance relief requested by the applicants can be granted without substantial detriment to the public good and without substantially impairing the intent and purpose of the Master Plan and Zoning Ordinance of the Township of Harding.

Description of Variance

1. A variance is hereby granted from the 10% maximum lot coverage ratio restriction in Section 225-122(H) of the Land Use and Development Ordinance to allow installation of pool patio improvements that will result in a maximum ratio of 11.2% in the event that lot coverage in the driveway easement is not removed, as shown on plans prepared by Ferriero Engineering, Inc., dated April 1, 2021 and revised June 3, 2021.

Variance Conditions

- 1. This variance is based on and authorizes only the specific revised proposal presented by the applicants as set forth in the testimony, application and revised plans. New or amended variance relief may be required for any materially different improvements.
 - 2. The applicants shall pay any outstanding taxes, technical review fees and other fees.
- 3. This variance shall expire in the event that the lot coverage in the driveway easement is removed, thus eliminating any deviation from the 10% maximum.
- 4. This variance shall expire in the event that work on the authorized improvements is not commenced within one year of the date of this resolution and subsequently pursued in a reasonably diligent manner.

Vote on Resolutions

For the Oral Resolution: Addonizio, Rosenbaum, Sovolos, Symonds, Flanagan, Cammarata & Boyan.

Against the Oral Resolution: None.

For the Form of the Written Resolution: Addonizio, Rosenbaum, Sovolos & Symonds.

Against the Form of the Written Resolution: None.

HARDING TOWNSHIP BOARD OF ADJUSTMENT BOA# 07-2021 ANNUAL REPORT FOR 2020 ADOPTED JULY 15, 2021

WHEREAS, in accordance with N.J.S.A. 40:55D-70.1, the Harding Township Board of Adjustment conducted a review of its decisions on applications for variances during calendar year 2020 and discussed recommendations to the Township Committee and Planning Board concerning potential amendments to the Township Land Use and Development Ordinance;

NOW, THEREFORE, BE IT RESOLVED by the Harding Township Board of Adjustment, this 15th day of July 2020, as follows:

- 1. The Board of Adjustment hereby adopts as its annual report for calendar year 2020 the attached Memorandum prepared by Gary T. Hall, Esq., Board of Adjustment Attorney, datedFebruary 22, 2021, and after due deliberation and discussion presents the recommendations articulated below.
- 2. The Board of Adjustment acknowledges that consideration was given to zoning regulations applicable to children's play equipment structures, as recommended last year by the Board of Adjustment.
- 3. The Board of Adjustment acknowledges adoption of updated use regulations for the B-2 Zone in response to prior recommendation the Board of Adjustment.
 - 4 The Board of Adjustment repeats its prior recommendation that consideration be given to review and potential update of the zoning regulations applicable to wireless telecommunications facilities to ensure that they are consistent with current technology and wireless telecommunications business practices.
 - 5. The Board of Adjustment recommends that consideration be given to the zoning regulations for accessory residences.
 - 6 The Secretary of the Board of Adjustment is hereby directed to transmit copies of thisResolution, including the attached Memorandum, to the Township Committee and Planning Board.

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1 APPEARANCES:
GREENBAUM, ROWE, SMITH & DAVIS, LLP BY: STEVEN G. MLENAK, ESQUIRE Attorneys for the Board VOGEL, CHAIT, COLLINS & SCHNEIDER, ESQUIRES
BY: RICHARD SCHNEIDER, ESQUIRE Attorneys for the Applicant
HEROLD LAW, PA BY: ROBERT F. SIMON, ESQUIRE Attorneys for the Objectors: SGSL, LLC; Harsh and
Nina Bansal; Michael and Susan Koeneke;David and Eunice Conine; Brian and
Christina McKittrick; Livio Saganic and Christel Engel; James M. Carifa and Sarah G. Conine; Ted Cotton
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Page 5 Page 6 1 make it available for that Monday. It works perfectly 1 review that. But in rough numbers I would say, I don't 2 because it's the fifth Monday of the month. So there 2 even know that it would be two hours, that might be, 3 3 should be lack of any conflict. The bottom line is, but whatever time at least we'll probably may have a 4 cleanup witness or two. So depending on what else you 4 both Mr. Simon and I are available. 5 If I can just take a sneak peek ahead. So 5 put on for August 30th we can plan accordingly and then 6 what I would contemplate is for a variety of reasons I 6 we can -- Mr. Simon and I have some meeting conflicts 7 think we'll complete the direct of Mr. Steck tonight, 7 for the third Thursday in September due to --8 and we will not probably for a variety of reasons 8 CHAIRMAN FLANAGAN: Okay. The Holiday, 9 proceed with cross. So the intention would be to 9 right? 10 proceed with direct with Mr. Steck. Not carry the 10 MR. SCHNEIDER: Yes. 11 matter to the Board's regular meeting, carry it to the 11 CHAIRMAN FLANAGAN: All right. So let's 12 August 30th meeting, assuming we have a quorum. And 12 finish August then. So it works for you, Mr. Mlenak? 13 then you will respectfully let me know how much time 13 MR. MLENAK: It works for me. 14 you have allotted on August 30th, at which time we'll 14 CHAIRMAN FLANAGAN: Does it work for 1.5 proceed with the cross-examination of Mr. Steck. If 15 McKinely or Paul? 16 time permits and I can bring back another witness 16 MR. FOX: It does. 17 you'll let me know if there's time, if not we will 17 MS. MERTZ: Yes. 18 proceed in September. Does that sound reasonable? 18 CHAIRMAN FLANAGAN: Does it work for Dr. 19 CHAIRMAN FLANAGAN: It does. And I think 19 Eisenstein? 20 when we last spoke it was your estimate that you would 20 SECRETARY TAGLAIRINO: We have not heard 21 need two hours? 21 from Dr. Eisenstein. 22 MR. SCHNEIDER: Well, I think -- honestly, 22 BOARD MEMBER ROSENBAUM: I probably can. 23 I haven't heard Mr. Steck, and out of fairness I just 23 BOARD MEMBER SOVOLOS: I can't do it. 24 got some new exhibits, or at least one new exhibit 24 BOARD MEMBER ROSENBAUM: I said probably. 25 presented at 6:30 or 7:00. I haven't had a chance to 25 Probably can. Page 7 Page 8 1 CHAIRMAN FLANAGAN: Who else said they 1 then we would be, but we will play it by ear in that 2 could not do it? 2 regard. 3 SECRETARY TAGLAIRINO: It might be George. 3 SECRETARY TAGLAIRINO: Good evening. 4 4 DR. EISENSTEIN: Thank you all for waiting CHAIRMAN FLANAGAN: And, you know, we're 5 5 for me. Someone said you weren't starting until nine trying to juggle a lot of calendars here. And 6 Elizabeth, don't be upset with me, but what I would 6 o'clock on Verizon. 7 like to do is, it seems like this is the one day that 7 CHAIRMAN FLANAGAN: Alf did such a good job 8 we can accommodate the vast majority of people. Would 8 in getting through the earlier applications. 9 you be okay to listening to the transcript to catch up? 9 DR. EISENSTEIN: We shouldn't have gone to 10 10 BOARD MEMBER SOVOLOS: Yea. Absolutely. the movie that we went to. Can I sit over here? 11 CHAIRMAN FLANAGAN: Aric, same thing. If 11 MR. SIMON: I was going to, but --12 12 DR. EISENSTEIN: Is it okay if I sit next you're not able to make it --13 BOARD MEMBER ROSENBAUM: Yes, absolutely. 13 to you? 14 MR. SCHNEIDER: And I have at every meeting 14 MR. SIMON: I would like you to. 15 15 CHAIRMAN FLANAGAN: Dr. Eisenstein, we were provided a transcript, so we can continue. 16 CHAIRMAN FLANAGAN: So I think the big open 16 looking to move the regular scheduled meeting in August 17 question is, Mr. Steck and Dr. Eisenstein. 17 to another date. 18 MR. SCHNEIDER: Let me make a suggestion on 18 DR. EISENSTEIN: Which date? 19 19 CHAIRMAN FLANAGAN: The 30th, which is a Dr. Eisenstein. 20 SECRETARY TAGLAIRINO: Dr. Eisenstein is 20 Monday, I think. Are you free on Monday the 30th? 21 21 BOARD MEMBER SYMONDS: So we're moving and walking in. 22 2.2 MR. SCHNEIDER: Okay. What I was going to not a special? 23 say is even if Dr. Eisenstein is not available I don't 23 (Whereupon, Board Member George Boyan 24 know if he would necessarily be necessary for Mr. 24 enters the Board room.) 25 25 Steck's cross. If I decide to bring back an RF witness CHAIRMAN FLANAGAN: George, come on up.

	Page 9		Page 10
1	DR. EISENSTEIN: The 30th is okay.	1	MR. HALL: For all meetings.
2	CHAIRMAN FLANAGAN: We're talking about	2	MR. SIMON: I can do it any time.
3	scheduling of the August meeting. Are you available?	3	MR. SCHNEIDER: That's good enough.
4	BOARD MEMBER BOYAN: I responded I'm not	4	CHAIRMAN FLANAGAN: Is there anyone here
5	available.	5	who cannot do 7:00 p.m. on the 30th? Anyone who can do
6	CHAIRMAN FLANAGAN: Elizabeth's not. It	6	the 30th but cannot do the seven? (No response.) All
7	looks like we have all the professionals except for you	7	right. So let's do seven.
8	and Elizabeth. Would you mind?	8	So Gary, let's talk about that. We're
9	BOARD MEMBER BOYAN: Go ahead.	9	moving all of the applications to the 30th, because I
10	DR. EISENSTEIN: So we're not doing the	10	don't want to do two meetings.
11	19th? The 19th is moving to the 30th.	11	MR. HALL: Right. And you were still here.
12	CHAIRMAN FLANAGAN: That's the other part	12	We said on the Morris thing we carried it to August
13	of the	13	date to be announced. So if we're doing that we'll
14	MR. HALL: I'm fine if you're splitting.	14	announce it now. And there was one other one. Oh, the
15	CHAIRMAN FLANAGAN: So my plan is, for the	15	site visit.
16	Board we're not going to have two meetings in August.	16	SECRETARY TAGLAIRINO: There was Kilgore.
17	We're going to have one meeting. It would be on the	17	MR. HALL: Kilgore we do a site visit. So
18	30th.	18	we can announce it at the site. So that's coming back.
19	DR. EISENSTEIN: And that would be at 7:30?	19	That will come back on the 30th also.
20	SECRETARY TAGLAIRINO: Maybe not.	20	SECRETARY TAGLAIRINO: And we have Wittig.
21	CHAIRMAN FLANAGAN: I guess we're free to	21	MR. HALL: Wittig and Wade were not on
22	start at an earlier time, if we want.	22	tonight. We'll carry them to August, date to be
23	MR. HALL: We're at a consensus earlier	23	announced.
24	going forward that seven was fine.	24	CHAIRMAN FLANAGAN: So we're okay to move
25	CHAIRMAN FLANAGAN: Does that work?	25	all the applications?
	Page 11		Page 12
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1 2	-	1 2	
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1	this application done in as timely a fashion as we can,	1	CHAIRMAN FLANAGAN: Have we started in
2	making sure we address or everyone has an opportunity	2	September?
3	to comment. I don't know if anyone knows how long that	3	SECRETARY TAGLAIRINO: No. I got so lost
4	will take, but that can take some time. I don't know	4	in the weeds with August.
5	if I can say the entire September meeting will be	5	CHAIRMAN FLANAGAN: So it looks like we may
6	Verizon, if that's what's going to be necessary, or we	6	have August figured out. The fact is in September we
7	may it's two months out, so you know, but	7	scheduled the regular meeting for a holiday. So we're
8	MR. SCHNEIDER: If I the one witness who	8	going to move it off of that date.
9	I may re-call would be Ms. Boschulte. I haven't made	9	BOARD MEMBER NEWLIN: It is suggested that
10	that determination. That may in part be based on what	10	we have a meeting the Thursday after.
11	Mr. Steck testifies to this evening. If she can get on	11	SECRETARY TAGLAIRINO: September 23rd.
12	in August then I'm thinking we could wrap it up in one	12	BOARD MEMBER NEWLIN: We decided to wait
13	meeting in September. But that will be out of fairness	13	because we didn't know.
14	to be determined.	14	SECRETARY TAGLAIRINO: Gary, September
15	CHAIRMAN FLANAGAN: All right.	15	23rd? Paul, McKinley, Dr. Eisenstein?
16	MR. SIMON: I may have questions,	16	DR. EISENSTEIN: I'm sorry?
17	obviously.	17	CHAIRMAN FLANAGAN: Would September 23rd
18	MR. SCHNEIDER: I understand. So that	18	work for you? We're going to move the September
19	would be the game plan.	19	meeting off the 16th to another date. The Jewish
20	CHAIRMAN FLANAGAN: All right. So we have	20	Holiday falls on that date.
21	a goal, I guess.	21	MR. MLENAK: Obviously, if this is the
22	MR. SCHNEIDER: I guess the only other	22	meeting we're going to have a vote we need all members.
23	thing between now and August 30th, I would just ask	2.3	MR. SCHNEIDER: That works for me, Mr.
24	that maybe tonight we can think about what meetings,	2.4	Chairman.
25	what dates you're going to talk about in September.	25	CHAIRMAN FLANAGAN: So we have
	Page 15		Page 16
1	Page 15	1	Page 16
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1 2 3		1 2 3	depending on Mr. Steck, but we can't do September because of the Board members not present. So we can do
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	Page 17		Page 18
1	getting through the agenda tonight. Now we have seven	1	MR. SCHNEIDER: And I too am appreciative
2	minutes.	2	not only of Mr. Steck, but also to the Board to
3	BOARD MEMBER NEWLIN: With no attorneys and	3	accommodate us. That's very nice.
4	no extras.	4	MR. HALL: I think I will say good night
5	CHAIRMAN FLANAGAN: Mr. Simon, Mr. Steck is	5	now. I will get out of here while I can. I think,
6	with us?	6	Lori, the August date, is that going to go On that
7	MR. SIMON: Couple of things. First, he's	7	Resolution?
8	checking the date on the 30th.	8	SECRETARY TAGLAIRINO: Yes. The August
9	CHAIRMAN FLANAGAN: All right. Mr. Simon,	9	date.
10	it is all up to you.	10	MR. HALL: September is still will be
11	MR. SCHNEIDER: So most importantly in	11	handled at the next meeting.
12	terms of the date, so Mr. Steck does have another	12	SECRETARY TAGLAIRINO: Yes.
13	matter on the 30th; however, I was able to use my power	13	CHAIRMAN FLANAGAN: So August 30th, 7 p.m.
14	of persuasion that successfully led to Mr. Steck	14	Great. All right. Gary, thank you very much. Ms.
15	reluctantly agreeing to be available between 7 and	15	Mazniak, thank you.
16	9 p.m. on the 30th.	16	MR. SIMON: Can we just take it for what
17	CHAIRMAN FLANAGAN: All right. So we would	17	it's worth. I'm fairly sure, Rich and I was talking
18	have Verizon first.	18	about this, that whether it was scuttlebutt or
19	MR. STECK: Recognize that I've been	19	otherwise, I think at some point during the site visit
20	pressured.	20	it was stated that we were going to start Verizon at
21	MR. SCHNEIDER: Fine. We'll start earlier	21	9 p.m. So to the extent that there may be public, just
22	and I'm appreciative of Mr. Steck doing that. And if	22	a couple more minutes.
23	we get done before nine he can go onto his next	23	CHAIRMAN FLANAGAN: All right. Then we'll
24	assignment.	24	start
25	CHAIRMAN FLANAGAN: Good.	25	MR. SCHNEIDER: So nine o'clock sharp.
	Page 19		Page 20
1	Page 19 CHAIRMAN FLANAGAN: Nine o'clock sharp.	1	Page 20 Anything else?
1 2	_	1 2	
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to both Counsel. There is no conflict. Mr. Simon? EXAMINATION BY MR. SIMON:

- Q. Thank you. Mr. Steck, why don't you provide the Board with your credentials, occupation, affiliation, areas of expertise, licenses and experience in the field of professional planning?
- A. By way of education, I have a Bachelor's Degree in Civil Engineering from Marquette University, and a Masters in City and Regional Planning from Rutgers.

I was first plans licensed as a planner in 1976. I've worked for two consulting firms: Malcolm Kasler and Associates, and Alvin Gershen Associates (sic). I was the planning director for the Township of Montclair.

16 CHAIRMAN FLANAGAN: Mr. Steck, is your 17 license current?

THE WITNESS: It is.

CHAIRMAN FLANAGAN: You're an expert.

20 Thank you.

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21 MR. SIMON: Thank you, Mr. Chairman.

22 BY MR. SIMON:

23 Q. Mr. Steck, what have you reviewed in 24 connection with this application?

I have read all of the transcripts that

have led up to this evening. And I did also witness the video recording of Mr. Masters' testimony. I've looked at the materials that are on the websites. I believe I've looked at all of the exhibits that were presented. And I've viewed the subject property on three occasions. And I was also present during the July 10th crane test.

Also, reviewed the land development ordinance, the Master Plan, the Re-Examination Report, the Redevelopment Plan that includes the subject property, as well as the historic preservation element of the Master Plan.

- Q. And in the context of your review of the exhibits you also reviewed the application and the supporting materials that were submitted?
- A. Yes. And I have seen the latest plans, as well as the application submitted by the Applicant.
- Q. And I know you stated this, just so we're clear. You were present during the entire site visit that was conducted by the Board this past Saturday?
- A. That is correct.

Q. And with regard to this application, why don't you start by providing an overview or foundation as to the surrounding site, and I don't know if you want to refer to an exhibit at this time or whether you

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want to wait on that? A. Let me start and then we'll introduce the

exhibits. I know the Board is intimately familiar with this, but just to lay some foundation I first want to

5 describe the subject property.

> It's a one tax map lot. It's 4.21 and a fraction acres. As the Board is aware it's irregular in size. It's been referred to as an hour glass shape and there is a narrower section toward the center. It has frontage on Millbrook, which is not one of the major roads, not -- but it is -- that's the one way in and out of the property, although as the Board is aware there's a secondary access both for pedestrians and vehicles across the so-called post office property.

When you first enter the property there's a sign that indicates what it's used for. It's the Public Works facility for Harding Township. And when you first -- and a recycling center. When you first enter on the right-hand side is a historic building and a recognized museum. It's the Tunis-Ellicks House thought to be constructed in 1795. It's in -- it's basically a one-and-a-half-story house. There is grass around it and a small parking area, and a small stone outbuilding.

As you further enter the property there's a

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parking area, gravel parking area adjacent to the roadway. And then some 500 to 600 feet in you have the former public works yard, which includes a number of sheds, buildings, typically one-and-a-half stories or one-story in height. Two of the sheds are used for recycling. The recycling center is opened two days a week on Wednesday mornings, and then on Saturday mornings starting rather than at seven, at nine o'clock.

It looks like a Department of Public Works facility. There are areas where mulch or gravel are stored. There are buildings that house equipment. And they're kind of clustered around the center of it. That part of the property is fairly well developed, and again it's -- I would estimate maybe half of the acreage of the total four and a fraction acres is on that one portion of the property, but it's more intensively developed than the other part of the property.

It is -- it is somewhat unique in that it happens to be in its own zone, which is a PL, a Public Land Use Zone that concentrates pretty much on the uses that are there, although it does recognize, and I'll go about -- into it in more detail later, but it does recognize different types of public uses in buildings,

Page 25 Page 26 1 MR. MLENAK: So Lori, what are we up to? 1 as well as historic buildings. 2 2 It is in an area that's fairly well SECRETARY TAGLAIRINO: You know what, these 3 developed, and it's somewhat unusual in the range of 3 are --4 land uses. And probably now it makes sense to 4 MR. SIMON: I believe these should all be 5 introduce my exhibit. 5 O-4, or this pack should be O-4. 6 Q. Sure. So I provided copies to Lori and Mr. 6 MR. SCHNEIDER: The only thing I would say 7 Mlenak and Mr. Schneider by e-mail. I've also brought 7 is that, we haven't resolved the admissibility of O-1. 8 numerous duplicate copies. 8 MR. SIMON: I'm aware of that. And we're 9 Lori, do you want to put it up on the 9 either going to resolve it or we're not going to 10 screen? 10 resolve it. 11 SECRETARY TAGLAIRINO: I can. I'm going to 11 MR. SCHNEIDER: Okay. That's fine. 12 give you one of these -- who's got the working 12 MR. MLENAK: There either will or will not 13 pointers? Are they down there? Okay. It's over 13 be an O-1. This is O-4, regardless. 14 there. I will put them up and I'm going to let you --14 MR. SIMON: Correct. 1.5 where do you want to start with the photo sims or do 15 SECRETARY TAGLAIRINO: There's a pointer 16 you want to start --16 here just in case anybody needs to have something 17 MR. SIMON: No, no, no. Why don't we start 17 pointed out. So the little yellow dot. 18 with the other one, please. And what I'm going to do 18 CHAIRMAN FLANAGAN: Are there copies for 19 19 the gallery? Are there extras? 20 MR. SCHNEIDER: Just for the record, Rob, MR. SIMON: That's why I submitted to Lori. 20 21 we're talking about the exhibit that you e-mailed at 21 Can any everyone see? 22 6:00 tonight? I just want to make sure that we're 22 BOARD MEMBER ROSENBAUM: There's extras 23 talking about the same exhibits. 23 here. 24 MR. SIMON: We are. And one of those 24 CHAIRMAN FLANAGAN: Can you zoom in on 25 exhibits is Mr. Schneider's own witness' exhibit. 25 that, Lori? Can you maximize the -- can you even make Page 27 Page 28 1 area, which is the village area. And I've highlighted 1 the browser take up most of the screen? There we go. 2 MR. SIMON: And this by the way is the only 2 the zones that are in the area, as well as the 3 exhibit, at least that I anticipate right now, that 3 approximate location of the cell tower. So as you see 4 4 here the cell tower is in a Public Land Zone. It abuts we're going to be marking, other than another exhibit 5 5 a B-1 Historic Village Business Zone that straddles the which is Mr. Masters' former exhibits that I've 6 compiled together. 6 street. And then it immediately on the south side of 7 (Exhibit O-4 is received and marked.) 7 the public land zone is one of your lower density 8 8 residential zones, the R-1 Residential Zone. I believe BY MR. SIMON: 9 9 it's a three-acre minimum lot size. And then there are Q. Mr. Steck, so I am showing you what is up 10 10 on the screen and what has been passed out to the Board denser residential zones that straddle some of the Members, and has been marked O-4 for Identification. 11 11 crossroads in the area. 12 12 Can you first describe what O-4 is? The second page in the upper left-hand 13 1.3 corner I arbitrarily numbered these P-1 and P-2, et A. Okay. O-4 is, in real life, an 14 14 eight-and-a-half-by-11 packet that consists of six cetera. 15 Q. So the six pages of this document O-4 15 pages. They were all prepared by me. And I'll just 16 briefly go through it to identify the pages, and in 16 consists of pages identified as P-1 through P-6? 17 more detail I'll talk about it as we get further into 17 A. That's correct. 18 18 Q. Please proceed. the evening. 19 The first page has on the left-hand side a 19 A. So this document was secured from your 20 reproduction of your zoning map, and I've -- to the 20 website, more particularly from your Master Plan that 21 was most recently amended on January 25th of 2021. And left or west on that along the Interstate Highway you 21 22 I have added some notations to it, but the colored area see the B-2 and the OB office Zones that we'll refer to 22 23 23 is the historic district. later, because they're a prime location for cellular 24 towers. 24 Q. So let me back up just for a second, Mr. 25 25 To the right is a blowup of the subject Steck. Just so we're clear before we get through this

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In terms of what you just added to this, why don't we just go through what you added so the Board can understand?

A. I added the words "New Vernon Historic District." On the website they appear on top of the map and I simply put them in red and shifted them down. And then I indicated the approximate location of the proposed cell tower.

I also added at the bottom of the page an excerpt from the individual listing of properties, and it references the subject property which is Lot 1 Block 17 at 8 Millbrook Road as a key contributing property in the New Vernon Historic District.

Q. NV standing for New Vernon?

A. Yes. And there's a table in the historic preservation element of the Master Plan that lists all the lot and block numbers and indicates whether it's contributing or a key contributing property. The subject property happens to be labeled as a key contributing property.

Q. And we're going to go back to discussing this later?

A. Yes. The next page, P-3, has a rendition of the site plan, a portion of it where I've darkened the buildings and labeled them.

Q. So when you talk about the site plan, Mr. Steck, is it the site plan that was previously submitted by the Applicant with the most recent revision date of March 4th, 2019?

A. That's correct. And that references on the top of that diagram. So what I did is I darkened the buildings, darkened the property line, and again this is the western part of Lot 1. On the upper right-hand corner I've reproduced a portion of the plan, and that's Sheet SB-2, which indicates the removal of trees. There were some trees there that didn't have Xs on them but they clearly needed to be removed. And I'm not sure why the drafter didn't put Xs on them, but there are, as I count them, 12 trees that are going to be removed in order to construct both the cell tower as well as the 30-by-60 equipment area.

Q. Before you go on, just in terms of the Xs that you're showing on P-3 that you are superimposing based on the most recent site plan for this application. My recollection is that the trees that have Xs through them that were on the site plan that were identified as to be removed were not identified on the site plan in terms of the type of trees that they were or are at the time; correct?

Page 31

A. That's correct. Q. And they also do not identify those trees

by diameter breast height, or height?

A. That's correct. The two Xs furthest to the left or west, red Xs did not have Xs on them although there were dots indicating that there were trunks there.

Below that, so the lower right-hand corner is a picture that I took on July 10th of this year, and it shows the wooded nature mostly deciduous of the area behind the recycling shed. So this is the area that is going to be cleared in order to have the equipment compound as well as the tower itself.

Q. So you took this photograph, Mr. Steck?

A. Yes.

Q. And where did you take this photo from?

A. I took it from, I'll say, the diagram in the upper right-hand corner shows a fence opening to get to the compound. I was probably 20 feet to the left of that, again, looking back behind the recycling shed. And in my opinion it fairly accurately depicts the existing conditions at that time.

Q. Thank you.

A. I did also darken in pink or transparent pink the compound.

Page 32

The next page is just some descriptions --

Q. So when you talk about the next page we're now up to P-4?

A. We are. And here starting from the right-hand side, the second diagram in is from the Applicant's plans that shows the stealth tree originally proposed at a structure height of 140 feet, and again faux branches an additional 6 feet. As the Applicant has -- the application has proceeded there has been an indication that the Applicant is willing to do, for example, a 120-foot structure with I presume another 6 feet of branching. And what I simply did was manipulate that diagram to drop it down.

It's not clear whether the Applicant in reducing it to 120 feet would reduce the amount of branching. So there's a section below that where I simply have a question mark.

Most of these faux trees are in wooded areas and that's why they work. They kind of blend in to a certain degree, and so they're often times hard to get an individual picture of. I happen to be driving for another project and if you drive north on Route 17 through a corner of Ridgewood in Bergen County there's a faux tree that's out in the open without any trees around it. So I happen to take a photograph of it and

Page 33 Page 34 1 1 important when you have a plastic and metal tree, or a called the municipality and said that that cell 2 structure was approved at 136 feet. So I'm presuming 2 fiberglass and metal faux tree. If it's in a woodsy 3 3 that it was built as it was approved. And then the area you can potentially overlook it. If it's out in 4 4 bottom of that I indicate where that is. And I the open most people recognize it as a cell tower 5 estimate that the photo I took, and it happen to be 5 because it just -- it oftentimes they have unnatural 6 6 from my car, was about 350 feet away. And it just appearances. Most natural trees don't have cellular 7 7 shows you that depending upon the lighting, where the panels stuck in them. So the point I'm going to refer 8 sun is, the density of these structures can change. 8 to later is that the context of where the faux tree is 9 9 And it also can change based on the number of carriers is important in terms of its visual impact. 10 10 that are on it. This appears to have four carriers on The next page is P-5, and these last two 11 11 pages are simply --12 12 SECRETARY TAGLAIRINO: Oh, oh. The Applicant has volunteered, I guess 13 what's referred to as the Delbarton Tree. And that is 1.3 (Whereupon, the projection of the slides 14 14 at the Saint Mary's Abbey Campus, which is at 230 turned off.) 15 Mendham Road in Morris Township. I happen to be 15 MR. SIMON: Wait. Hold on. The slides 16 16 involved with an application there. And so as part of disappeared. CHAIRMAN FLANAGAN: Well, for members of 17 my previous work I took a photograph on November 28th 17 18 of that faux tree that's there. And reading the 18 the gallery, would you like to grab a copy of the 19 19 Resolution, that was approved at 110 feet, and after it 20 was built a second carrier came in. These involved use 20 SECRETARY TAGLAIRINO: I am trying to --21 2.1 CHAIRMAN FLANAGAN: All right. Well, then variances in Morris Township. But I generally labeled 22 the top as 110 feet and a second carrier at 82 feet. 22 try to restart then. Oh, you do the record. Well, we 23 And this is taken along a driveway that 23 have the transcript. So can we proceed until that 24 24 approaches the property. It was taken on April 28th of starts up again? 25 25 this year. And it shows you how the context is MR. SCHNEIDER: It must be that bad Page 35 Page 36 1 wireless service in the building. 1 Q. And the photos that are shown on P-5, as CHAIRMAN FLANAGAN: I thought we had that 2 2 well as what's going to be on P-6, those were taken by 3 temporary -- all right. We will --3 you? 4 4 MR. SCHNEIDER: We'll agree to provide the A. Yes. 5 5 transcript. Are we okay, Steve? Q. And the photos show a crane; correct? 6 MR. MLENAK: Yes. 6 A. 7 CHAIRMAN FLANAGAN: Okay. Good. 7 That was erected from what you understand 8 8 THE WITNESS: So the next page is labeled to be at a height of 120 feet? 9 P-5. And as the Board members that were on the site 9 A. Yes. The top of the boom, so the very tallest part of the boom is at 120 feet above the 10 inspection on July 10th of this year know we went to a 10 11 number of properties in the area. Because it is in the 11 ground. 12 summertime and the trees are in full leaf you don't 12 Q. And your understanding also is that the 13 have the view that you would have in the wintertime, 13 boom was centered so to be directly over the proposed 14 but I picked properties that were very close to the 14 location of the cell tower per the Applicant's most 15 proposed cellular tower. And what is shown on P-5 is a 15 recently submitted site plan? 16 view from the O'Donnell property. And that's the 16 A. That's correct. So what you see hanging 17 closest property to the subject location, and that 17 from the top of the boom there happens to be a cable 18 18 happens to be in, again, one of the more low density and a hook. And if you follow that straight down you 19 19 zones, the R-1 Zone. So -would presumably land in the location that the towers 20 BY MR. SIMON: 20 are proposed. 21 21 Q. With regard to -- before you go on here. So the very top of the tower would be at 22 When you're talking about the site visit, that's the 22 120 feet. Again, there are several renditions of what 23 site visit that took place this past Saturday 23 the Applicant is offering. That would be the top of 24 July 10th, 2021? 24 the structure in one of the alternatives that are 25 A. That's correct. 25 proposed, and then the branching, if the Applicant

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So on the left-hand side some of the participants are standing at the back fence of the O'Donnell property. And so that's a fairly close location to the crane. I happen to then move to the other side of the O'Donnell property and took a photograph. And now because I'm a further distance

settled on a faux tree, would be 6-feet taller.

So first of all, the tree on the right-hand side that's in the -- just right of center, those are the areas that are going to be cleared in order to put the compound in.

away you get a better sense of the tree height.

- Q. When you say "The area that is going to be cleared," you mean the trees that you see on P-5 are going to be removed?
 - A. Yes.

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Q. And which are the trees that are over or in the location of the proposed tower?

19 A. Yes. Again, on the left-hand side you see 20 a number of participants that are standing at a fence, 21 and that's the property line. And then as you see 22 there's a -- a whitish area which is the roof of the --23 one of the recycling sheds. And then behind that you 24 see some deciduous trees. That's in the area that's 25 going to be cleared for the compound.

So moving from that property further away --

Q. When you say "that property"?

A. Excuse me, the O'Donnell property, and moving further away would be P-6. So P-6 is from the Saganic property, which is further to the south. And so you see a hedgerow in the front, and that hedgerow is approximately on the property line of the O'Donnell property. So you see there's a label there "O'Donnell property," which refers to the house on the O'Donnell property, and then to the left or west of the house you see the upper story of a barn. And there you see again the same boom at 120 feet.

Now, what is helpful about this to me is the fact that -- and again I'll repeat, the trees that are just right of the boom are going to be removed. But you see the tree line there that is substantially lower than 120 feet. So one might estimate that those tree heights are maybe 65-feet tall. I'll talk about this later, but there was some testimony -- there was no testimony about the height of the trees, but there was an estimate of something like 80 to a hundred feet in the record. I remember 80 feet specifically. None of those trees in that area are 80-feet tall. They are in my opinion closer to 65 feet.

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Now, there's some trees you see without leaves which are probably Ash Trees that are going to disappear anyway, and most of the trees there are -- in that immediate area are just deciduous.

BOARD MEMBER NEWLIN: Can you say why you think the height is 60 feet?

THE WITNESS: Excuse me?

BOARD MEMBER NEWLIN: You did an estimate of the tree heights?

THE WITNESS: Yes.

BOARD MEMBER NEWLIN: So can you explain?

THE WITNESS: Just graphically looking at the photograph. Again, when you're further and further away the line-of-sight between the base and the top gets closer and closer together. So it's impossible to judge the height when you're at the fence line, but when you go away it's a little better.

BOARD MEMBER NEWLIN: And you're just using the proportion of the height as you compare to the top of the crane, is that what you're doing?

THE WITNESS: Yes. And again the -- on P-5, the left photograph, you don't even see yet the cab of the crane truck. That's down below the fence line. But, again, just proportionally on the right-hand side I think the best example because I'm Page 40

Page 38

the furthest away is P-6. And again, I'll return to this theme, but if this faux tree were in a wooded area where there were trees that were 80-, 85-foot tall it would be less apparent, but because this is going to be sticking out in a sense like a sore thumb it could be very apparent, and it will be in my opinion very apparent that it's not a natural tree. There's a geometry to it. You will see some of the panels there if more than one cellular provider mounts equipment there. So it will appear more and more unnatural as cellular providers attach themselves.

BOARD MEMBER NEWLIN: Are you able to -- as you put up this exhibit, are you able to in your opinion say which are the trees that are going to be removed on P-6?

THE WITNESS: Clearly the --CHAIRMAN FLANAGAN: If you can use the pointer.

THE WITNESS: Yes. On P-6 there is --Mr. SIMON: Paul, can you use the pointer? THE WITNESS: I'm putting the pointer to the right of the boom, and there is a deciduous tree, which in my opinion is in the area that's going to be removed. So you're going to see more of this facility. Now, what is unresolved is --

BOARD MEMBER NEWLIN: I'm sorry. Are there any other trees in this picture that are going to be

THE WITNESS: It is -- I can't tell -- let me just look at another photo.

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removed?

BOARD MEMBER NEWLIN: Only if you know for sure. It's not that important, I just want to know.

THE WITNESS: If you look on P-5 on the right-hand photograph you see quite above the fence line, and that's the roof of the recycling shed. If you'll then flip to P-3 you'll see in the upper right-hand corner you'll see, first of all, there's a rough line of where the recycling shed is, and then you'll see some of the Xs extend further to the northeast of even the edge of the shed. So anything that is in front of the shed is going to be -- or let's say to the southeast of the shed is going to be removed in my opinion.

And you can get a sense of that again from the white roof, but again the Applicant has not identified the nature of the trees, the diameter, you know, the height of those trees. So this is the best I have to indicate how the view is going to change. And again it's a fairly dense area, and I think the, you know, the best view is on P-3 the lower right-hand

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photo. So I, again, I took it straight into the area where there were going to be trees removed. And again, that's a 30-by-60-foot area. But the Applicant is proposing to plant a so-called buffer to the southeast of that compound. And in order to plant there you have to remove the existing trees that are there. What I also want --

8 BY MR. SIMON:9 O. And by th

Q. And by the way, and I don't want to jump around too much, but since you mentioned it. In terms of the proposed plantings, based on the heights at the time of planting that were depicted in the site plan and stated via testimony, do you have an opinion as to whether those "replacement trees" are going to be able to screen the proposed cell tower?

A. Well, they're not going to screen the cell tower. Over time they will screen the equipment area.

The other point I want to raise is the proximity of the tower to the property lines. When you measure setbacks you measure to the closest point of the structure. And the measurements that you've been given by the Applicant go to the centerline of the tower. That's like saying, I mean, you don't measure the one setback to the centerline of your house, you measure it to the closest point of your house. And

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given the fact that the faux tree alternative has, I

believe, a 20-foot diameter to the artificial

3 branching, that tree structure I would estimate is

4 going to be 45 feet from the property line of the

O'Donnell property, and approximately 80 feet from the

property to the west.

So it's in terms of what's the degree of variance that's needed, it's more severe than what the Applicant implied. Because the Applicant only measured to the centerline of the tower, which again is a convenient engineering issue, but it's not the way you measure setbacks.

CHAIRMAN FLANAGAN: Mr. Steck, let me ask you a question. On the top of the trees, I think you just said the plantings would eventually cover or hide the equipment shed, they weren't going to cover the tower. How large of a tree could be moved or transplanted? Do you have any experience?

THE WITNESS: I don't. I know that the taller the tree, certainly the more expensive it is, but the less likely it will survive. So one problem is when you do -- - there are a number of tradeoffs. When you plant larger trees there's a greater probability that it's not going to survive, and obviously difficult to replace.

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The -- I had another point that -- and the other issue, and again it depends upon the species.

There are some trees that grow faster than others, two feet a year. And one of the problems is they tend to be susceptible to wind damage or being blown over. So there's kind of a tradeoff in types of trees.

But you know, the Applicant obviously is clearing the area. The Applicant is making some attempt to buffer at least the lower part of this.

CHAIRMAN FLANAGAN: Have you ever seen a tree planted in your experience in one of these other cases that was say 50-feet tall?

THE WITNESS: I've never seen a 50-foot tall tree planted.

CHAIRMAN FLANAGAN: 25-feet tall?

THE WITNESS: I think on rare occasions.

Again, you need specialized equipment. And there are firms that do big time planting. Some of this thing also, I think, comes out of litigation. Someone damages someone else's trees there has to be a remedy and it's not just monetary.

So the answer is, I think there's some judgement involved that obviously evergreens are better than deciduous. It is helpful to have a staggered row so that there's room to grow because if you plant them

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too close right away they're going to compete too much

BY MR. SIMON:

for light and resources.

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- Q. And I guess to follow the Chairman's point, isn't it true that if you're going to be -- even if you can possibly plant a tree that is taller than the trees that are being proposed by the Applicant, as you get up there in height in terms of greater height of trees that corresponds to an increased root system, right, in terms of diameter?
 - A. Right.
- Q. And then further opportunity for those root systems to be potentially damaged by other activities?

A. That's potentially true. And again, there's always a tradeoff. If you plant big trees they have to be spaced more, then they're less effective in terms of buffering. And there -- you know, you can't buffer a 120-foot faux tree unless you're in a heavily wooded area.

So there are two kinds of negative effects: One is, what's on the ground. When you're standing in your backyard and you look across the fence what's there. But obviously a structure like this has a regional effect.

Q. Now, Peter, just before the Chairman asked

you a question. I'm just going to follow up on something. You talked about the fact that the distance to the relative property lines is actually somewhat less than what is depicted on the site plan, because you're not taking into account the breast of the tree branches; correct?

A. Right.

8 Q. The fake tree branches. If the Applicant 9 ultimately installed a flagless flagpole, as was 10 depicted in a number of photo simulation images that 11 were presented as part of this application, there still 12 would be a width certainly from the property line that's greater -- I'm sorry, and the distance would be 14 less correspondingly to the property line even if you 15 went with the flagless pole?

> A. That's correct. There is some diameter to the flagless flagpole. So again, I just wanted to point out that the dimensions referenced by the Applicant are really to the centerline of the structure, and that's not really how you measure setbacks, in my opinion.

So I think it's worthwhile talking about the neighborhood.

Q. Peter, just a couple of other things. I'm sorry. With regard to this property, and you talked

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earlier about the fact that it's, in essence, a bowtie with this particular shape on two sides of the tie?

A. I think I referred to it as an hour glass. Either one works.

Q. In my head I think it was a bowtie.

Before we get off of the subject property, can you talk a little bit about the fact that this is still one property and not two separate properties even though there's different activities?

A. Correct. That while in its past history it was an assembly. The answer is today it is one tax map lot, and the entire lot again is indicated as a key contributing property in the local historic district. So the answer is it is one property. There was -- it was merged over time, and right now it has two principal uses: It has a historic house and museum on one end. And then it has the DPW yard at the other end. So it has two principal uses at this current time.

Q. Thank you.

A. It's worthwhile talking about the surrounding neighborhood. And I think the best way to look at it is, I guess, P-2 which has an excerpt from your Master Plan. And this is largely, as the Board is aware, the geometric center of Harding Township, but

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it's also referred to in numerous documents as a historic area.

On the map on P-2, and there's a key on the lower left-hand side --

Q. And that key is not your key, but the key from the actual document?

A. That's correct. So first of all, everything that's in color there, or within the line is in the local historic district. And as the record shows this has expanded over time. The municipality has elected to include adjacent properties in the area.

Q. Just so we're clear, when you say "it's expanded over time" you're talking about the New Vernon Historic District has expanded over time?

A. That's correct. So in the red line, and there may be some disagreement on part of the subject property, but the red line generally indicates properties that are on the State and National Register of Historic Places.

20 Q. And again, that's not your red line, that's 21 the documents?

A. That's correct. This is from the Master Plan.

The historic element, again, has a table that specifically lists by lot and block number the

Page 49 Page 50 lots that are in the New Vernon Historic District, and 1 the Historic District. The property that it's on is a 1 2 it has a commentary about whether they're contributing 2 key contributing property, and it happens to be toward 3 3 or key contributing. So everything in blue, which the center, the focal point of the district. 4 4 includes the entire subject property, Lot 1 and Block Q. And, in fact, if you look at P-2 in terms 5 17, is labeled as a key contributing property. Despite 5 of following the colored key, that the subject 6 6 the fact that there's some non-historic sheds there, it property, Block 17, Lot 1 appears to be only one of 7 7 three properties in the entire New Vernon Historic is a key contributing property. 8 District that are key contributing properties 8 The green says that it's contributing. So 9 9 again there are -- the highest category in terms of the identified; correct? 10 10 integrity of the historic district is key contributing. A. That's correct. There's a church property 11 11 Then contributing is -- means that it's in the same and then there's another development, and then the 12 theme. It might not be a focal point, but it's in the 12 subject property. 13 same theme as the historic nature of the area. There's 13 CHAIRMAN FLANAGAN: And who designated 14 14 a reference to a -- to the park that's in the area. these as key contributing versus contributing? 15 15 And then yellow is noncontributing. And THE WITNESS: I believe the municipality 16 16 had consultants that analyzed the area, and again -noncontributing means that because there might have 17 17 BOARD MEMBER NEWLIN: Mr. McCabe. Is that been changes over time or -- to the building, or there 18 18 might be a later construction, but it's still in the what you're referring to? 19 19 THE WITNESS: Yes. So someone with historic district. And it means that it's not a focal 20 point, but it deserves attention because it is within 20 professional qualifications, a degree, experience, 21 21 analyzed it. Now, there are formal nomination forms the district. So there are different levels of 22 interest on these properties. 22 when you're submitting to the State and National 23 And what is significant is that despite the 23 Register and they have to review it. But the -- the 24 24 fact that there is a DPW yard here with fairly low criteria in general are, the department of interior 2.5 25 height structures, this cell tower is in the heart of criteria were used by the local consultants to rate the Page 51 Page 52 1 1 to interrupt you there, but just to be clear here. I properties. 2 CHAIRMAN FLANAGAN: Okay. So the township 2 think what Mr. Steck is trying to get to, is there's a 3 designated these as either contributing or key 3 difference in how the Federal and State Historic 4 4 contributing. Are they on the National or State District, the extent of those districts is shown on the 5 Register of Historic Places? 5 original mapping that is approved by the state and the 6 THE WITNESS: The red line, according to 6 Federal Government, versus what's shown on the township 7 the Master Plan, shows that that's the boundary of the 7 map; is that accurate? 8 8 district on the State and National Register. There is THE WITNESS: Yes. 9 a little bit of disagreement about how much of the 9 MR. FOX: And that's what they're trying to 10 subject property is on the State and the National, but 10 get at. 11 it's clearly that the Historic 1795 House is on the 11 MR. SIMON: First, did you respond to Mr. 12 12 State and National Register. Fox's comment? 1.3 There is -- as I consulted other sources 13 THE WITNESS: Would you make your comment 14 14 again, so I can -there was not complete agreement in terms of where that 15 15 red line is, but this is the line. And the key here MR. FOX: Okay. You've gone through pains 16 says that this is the boundary of the State and 16 to talk about the Federal and State Historic District 17 National Register, and that's what Harding Township 17 boundary as it's shown on the township map. Are you 18 recognizes in its Master Plan as the limits of the 18 aware that there is a discrepancy -- are you saying 19 19 district. there's a discrepancy between what's shown on the

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mapping?

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saying?

CHAIRMAN FLANAGAN: So Harding Township

thinks that the State and National Register includes

everything within that red line. Is that what you're

MR. FOX: I'm sorry, Mike. I didn't want

THE WITNESS: Yes.

13 (Pages 49 to 52)

THE WITNESS: Well, there appears to be a

Township maps for that historic and state district,

versus what's shown on the actual state and Federal

discrepancy and I'm not sure which one is correct. If

you look at the NJDEP Geo-website you can click on

Page 53 Page 54 overlays. And the boundaries are somewhat different. 1 delineation being the narrow neck. So is there any 2 2 CHAIRMAN FLANAGAN: So let's talk about part of the subject property east or west that is 3 3 that difference. So I presume that that is the historic for the state? 4 4 official state listing of what is historic and what is THE WITNESS: Yes. 5 not; is that correct, the website you were referring 5 CHAIRMAN FLANAGAN: All right. Is the west 6 6 side of the historic property historic? 7 7 THE WITNESS: No. But let me just say, the THE WITNESS: Let me put it this way. 8 8 CHAIRMAN FLANAGAN: My question, and I state and the national registers are I think identical 9 9 don't mean to make it more confusing. There are three in terms of their boundaries. Again, the source I used 10 entities here: The Township, the state, and Federal. 10 for that was -- I didn't look at the individual 11 11 Do all -- I'm trying to understand, which of those nomination forms, I looked at the NJDEP Geo-website. 12 three, if any, believe that the subject property is a 12 And that had the eastern part of it is on the State and 13 13 historic property? The Township does, I think is what Nation Register. It did not have the western part of 14 14 you told me; is that correct? the hour glass. 15 1.5 THE WITNESS: Yes. CHAIRMAN FLANAGAN: So if we talk about the 16 16 CHAIRMAN FLANAGAN: Does the state believe part of the property, the western side where the 17 tower's going to go, for the township it's historic, 17 that it's a subject property? 18 MR. SIMON: Can I -- before you answer the 18 for the state it's not historic, and for the Feds it is 19 question, just for clarification. I think to answer 19 not historic; is that correct? 20 the question, you may need to clarify what is meant by 20 THE WITNESS: Yes. What I want to 2.1 the subject property as Block 17, Lot 1 both sides of 21 emphasize is that the Municipal Land Use Law allows 22 the hour glass, versus one side of the hour glass. 22 this municipality to have its own districts. And they 23 That's why I'm asking. 23 don't have to necessarily agree with the State and 24 24 CHAIRMAN FLANAGAN: So let's say the west National District. So over time the properties that 25 25 Harding Township considers to have historic merit have side of the subject property and the east side. The Page 55 Page 56 1 expanded. And the colored properties here that are 1 properties that are no longer, even if they're in the 2 blue, green, and yellow, Harding Township considers 2 State and National Register, that they're not part of 3 them to have historic merits. 3 the historic district? 4 4 CHAIRMAN FLANAGAN: So those colors are per A. For example, to be listed on the State and 5 Harding Township, not per the state or the Federal? 5 National Register, there's no penalty unless you're 6 THE WITNESS: That's correct. 6 using some Federal funds or Federal guarantees and then 7 CHAIRMAN FLANAGAN: Okay. Thanks. 7 it requires review. If you're using private funds you 8 8 BY MR. SIMON: can tear down a property that's on the State and 9 Q. And just also on that clarification point. 9 National Register. 10 10 You include appropriately, Mr. Steck, a note on the The local district is different. You have 11 bottom of P-2 with regard to specifically to Block 17, 11 a historic commission that reviews this. And if 12 Lots 55.01, 55.02, 55.03, 55.04, where it talks about 12 something doesn't need an application to the Planning 13 13 that they were on the national register but due to Board or Board of Adjustment, they need a Certificate 14 development, actually Harding Township determined that 14 of Appropriateness from the Local Historic Commission, 15 15 even though that they are technically on the State and and that becomes a recommendation that that property 16 National Register that Harding Township made a 16 comes before this Board, or the Planning Board. 17 determination to remove them as contributing or 17 MR. SCHNEIDER: Mr. Chairman, is it --18 18 BOARD MEMBER NEWLIN: May I ask you, why otherwise to the New Vernon Historic District because 19 19 of that development? does this matter? 20 A. Yes. That note is from the Master Plan. I 20 MR. STECK: It matters because --21 know it's hard to read, but it's there. 21 BOARD MEMBER NEWLIN: Are you going to get 22 22 Q. But the point is, is that Harding Township into -- I don't want to interrupt your flow. Are you 23 also besides identifying within the New Vernon Historic 23 going to actually get into why this information is --24 District what's key contributing and contributing, also 24 THE WITNESS: I'm going to jump the gun and 25 25 clearly did an evaluation of determining are there I'll return to that. The reason it maters is because

Page 57 Page 58 by and large the adverse impacts of cellular towers is 1 THE WITNESS: I'm going to have to jump the 2 2 their visual impact. And what -- inclusion in a gun here. First of all, the municipality says this is 3 3 historic district means, in my opinion, that the an important area of Harding Township. And it has 4 4 municipality needs to take a finer-grain view of its another level of review by a historic commission than 5 negative impacts. And there's a lot of language in the 5 is normally the case. By rating properties as 6 Redevelopment Plan, the Master Plan, the PL Zone, the 6 contributing and noncontributing there's a different 7 7 B-1 Zone that talks about the small scale, the need to level of scrutiny that that implies. But at the end of 8 8 respect the historic fabric. the day even though a property is noncontributing it 9 9 So if this were put in a new residential gets reviewed and it can do damage to other properties 10 10 subdivision, that is, you still want to analyze the in terms of the historic fabric. BOARD MEMBER NEWLIN: How? 11 negative impacts, but in my opinion there's a 11 12 heightened level of scrutiny that is required in this 12 THE WITNESS: The theme in your Master Plan 13 13 instance because it's in a historic district. and the Redevelopment Plan is you would like this to be 14 14 BOARD MEMBER NEWLIN: Let me ask you this, an active area. You would like sidewalks. You want 15 1.5 because I'm quite familiar with the Master Plan, and I more pedestrian interactions. That's what the public 16 16 know exactly what you're referring to. And I will -purpose is with an eye toward preserving the historic 17 17 I'm not ignoring that, but tell us why it matters. nature of the area. Here you have a cell tower that 18 18 I understand the residential impact, but doesn't produce any pedestrian activity. Maybe a car 19 how does it really hurt the Tunis-Ellicks House? How 19 comes to it once every two weeks to look at the 20 does this really hurt the Tunis-Ellicks House? That's 20 equipment. It has no contribution in terms of the 2.1 the east part the hour glass. 21 increased intensity that the Master Plan is looking 22 THE WITNESS: It's not just that house, it 22 23 is the integrity of the district. 23 BOARD MEMBER NEWLIN: But how does it hurt 24 BOARD MEMBER NEWLIN: So make it real for 24 it? 25 2.5 us. THE WITNESS: And on the other end you have Page 59 Page 60 1 THE WITNESS: And that's the public policy. 1 something that is completely artificial. If someone 2 2 Your Master Plan says that you want to support the came in to build a new house and it was a ranch house 3 with vinyl siding you might say, what's wrong with 3 historic nature of the district. There is nothing 4 4 that? The answer is, that wouldn't be, in my opinion, historic about a fake tree that is 120-feet tall. And 5 5 again, if someone came in and said the -- this approved in this area. It would be harmful to the 6 area. It would damage the integrity of the Historic 6 municipality went to a great extent for the Post Office 7 District. It would be detrimental to that theme. 7 building. It has a historical scale. It has 8 8 historical windows. It fits in with the area. It's in So it's not just property values, it's the 9 9 my opinion not damaging to the area even though it's a public purpose here. The purpose is to keep this area 10 10 intact as a focal point of the municipality. And your newer building. 11 If someone came in and said I want to do 11 Master Plan is replete with that language, as well as 12 12 big plate glass windows, and I want vinyl siding, and I the Redevelopment Plan. 13 13 want to put a cupola on the top that would be rejected. BOARD MEMBER NEWLIN: I understand, but 14 14 we're going to go through some bouncing on this It would be harmful to the district. 15 BOARD MEMBER NEWLIN: Not the cupola part. 15 application. And we need to be quite specific in terms 16 of pros and cons. 16 Please don't talk about the cupola. 17 And with regard to the historic aspect, 17 CHAIRMAN FLANAGAN: Yes, please. 18 18 this is not going to be put on the Tunis-Ellicks' part (Laughter.) 19 19 of the property, this is going to be put on the DPW MR. SIMON: I think he mispronounced it. I 20 20 think he said Coppola. It's a whole different thing. part of the property. It seems to me if you can be 21 BOARD MEMBER NEWLIN: Okay. I'm going to 21 more clear about how it hurts the historic aspect, not 22 22 drop my question. I don't think you answered it impact on property owners, but the historic, more 23 23 because I'm looking for specifically why it would specifically, that would be helpful. I'm familiar with 24 the Master Plan language. I understand it at that 24 degrade? 25 25 level. THE WITNESS: Because first of all, a cell

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tower can go in multiple locations. As you know,
 there's a large search area here. From a land use
 point of view it doesn't have to go in a commercial
 district. Although that's the public policy, it

district. Although that's the public policy, it
 doesn't have to go -- have a setback of so many feet
 from a street. It is a foreign object that clearly

looks artificial. And in my opinion it detracts from what is, I think, one of the better historic districts

in the state of New Jersey.

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This is a village that started in the 1700s. It grew up slowly. The public policy is to protect this area. Putting a cell tower in that is large, is above the tree line, that will from a practical point of view not look like a real tree, is like putting vinyl siding on all the houses in the area. It detracts from what the nature of what a historic district is.

You can disagree with that judgment. I invite you to pull your historic consultants back in and I can have a side bet with you. I would bet you they would agree with me.

BOARD MEMBER NEWLIN: I just don't think you're being specific.

MR. MLENAK: Peter, please answer this question. The Tunis-Ellicks House will be harmed by

the erection of this tower because?

THE WITNESS: Because it will be very visible when the leaves are down. And it will be an artificial addition to that house. But again the district is a composite. It's not going to hurt the property value of that historic house, because it's in public ownership. It's a museum. But the nature of that is its surrounding.

If you put, you know, storefronts around that building it starts taking away from its historic environment. And it's a composite issue.

MR. MLENAK: So my other question, you put an emphasis on the fact at that it's locally designated the entire lot. Would your arguments be any different if the western portion weren't?

THE WITNESS: You can harm a historic district by doing something bad in the district or doing something bad next to the district that's visible from the district. So in my opinion, because this is visible not only -- this will be visible not only to the Historic 1795 House, but to a number of properties in the district, especially when the leaves are down, that is harmful.

MR. MLENAK: So for your conclusion on that point, it doesn't matter whether specifically the

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western portion is included or not included in that historic district?

THE WITNESS: It doesn't carry the day because it is within the district. It's toward the center of the district, and it is visible from other properties. And again, there's nothing from a land use point of view that says this tower has to be in the historic district.

If this tower, for example, put at the elementary school, outside of the district in the back of there there's a wooded area, that's a 37, 39-acre property. That clearly is less damaging. It's outside of the area that's recognized as historic. In the back of that area there are — there's a wooded area. There's a gravel driveway going back there. That in my opinion while you might be able to see it from some of the properties is a land shift away in terms of adverse impact.

CHAIRMAN FLANAGAN: So while we're on this topic, where do you think it would be better placed? You just described one place, which is the school property.

THE WITNESS: I know that the --

MR. SIMON: Let the Chairman ask his question.

THE WITNESS: Sorry.

CHAIRMAN FLANAGAN: The Board is not amenable to leasing that property. Right. Neither is the Presbyterian Church. Neither is, I guess, the Township, or Christ the King, or where else did we look? The firehouse, I guess they're not willing to negotiate at a reasonable level. So there have been a number of properties discussed. So where would you suggest it goes knowing that, or at least having heard the testimony, the RF testimony that it needs to be in a certain geographic area. So looking in that geographic area where would you put it?

THE WITNESS: First of all, and I'm going to get into this later. The solution is not necessarily one tall tower. There are ways to have distributed antenna sites that don't have a visual impact.

As I understand it, the approach to the Board of Ed was to have a flagpole like in the driveway circle, in a sense in your face on the building. And I don't -- and first of all, that was done, whatever, a year and a half ago or two years ago.

And number two, there's nothing on the record that says that there was an approach to the Board of Ed to put it in the rear, even to the rear of

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the play fields. So I don't -- unless the Board of Ed separately met and discussed that, there's nothing on the record that says from the initial proposal of Verizon let me put a -- a flagpole in the front of your building, or in the driveway circle. That was the only question that was put before the Board of Ed, as I understand it. And that was more than a year ago.

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Given the evidence that's coming into the record, and the fact that there are other solutions -the other issue that comes to mind is that the record so far suggests that the biggest concentration of people, and if you want to look at the issue of public safety and it's good to have cell phone activity that works in terms of advancing public safety, the biggest concentration of people is the elementary school. You want your kids to be safe. You want your staff to be safe.

The answer is, you can put in a in-building distributed service as in this municipal building, or 200, 300 feet away you can have a cell tower in the woods and it would guarantee coverage both in that building and on the play fields. There seems to be a melding of public purposes here. That's the one site in this whole area that has the greatest concentration of people, kids and teachers. And your police chief

already testified about the fact that there's a focus on helping that out.

Now, there are different solutions. There

can be an in-building distributed service. There can be some mounted panels on the building. It's like a two-and-a-half story. It's a fairly large building. There are ways to do it which are not just plopping down an antenna. But the answer is, if you want to buy into plopping down one antenna, the back of that building I believe is within the search area, back behind the play fields. While it's going to take a little longer to drive to it for the staff of Verizon, the answer is they're only going to go there once every other week. And the record shows that that question has never been posed to the Board of Ed. And nothing has been re-proposed to them within the last whatever, one and a half to two years.

MR. SCHNEIDER: I would object to Mr. Steck's characterization of what would work at the school. He's not an RF expert.

MR. SIMON: He gave his opinion, or he's giving his opinion based on a question that was asked, and it's a planning answer.

CHAIRMAN FLANAGAN: I had asked where he would recommend to put it, if not the proposed site.

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He answered it. I understand he's not an RF expert.

THE WITNESS: The ground elevation happens to be the same or a little higher than the current elevation where the tower's being proposed. So it's not like you're putting it in a valley. It happens to have a, I believe, a little higher elevation in the back.

BOARD MEMBER NEWLIN: May I ask how many cell tower applications have you been involved in as a planner?

THE WITNESS: Now, what do you mean involved with?

BOARD MEMBER NEWLIN: Any way you want to define it.

THE WITNESS: Years ago I did testifying for Verizon and some other carriers. I happen to have a negative opinion representing a municipality, and I seem never to have been called again. So --

BOARD MEMBER NEWLIN: That's too much information. Just how many?

THE WITNESS: Probably I've testified in something like a dozen cell towers.

BOARD MEMBER NEWLIN: So you don't have a

lot of experience in you're not being an RF engineer, but you have a lot of experience in some of these

planning situations?

2 THE WITNESS: Well, you hear a lot of 3 testimony.

BOARD MEMBER BOYAN: On that topic, if I may. So 45-years experience in the field. I want to talk a little bit about precedent.

In a municipally designated historic district have you ever seen a cell tower go up?

THE WITNESS: I have never been involved, nor have I seen a new cell tower being placed in a historic district.

BOARD MEMBER BOYAN: If it's not a historic district and the State and Federal government is "correct," have you seen a cell tower go up in a proximity of the National and State Historic District within the State of New Jersey?

THE WITNESS: Well, to give you an example of -- I referenced the cell tower at the Delbarton School. When that was first proposed because it's -they did a one-mile search of its visual impact, and because closer than a mile was the Jockey Hollow National Park --

MR. SIMON: Wait. Before you go on, let's make sure the record is accurate. When you say less than a mile, what was the approximate distance between

Page 69 Page 70 1 BOARD MEMBER BOYAN: The question is, what the Delbarton -- because I know the answer -- the 2 Delbarton site and Jockey Hollow National Park, 2 is the distance between the proposed tower and the 3 3 approximately? closest distance to something that's designated State 4 4 I mean, was it a half mile? Was it or Federal Historic? 5 three-quarters of a mile? 5 THE WITNESS: Let me get another piece of 6 BOARD MEMBER BOYAN: Actually, let me 6 paper. 7 CHAIRMAN FLANAGAN: Can I ask you this? Is 7 rephrase my question. What is the distance between the 8 8 proposed site and the area which is being designated by one of the abutting properties designated as either by 9 9 the State or the Federal as historic? State and Federal National Historic District? 10 10 THE WITNESS: Yes. And I was trying to --CHAIRMAN FLANAGAN: Are you estimating in MR. SIMON: Yes. That's the answer. 11 this --11 12 THE WITNESS: So the so-called Conine 12 BOARD MEMBER BOYAN: Yes. In this 13 property --13 application. 14 MR. SIMON: Conine. 14 CHAIRMAN FLANAGAN: So what's the closest 1.5 THE WITNESS: Conine property, Block 17, 1.5 property designated by either the State or Federal --16 Lot 55 is on the State and National Registers. And 16 BOARD MEMBER BOYAN: Exactly. And what's 17 this -- the compound is proposed to be 66.6 feet away. 17 the distance? 18 And the closest part of the tower I estimate to be 18 THE WITNESS: Just to finish what I was 19 80 feet away. 19 saying --20 BOARD MEMBER BOYAN: Okay. So with that 2.0 BOARD MEMBER NEWLIN: On the same property 21 80 feet, have you ever seen a cell tower go up within 21 as the Tunis-Ellicks. 22 80 feet of a property that is designated on the State 22 BOARD MEMBER BOYAN: A portion of the 23 or Federal Historic District? 23 property. 24 THE WITNESS: I have not. And I just want 24 THE WITNESS: -- with the Delbarton tower 2.5 to make the distinction that sometimes because there's 2.5 Page 71 Page 72 1 a preference to put it on an existing structure, 1 than I do. 2 sometimes they can be put on buildings. But in terms 2 CHAIRMAN FLANAGAN: Go ahead. 3 3 of a new constructed tower, I have never seen something BY MR. SIMON: 4 4 Q. Can I -- and by the way, I'm sorry. I either in a historic district or that close to a 5 historic district that's on the State and National. 5 apologize. To close that loop regarding the National 6 BOARD MEMBER BOYAN: Third and last 6 Historic Park, just because you started testifying and 7 question should be very quick. You testified that the 7 I didn't want to lose the point. Is it that despite 8 8 cell tower's approximately 45 feet, again, from the the fact that the National Historic Park was basically 9 perimeter of the branches, to the O'Donnell property? 9 a mile away or almost a mile away, that there was still 10 THE WITNESS: Yes. 10 great consideration given in the context of that, 11 BOARD MEMBER BOYAN: Have you ever seen a 11 actually that cell tower application to its proximity 12 12 cell phone tower go up within 45 feet, or whatever the of almost a mile to National Park? 13 13 A. Because, there was a search area of a mile right number of feet is, to a residential site? 14 THE WITNESS: I have not seen a new cell 14 from that Delbarton tower, and the State Historic 15 tower go up, in my experience, that close. 15 Preservation Office got involved and reviewed it. And 16 BOARD MEMBER BOYAN: So based on my three 16 one of the comments, because it was in a wooded area, 17 questions, you would call this application 17 it did trigger state interest in it. But the answer 18 18 unprecedented? is, at the end of the day it was approved, because 19 19 THE WITNESS: From my experience, yes. while, you know, obviously, it was -- because of the 20 BOARD MEMBER BOYAN: Thank you. 20 wooded -- part of it, in my opinion, because of the 21 BOARD MEMBER NEWLIN: Those were two of my 21 wooded nature of the environment it wasn't a tower that 2.2 2.2 was in your face. But within a mile, a mile was the questions. 23 CHAIRMAN FLANAGAN: Do you have any more 23 search area in terms of analyzing adverse visual 24 questions? 24 impacts. 25 BOARD MEMBER NEWLIN: I think he's got more 25 BOARD MEMBER BOYAN: And your professional

Page 74 Page 73 1 opinion 5,280 feet is substantially larger than 1 Are you aware of any? Well you said already you 2 80 feet? 2 weren't. 3 3 THE WITNESS: In my professional opinion it THE WITNESS: I'm not aware. Part of it --4 4 I'm giving you my professional opinion, but you don't is. 5 CHAIRMAN FLANAGAN: So not to belabor this, 5 have to look beyond your ordinances. Your conditional 6 but does not the Saint Abby's property abut Jockey 6 use standards say that it shouldn't be within a 7 7 Hollow? There's an entrance between the two? thousand feet of a national historic property or 8 8 district. THE WITNESS: Again, but --9 9 CHAIRMAN FLANAGAN: But just --BOARD MEMBER NEWLIN: Well, we have a 10 10 THE WITNESS: Well, the tower itself -question and we want you to answer the question. He 11 CHAIRMAN FLANAGAN: Forget about the tower. 11 had very good questions. We know what the Master Plan 12 Do the properties share a property line? 12 and ordinance says. 13 13 THE WITNESS: But that's what we're bound THE WITNESS: I believe they do. 14 14 CHAIRMAN FLANAGAN: All right. So there's by. That's the expression of public policy in your 1.5 an example where a tower has been put on a piece of 15 ordinances and your Master Plan. So what I'm saying is 16 property that abuts a historic piece of property. 16 that it happens to be my opinion, but the test of the 17 Now, at considerably greater distance, but 17 negative impact here is how it affects the integrity of 18 18 your Master Plan and zoning ordinance. the properties adjoin each other. 19 MR. SIMON: And the distance is 19 And you already have policies. You would 20 approximately a mile away, Mr. Steck? 20 prefer that it be an Office Zone or the B-2 Zone along 2.1 THE WITNESS: I think just short of a mile 21 the Interstate highway. 22 away, and it triggered a state review. 22 BOARD MEMBER NEWLIN: No. 23 BOARD MEMBER NEWLIN: What about if you 23 CHAIRMAN FLANAGAN: So when you refer to 24 24 just went into questions of residential zones, of office Zone or B-2 Zone you recognize there are no B-2 2.5 25 Zones or Office Zones in this general area; right? historic, residential zones, which was his question? Page 75 Page 76 1 THE WITNESS: Correct. 1 this application pursuant to the Harding Township 2 CHAIRMAN FLANAGAN: So it brings us back to 2 ordinance; correct? 3 where you put it. And you recognize that the Board of 3 A. Yes. 4 4 Education is an independent entity that controls this Q. They also were here before the Board of 5 property to this Board, or the Township controls the 5 Adjustment specifically under 44:55D-7 in the Municipal 6 Board of Ed; correct? 6 Land Use Law; correct? 7 THE WITNESS: Yes. 7 A. Yes. 8 8 CHAIRMAN FLANAGAN: So Mr. Simon --Q. So why don't we talk a little bit about why 9 MR. SIMON: Yes. I mean, I know we went 9 the Applicant is here before this Board as opposed to 10 off and I was trying to be deferential to the Board, 10 the Planning Board? 11 but I have a whole different area of questioning that I 11 A. Okay. As the Board is aware, when there's 12 think will -- hopefully, the goal is to come back to a 12 a "D" Variance involved, any kind of "D" Variance only 1.3 13 the Board of Adjustment has jurisdiction and they lot of these good comments and questions. 14 CHAIRMAN FLANAGAN: Go ahead. 14 handle all other aspects of it, site plan approval. So 15 MR. SIMON: Full circle, but I do need to 15 this is in a public land zone that permits public 16 make a record, so to speak. 16 buildings and uses. It permits museums, but it does 17 BY MR. SIMON: 17 not permit cellular towers. 18 18 Q. So I think, Mr. Steck, at this point I'm And your ordinance makes a distinction. If 19 trying to lend some continuity to your recent testimony 19 your ordinance loves cellular panels that are attached 20 in response to the questions of the Board members. So 20 to existing structures, and the obvious reason is they 21 21 we're here for an application and we're here for an have less of a visual impact, but it is much more 22 application before the Board of Adjustment; correct? 22 restrictive when a new tower is being constructed. 23 23 And there were a number of standards in Q. And certainly this Applicant needs 24 24 your ordinance. First of all, because this zone 25 preliminary and final site plan approval as part of 25 doesn't permit cellular towers, that's the classic D-1

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1 Variance.

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Your ordinance also says that, and this is a general principal, you should have only one principal use per lot. And if you have multiple principal uses per lot that's another D-1 Variance. Well, here we have a situation where we have a historic house and museum, and we have a public works yard. Those are two principal uses. They don't interrelate. So you're already beyond the limit, and now you're going to add a third principal use. The cell tower has nothing to do with the public works yard. It has nothing to do with the historic house and museum. So that independently is another "D" Variance associated with this.

And then there's the issue of height. Now, your public land zone does not have dimensional standards in it. Surrounding this, as you know, is the B-1 Zone, which has a 35-foot height limit. And this is going to be 90, 100 feet above that. That's obviously going to have an impact.

But the two "D" Variances that brings this application to this Board are the number of principal uses on the property, and the fact that -- the obvious fact that cell towers are not a permitted principal use in this PL Zone.

Q. Before we talk about the conditional use

standard that include conditionally permitting cell towers in various zones in Harding Township, you mentioned earlier, Peter, about the fact in response, I think to Mr. Newlin's question, about the fact that this particular cell tower, you know, doesn't invite the public and things of that nature.

Now, the PL Zone where this property is located, permits public uses?

A. Yes.

10 Q. Correct. Such as libraries, historical 11 buildings, public schools, parks, playgrounds and the 12 like; correct?

Yes. That's correct.

Q. And is there any significance to -- and obviously it doesn't permit a private telecommunications facility?

A. Correct.

Q. But from a professional planning standpoint and in terms of your, you know, history and your experience with other, not only your 40 years plus years of practicing, but also with your vast experience in being part of cell tower applications, does the fact that the PL Zone and what it permits, is that relevant or significant in terms of this particular application?

A. It is. Another thought came to mind that

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- there is a generic conditional use standard --
 - Q. We'll talk about that in a minute.
- A. -- and there's a third "D" Variance involved. So let me read the description of -- this is

Section 225-151 of your code under the Public Land

- Regulations. It says, "In the PL Public Land Zone the
- 7 following uses shall be permitted: Administrative
- 8 buildings and installations, libraries, historical
- 9 buildings, cultural or community centers, public

10 schools, parks, play fields, playgrounds, conservation 11 purposes, recreational uses, Educational facilities,

12 garages to house municipal equipment or any other

13 public uses, buildings, and structures.

> "In order to preserve historic structures on sites in the Public Land Zone the Township Committee may authorize the renovation and adaptive reuse of existing buildings on properties, for use of office space, museums, or hosting social functions, cultural or community events, and may arrange for resident caretakers." There's one more sentence that's not relevant.

So while the focus is on public uses, there's a recognition that in some public land zones and, in fact, in this zone there is a historic element here, and that's recognized in the very language of the zone. So despite the fact that there are no setbacks or height limits, there's a theme here that the governing body was aware of the historic factors that are in some of the PL Zones.

Q. Now, you were about to talk about conditional uses. Now, we understand that wireless telecommunications towers are conditionally permitted per Section 175 of the Zoning Ordinance in the OB Zone or the B-2 Zone, but only on the easterly side of Route 202; right?

A. Yes.

Q. And there's no adjacent home, immediately adjacent homes in those areas?

A. That's correct. They're pretty much non-residential areas.

Q. And under the conditional use provision of the zoning ordinance that includes permitting cell towers in those zones. One of the requirements, though, before you can even locate a cell tower even in those zones on the easterly side of Route 202, is that those properties need to be located on the lot with the required minimum frontage, and having access to a county road or state highway?

A. Correct.

Q. So even if you found a lot that's in one of

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those zones on the easterly side of Route 202, if they were not having frontage on an access to a county or state roadway, or didn't have the required minimum frontage on either one of those roads you actually even for those zones would be here before the Board of Adjustment?

A. It would be a D-3 Variance. When you don't comply with a condition of the conditional use that's another "D" Variance that gives this Board jurisdiction. And there are kind of, I'll call them two types of conditional use standards. You might say that if I have -- if I'm going to allow a church in a residential district instead of having three acres I have a condition that it has to be ten acres. That has to do with, you know, protecting adjacent properties, I need more land for my church. But if the conditional use standard says the church must front on a county or state highway that essentially means that when it's not on the county or state highway in a sense it isn't even permitted on that property.

So what I want to emphasize is that there are certain conditional use standards, and they don't arise to the so-called Medici decision, but they have to do with the fact that -- whether the tower can be there anyway. Your regulations say in the B-2 Zone or

the Office Business Zone, even when you're in that zone if you're within a thousand feet of a National Historic District or property we don't want you there. It's not permitted on that property when you're that close.

Q. And that also applies under the Harding Zoning Ordinance for conditional uses that you can't have a nonresidential structure, parking area, or activity associated with that nonresidential structure located within a hundred feet of a residential property or residential zone property?

A. Right. So even if this were in a, you know, a B-2 Zone, the answer is having a tower this close to residential properties would mean there's a "D" Variance and only this Board would have jurisdiction.

Q. And under a different section of the ordinance under the zoning ordinance, you can't have a principal use on the same lot as an authorized conditional use; right?

A. Correct. There's a reference to, I guess, the singularity of cell towers as a use.

Q. Right. So even if you were -- even if you went ten for ten in the OB or the B-2 Zone, check off all the boxes, and you're able to meet all the conditions to establish a cell tower on the easterly

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- side of Route 202 in the OB district or the B-2 district, that if there's another principal use on the lot, another use that's not associated with the cell tower use, you still would need to go in for a form of a use variance?
- A. Yes. And again only this Board would have jurisdiction.
- Q. So again, I think you mentioned this already, but in terms of the principal uses on this lot, on Lot One, we have the historic house, right, the Tunis-Ellicks House?
 - A. Yes.
 - O. We have the DPW facilities?
 - A. Yes.
- Q. And so this will be a third principal use?
- That's correct.
- Q. And the cell tower by law is its own principal use and it wouldn't be deemed to be accessory to any type of DPW?
 - A. That's correct. It is unrelated to either the historic house museum or the DPW operation.
 - Q. And is it fair to say, based on everything you said so far, that while a telecommunications towers is not a common-type use within the historic district?
 - A. Not only within the district but not within

- a thousand feet of a district.
- Q. And we haven't talked much yet about the New Vernon Village Redevelopment Plan. There's also this Redevelopment Plan; right?
- A. Yes.
- Q. And a cellular communications monopole is also not contemplated by the New Vernon Village Redevelopment Plan; correct?
 - That's correct.
- Q. And it's not contemplated by any element of the Master Plan or the zoning ordinance for historic purposes?
 - A. That's correct.
- Q. And you talked about it a little bit, and I don't know if it was Mr. Newlin or Mr. Flanagan who asked you a question, about the significance of the adjacent B-1 historic district.

I just want to touch upon that just to the extent that the answer to the question you gave wasn't fully comprehensive in terms of the purpose and the intent of the B-1 Historic District, Village Business Zone?

A. So again, this is extracted from the area.
If this were not, in my opinion, if this were not a publicly owned property it would logically be in the

B-1 Zone. In any event, this property has -- it's kind of sandwiched between the B-1 Zone, which focuses towards the street, and oddly enough as you go to the south it then gets into a very low density zone, the R-1 Zone.

1.5

So it has an impact on the B-1 zone. And in my opinion if it was not a publicly owned property it would logically be part of that. The very title of the B-1 Zone is the Historic Village Business Zone.

And in talking about your -- your ordinance in Section 225-140 talks about the purpose of the zone, and it talks about providing a mix of residential and small-scale neighborhood and family-oriented business and service uses, compatible with a historic compact, and pedestrian-friendly building development pattern that is characteristic of New Vernon Village.

And it describes the area. It says, "The B-1 Historic Village Zone is included in the New Vernon Historic District, and the designated New Vernon Redevelopment area."

It says further on down in the purpose statement, "The requirements and limitations stipulated herein are intended to carry on the policy standards set forth in the New Vernon Village Redevelopment Plan adopted by Ordinance 603 and may be supplemented from

time to time. It is also the intent of this article,

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to the extent feasible, the integrity of historic or contributing buildings listed in the historic survey or

the New Vernon Historic District be retained in their
 historic setting, and that new development be

undertaken in a matter compatible with the character of
 the New Vernon Historic District."

Q. So besides just reading it from the page, what is -- as a professional planner, what is the significance of that language?

A. The significance of -- is it expresses the public policy of a zone that abuts this property and is close to the tower use. It's recognized that it's a historic area. It has a maximum height of 35 feet. And there is a clear statement that incompatible buildings or structures can be damaging to the district.

Q. And there's also within the Harding Township Master Plan there's also a Historic Preservation Plan element of that Master Plan; correct?

A. Correct.

Q. And what is the significance, if any, of the provisions of the historic preservation plan element of the Master Plan to this application?

A. Well, first of all, it reinforces the

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public policy. So there's a -- in the Municipal Land Use Law there's a purpose statement in terms of preserving historic areas. That's a public good that is announced in the Municipal Land Use Law.

Q. And when you say that it's announced in the Municipal Land Use Law, you're referring to specifically the Section Two of the Municipal Land Use Law --

A. The purpose statement, yes. It's one of the recognized purposes. And the historic element of the Master Plan has a table listing each and every property. And again it lists all of Lot 1 in Block 17 as in the district, and it characterizes it as a key contributing property.

So there's, in my opinion, an intensification of scrutiny needed, and in my opinion on the other side of the coin there can be more severe damage because of the proximity -- because the fact that this tower is within the historic -- the locally designated historic district.

Q. And, in fact, with regards to the Township's Wireless Telecommunications Ordinance that regulates location and placement of wireless facilities within the Township, there are certain stated goals associated with that ordinance; correct?

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A. Yes.

Q. And one of the goals is to limit the impact of wireless telecommunications towers and antenna facilities on both residential and historic areas?

A. Yes. The purpose statement says that, it's recognized that there could be an adverse impact, number one, on residential areas, whether they're historic or not, but it specifically then talks about individual properties and districts that are historic, and the fact that there can be a negative consequence to establishing a tower in those areas.

Q. And the wireless ordinance actually goes on to talk about that, that one of the goals is to minimize the use of large towers by encouraging the location of small antennas on or in the existing structures?

A. Yes. There's a clear policy of trying to search out existing structures, rather than building something new.

Q. And also to locate -- if you're going to locate a tower, to locate it in a non-historic and nonresidential areas?

A. And a distance away from historic areas. Not just not in the area, but a thousand feet away.

Q. And so with regard to the historic district

Page 89 Page 90 here you already mentioned the fact that it shouldn't 1 1 and build it new. It was the clear intent to assist in 2 be -- the tower cannot be erected within a thousand 2 preserving historic properties and the historic 3 3 feet of any historic district or site listed on or environment. 4 eligible for listing on the National and/or State 4 Q. And that if you're going to have a 5 Register; right? 5 nonresidential use that it has to be both a scale and 6 A. Yes. 6 the intensity that would be compatible with existing 7 7 Q. And the historic district was actually residences and historic structures? 8 A. Yes. That language is in the Redevelopment 8 created as the first registered historic district in 9 9 Plan. the Township of New Vernon? 10 10 Q. And so at this point you've certainly A. I think in 1983, if I recall. 11 Q. And the fact that it's also been designated 11 participated in the recent site visit this past 12 Saturday; correct? 12 -- the portion of New Vernon Village is designated an 13 A. Yes. 13 area that's in need of redevelopment, which included, I 14 Q. And you've also had an opportunity to 14 guess, 13 lots? 15 review Mr. Masters' visual impact study; correct? 1.5 A. Correct. And this was one of the lots that 16 A. Yes. 16 was included. 17 Q. And you've had an opportunity to review it Q. And the Redevelopment Area is within the 17 18 based on what I provided to you, which was basically 18 State and National Historic District? 19 take certain exhibits that were provided by Mr. Masters 19 A. That's correct. 20 and collate them together in a logical sequence so that 2.0 Q. And amongst the objectives of the 21 you can see the various views from various properties 2.1 Redevelopment Plan the New Vernon Redevelopment Plan is 22 at different heights? 22 a preservation of the historic character and integrity 23 A. Yes. You've in a sense repaginated the 23 of New Vernon Village? 24 exhibit, so there is a -- I think a more readable theme 24 A. That is correct. This is not a 25 to it. 25 redevelopment area that was like tear down everything Page 91 Page 92 1 Q. And so based on your review of Mr. Masters' 1 go back through my notes and the answers to the 2 visual impact study, most recently, I guess it's A-28, 2 questions that Mr. Steck provided to the good questions 3 A-29 and A-30. Do you have any comments with regard to 3 of the Board members and see if I can, I guess for lack 4 4 the visual impact study that was provided? of a better word, truncate the presentation somewhat, 5 5 And if necessary, we can certainly refer to while at the same time, of course, making the 6 those exhibits as collated, if you'd like. Would you 6 appropriate record. 7 like? Yes. Okay. 7 CHAIRMAN FLANAGAN: Right. So if you were 8 8 to estimate how much more time you need with Mr. Steck, MR. SIMON: So, Lori, can we, I guess, mark 9 9 what would you estimate? as O-5 --10 10 SECRETARY TAGLAIRINO: And where are we MR. SIMON: Thirty minutes. Thirty to 40, 11 11 does that sound right? Is that fair, Mr. Steck? going? 12 THE WITNESS: That's an attorney's 30 to 40 12 MR. SIMON: This is the other e-mail that I minutes, which I always add ten percent on top of that. 13 13 sent over. 14 CHAIRMAN FLANAGAN: Mr. Simon, before we 14 CHAIRMAN FLANAGAN: He can have 33, if you 15 15 jump into this. We have ten minutes. How much longer want, but not 34. 16 do you expect to be? 16 MR. SIMON: I'll do it in 32. 17 MR. SIMON: Well, I have a while because I 17 CHAIRMAN FLANAGAN: Whatever you need to 18 have to get obviously into the positive and negative 18 make your point, that's fine. 19 criteria of Mr. Steck, but I thought it was very useful 19 So Mr. Schneider, if there's another 20 to allow, you know, sort of steel my thunder and allow 20 33 minutes of testimony, having heard what you've heard 21 21 the Board to ask a lot of questions even before we got so far, how long do you estimate your cross-examination 22 into it. 22 would be? And what I'm getting at --23 You know, certainly we're not going to 23 MR. SCHNEIDER: Yes, I understand. You're 24 finish tonight, not even close. But what I would do, 24 trying to look ahead on what we can accomplish on 25 25 as I've represented to this Board in the past, is I'll August 30th.

Page 93 Page 94 CHAIRMAN FLANAGAN: Is two hours sufficient 1 1 MR. SIMON: These are questions. Just 2 to finish this testimony and then do your cross? Would 2 write them down. 3 3 an hour and a half --BOARD MEMBER NEWLIN: There's a 98-foot 4 4 MR. SCHNEIDER: Yes. We may not be able to tower in Green Village located pretty close to here. I 5 get to another witness, but two hours would suffice to 5 don't think that's in Harding -- Paul can correct me --6 complete Mr. Steck's direct and my cross. 6 but it's an R-3. There's lots of houses around there. 7 What's wrong with that tower there? 7 CHAIRMAN FLANAGAN: Okay. Mr. Simon, with 8 CHAIRMAN FLANAGAN: And can I ask, is it 8 nine minutes left would it make sense to go into 9 9 not a historic district as well? something else or should we let it move to another 10 BOARD MEMBER NEWLIN: I don't know. But 10 meeting? 11 MR. SIMON: Move to another meeting. 11 it's residential for sure. There's a mixture of 12 properties, but it's a small monopole tower with a lot 12 BOARD MEMBER NEWLIN: I have some 13 of houses around it. How does that hurt the planning 13 questions. I'd love to have them answered in the 14 in that area? That's one question. 14 course of the presentation. 15 You'd actually have to drive by and see it, 1.5 MR. SIMON: Sure. That's great. 16 if you haven't done that already. That's the question 16 BOARD MEMBER NEWLIN: Would it be okay to 17 I have. 17 ask the question and you can maybe then think about 18 Have you ever seen -- these are 18 them later? 19 experiences. Have you ever seen neighboring properties 19 MR. SIMON: Absolutely. Sure. Do you want 20 get compensated? 2.0 to ask them now? 21 I mean, the town is putting -- is offering BOARD MEMBER NEWLIN: Yes. So one question 2.1 22 to put this tower up for compensation. And neighboring 22 is, have you looked at the tower -- these are random. 23 property owners are absolutely impacted by this tower. 23 THE WITNESS: I didn't hear. 24 Have you ever seen them get compensated 24 BOARD MEMBER NEWLIN: Did you look at the 25 somehow? May be a stupid question. If the tower 25 tower in Green Village? Page 95 Page 96 1 actually fell I think it would hit their property. 1 contributing. It's a contributing location. So could 2 2 you talk to that as to why? Are you going to give testimony on the 3 impact on property values? Just a question. You know, 3 THE WITNESS: It's outside -- I'm sorry. 4 4 I think most Board members wonder about that. MR. SIMON: Just deal with it later. 5 5 BOARD MEMBER ADDONIZIO: I understand it's And then this is not a fair question, but 6 it's a question. You gave pretty strong testimony 6 outside of the red marking, but it's still considered 7 about basically this is almost anathema to put a cell 7 contributing based on the Township. Probably not state 8 tower in this location in Harding. Why do you think 8 or --9 the governing body accepted a lease? Like I said, it 9 MR. SIMON: It's outside. 10 might be an unfair question. But from a planning 10 THE WITNESS: There's no color on it. It's 11 perspective, why do you think they did that? 11 not --12 CHAIRMAN FLANAGAN: Okay. Anybody else? 12 MR. SIMON: You're not answering the 13 BOARD MEMBER BOYAN: Quickly. I want to 13 question, just for clarification. 14 follow up to that last question as a corollary. 14 THE WITNESS: I'm sorry for --15 15 BOARD MEMBER ADDONIZIO: I thought it was Could the governing body amend the zoning 16 ordinance in order to make this a permitted use, and 16 the long triangle on Lot 15 at the top. My apologies. 17 effectively remove it from this body, is kind of my 17 CHAIRMAN FLANAGAN: Anyone else? 18 18 BOARD MEMBER ROSENBAUM: I have one general question? 19 CHAIRMAN FLANAGAN: Why did they bless us 19 question. So in your experience have you seen cases 20 with this, is that what you're asking? It could have 20 and what happened where there were conflicts between 2.1 been a lot easier. 21 local ordinance, state ordinance, and Federal regulations? Just that one. 2.2 2.2 Anyone else have a question? 23 BOARD MEMBER ADDONIZIO: I have a question. 23 CHAIRMAN FLANAGAN: All right. And one 24 You talk about the school being 35 acres tucked back in 24 other question. Perhaps this is for the attorneys 25 25 the woods, but in the Harding map it's still among us, among you. Aric brought up a good question

Page 97 Page 98 1 CHAIRMAN FLANAGAN: But Mr. Schneider, you 1 and I'm with him on this. 2 2 We some time ago had a discussion about the provided us a memo, did you not? 3 3 law surrounding this. There was a memo written by our MR. SCHNEIDER: No. No. 4 4 former Board Attorney. It's been a long time, I think, MR. SIMON: I think there is a memo that I 5 since we looked that the -- I'm wondering if you could 5 know nothing about; however, I think I recall at an 6 take a look at that memo and in conjunction with -- I 6 early meeting, and Rich you'll tell me if I'm wrong on 7 7 think last time the three -- the two of you, Mr. Simon this, that somebody put someone on the spot, and it 8 8 and Mr. Schneider and our former Board Attorney worked might have been Mr. Schneider was asked, well, what's 9 9 in some fashion to get it on that memo; is that the legal standard? And Rich sort of did it 10 10 correct? off-the-cuff. And then somebody then asked me, do you 11 MR. SIMON: I don't think we worked on it. 11 agree with that? And I said, well, there's some 12 It would be totally memorable if Rich and I worked on 12 nuance, but I'm not disagreeing. 13 13 BOARD MEMBER NEWLIN: Mr. Schneider, I something together. 14 14 MR. SCHNEIDER: I'm not clear -- Mr. think you did give a verbal. 15 Chairman, that memo that you've been referring to I'm 1.5 MR. SCHNEIDER: Here's what I think 16 16 you're -- I'll do this from memory, because this goes not clear neither the Applicant or Mr. Simon was privy 17 17 back to 2019. First of all, I don't think we were ever 18 MR. MLENAK: I actually think it was an 18 provided with the memo. I think the issue was I 19 attorney/client --19 indicated early on in the proceedings that I thought 20 BOARD MEMBER NEWLIN: I don't think it was 20 that it was, and I think I used the exact phrase, 21 "relevant but not dispositive," that the governing body 21 ever released. 22 CHAIRMAN FLANAGAN: You never saw this? 22 made available the subject property for wireless. 2.3 MR. SCHNEIDER: No. 23 I took the position that while it didn't 24 24 MR. SIMON: But the reason why I think I control, that it was an important element to particular know about it --25 25 suitability. Mr. Simon took some umbrage at that Page 99 Page 100 1 analysis. I think you may have sought or solicited the 1 which is what I would like to do is take the existing 2 opinion of your former Board Attorney, but I don't know 2 memo and hopefully not spend a ton of time, but renew 3 3 4 BOARD MEMBER NEWLIN: No. Actually, you 4 MR. MLENAK: No less than 30 hours. 5 covered the law. 5 CHAIRMAN FLANAGAN: We'll decide whether 6 MR. SIMON: But Rich is half right in that 6 we'll have the time, what we do with that, but 7 I think it came out of that discussion. 7 certainly for the Board. Okay? All right. Is there 8 8 CHAIRMAN FLANAGAN: Well, regardless. I anything else? No? Any other business? 9 think we could all use a little refresher on what the 9 MR. SCHNEIDER: Just so I can get -- real 10 law is, without recreating the wheel. Can you take a 10 quickly. So we're going to carry it to August 30th, 11 look at this memo that was prepared, refresh it, 11 for the members of the public who might not have been 12 correct it as necessary and share it with this Board? 12 here for our prior -- we're going to carry it to 13 MR. MLENAK: Absolutely. 13 August 30th at 7 p.m. Unless your agenda changes, Mr. 14 MR. SIMON: Is that something that is going 14 Chairman, it sounds like we won't get much past --15 to be shared with the Applicant as well? 15 because remember I indicated I may need to bring in 16 CHAIRMAN FLANAGAN: I don't know. 16 another witness. But practically speaking if we're 17 BOARD MEMBER ROSENBAUM: Why don't we look 17 only going to be given seven to nine between Mr. Steck 18 at it first and then we'll make a determination. 18 and my cross we're not going to get to another witness. 19 CHAIRMAN FLANAGAN: My recollection is that 19 MR. SIMON: And plus re-direct. 20 you all looked at it. 20 CHAIRMAN FLANAGAN: And you need 7 p.m. 2.1 MR. SCHNEIDER: The only reason I know 21 MR. SIMON: You prefer 7 p.m., right, 22 this, Mr. Chairman, is because I think I saw it in the 22 Peter? 23 bills that I got. So I was charged for it, but I never 23 THE WITNESS: Yes. 24 saw it. 2.4 CHAIRMAN FLANAGAN: You prefer or --25 CHAIRMAN FLANAGAN: I agree. And it was --25 THE WITNESS: Well, I would prefer 7 a.m.,

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1	but I'll concede 7 p.m. I have to well	1	CERTIFICATE
2	CHAIRMAN FLANAGAN: All right. I'm not	2	CERTIFICATE
3	7 p.m. this application starts. We'll go until nine.	3	I, IRIS LA ROSA, a Notary Public and
4	MR. SCHNEIDER: That's fine. Basically,	4	Certified Shorthand Reporter of the State of New
5	I'm not going to bring another witness that night	5	Jersey, do hereby certify that the foregoing is a true
6	because we're not going to get to her.	6	and accurate transcript of the testimony as taken
7	CHAIRMAN FLANAGAN: Does that push us out	7	stenographically by and before me at the time, place,
8	into September?	8	and on the date hereinbefore set forth.
9	MR. SCHNEIDER: Well, we'll see what the	9	I DO FURTHER CERTIFY that I am neither a
10	rest of the testimony is, whether I need to bring in	10	relative nor employee nor attorney nor counsel of any
11	another witness.	11	of the parties to this action, and that I am neither a
12	CHAIRMAN FLANAGAN: All right. Any other	12	relative nor employee of such attorney or counsel, and
13	business? All right. We're adjourned. Thank you.	13	That I am not financially interested in the action.
14	(Whereupon, the hearing on this application	14	The Table Indicately interested in the detion.
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