# HARDING TOWNSHIP BOARD OF ADJUSTMENT MINUTES <br> REGULAR MEETING <br> JANUARY 21, 2021 <br> 7:30 PM 

## CALL TO ORDER AND STATEMENT OF COMPLIANCE

The Board Attorney, Gary Hall, called the regular meeting of the Board of Adjustment to order at 7:30 and announced that adequate notice of the meeting had been made in accordance with the New Jersey State Open Public Meetings Act and State Executive Order 103.

## REORGANIZATION

Mr. Hall noted at the Township Committee meeting held on January 4, 2021 the following appointments were made to the Board of Adjustment:

| Aric Rosenbaum | Regular Member | 4 year term expiring, December 31, 2024 |
| :--- | :--- | :--- |
| Donato Maselli | Regular Member | 4 year term expiring, December 31, 2024 |
| Elizabeth Sovolos | Regular Member | 4 year unexpired term, December 31, 2022 |
| Michael Cammarata | Alternate \#1 | 2 year unexpired term, December 31, 2021 |
| George Boyan | Alternate\# 2 | 2 year term expiring December 31, 2022 |

Mr. Hall swore in the appointees.

## ROLL

Ms. Taglairino called the roll. It went as follows:

| Mr. Cammarata | Present | Mr. Newlin | Present | Mr. Maselli | Present |
| :--- | :--- | :--- | :--- | :--- | :--- |
| Mr. Addonizio | Present | Ms. Sovolos | Present | Mr. Boyan | Present |
| Mr. Rosenbaum | Present | Mr. Symonds Present | Mr. Flanagan | Present |  |

Board Attorney, Mr. Hall, Board Engineer, Mr. Fox, Board Planner, Ms. Mertz and Board Secretary, Ms. Taglairino were also present.

## ELECTION OF CHAIRPERSON

Mr. Hall opened the nominations for Chairperson. Mr. Newlin nominated Mr. Flanagan. Mr. Maselli seconded the nomination. There were no more nominations. Mr. Hall closed the nominations. On a voice vote all were in favor of electing Mr. Flanagan as Chair.

Mr. Hall turned the meeting over to Mr. Flanagan.

## ELECTION OF A VICE-CHAIR

Mr. Flanagan nominated Mr. Newlin as Vice-Chair. Mr. Maselli seconded the nomination. There were no other nominations. On a voice vote, all were in favor of electing Mr. Newlin as Vicechair.

## REORGANIZATION RESOLUTIONS

Mr. Flanagan made a motion to approve Resolution BOA \#01-2021 for the Appointment of Professionals. It was seconded by Mr. Newlin. On a voice vote all were in favor of the appointment of professionals.

Mr. Hall swore in Mr. Fox and Ms. Mertz

Mr. Flanagan made a motion to approve Resolution BOA \#02-2021 for the 2021 meeting dates. It was seconded by Ms. Newlin. On a voice vote, all were in favor approving the meeting dates for 2021.

Mr. Symonds made a motion to approve Resolution BOA \#03-2021 for the Do Not Exceed Limits for professionals. It was seconded by Mr. Flanagan. On a voice vote, all were in favor of approving the resolution.

## REGULAR MEETING

## MINUTES

Mr. Newlin made a motion to approve the November 19, 2020 minutes as written. It was seconded by Mr. Flanagan. On a voice vote all eligible members voted to approve the November 19, 2020 minutes.

Mr. Newlin made a motion to approve the December 17, 2020 minutes as written. It was seconded by Ms. Sovolos. On a voice vote all eligible members voted to approve the December 17, 2020 minutes.

## RESOLUTION

Application BOA\# 03-20

> James Carifa and Sara Conine
> 7 Lees Hill Road B17/L55, R-1 \& R-2 Zones

Mr. Maselli made a motion to adopt Resolution BOA\# 03-20 Conine \& Carifa. Mr. Newlin seconded the motion. A roll call vote went as follows:

For: Maselli, Addonizio, Symonds, Newlin, Sovolos, and Flanagan.
Against: None.

## NEW BUSINESS

Tempe Wick Road, B34/L3, RR-Zone
Applicant is requesting variance relief for a side setback, building area per N.J.S.A. 40:55D-70(c) and relief for an accessory residence per N.J.S.A. 40:55D-70(d).

Presenting:
David Scalera, Attorney
Richard Schommer, Engineer
Art Palumbo, Architect
Gregory and Christine Ihnken, Owners

Mr. Hall swore everyone in for testimony.

- Mr. Scalera presented proposed plans for a barn renovation and addition for an existing barn.
- Mr. Scalera noted that the applicant was seeking an accessory dwelling residence on the undersized lot. The lot is 5.094 acres in the RR Zone. He noted that the applicant is also seeking a setback variance for the barn as well.
- Mr. Schommer presented Exhibit A-1, a colorized rendering of the existing conditions on the lot with the proposed changes highlighted.
- The property is a contributing property in the Historic District of Tempe Wick.
- Mr. Flanagan stated that his concern is density on an under-sized lot.
- Mr. Newlin asked if the septic would support such a project. Mr. Schommer stated that the septic would support the additional bedroom.
- Mr. Schommer opined on the positive criteria for the application as an adaptive re-use of a structure that would promote aging in place.

The Board requested a Site Inspection of the property. It was set for January 30, 2021 at 9:00a.m. with an inclement weather date of February 6, 2021 at 9:00a.m.

## OLD BUSINESS

Application BOA\# 17-18
New York SMSA Limited Partnership d/b/a Verizon Wireless 8 Millbrook Road, B17/L1, PL Zone
Applicant requesting variance relief for use, per NJSA 40:55D70(d) for a cell tower.

## Presenting:

Richard Schneider, Attorney
Frances Boshulte, RF Manager
Dr. Eisenstein, RF Specialist
Mr. Mlenak is acting Board Attorney for this application.
Robert Simon is an objecting attorney for this application.

There was a break hearing this application from 9:58 to 10:08.

Ms. Taglairino called the roll for the Board Members after the break and the following were present:

Mr. Boyan, Mr. Newlin, Mr. Flanagan, Mr. Maselli, Mr. Rosenbaum, Mr. Addonizio
Mr. Symonds, Mr. Cammarata, and Ms. Sovolos.

The application is carried to the February 18, 2021 meeting with no further notice.

The Board voted to agree with the Verizon Attorney, Mr. Schneider to extend the Shot Clock until the February 18, 2021meeting.

A transcript of the testimony is appended to the minutes.

## OTHER BUSINESS

None

## ADJOURNMENT

Mr. Flanagan adjourned the meeting at 11:03

## LoriTaglairino

Respectfully submitted by Lori Taglairino, Board of Adjustment Secretary

## Reorganization Resolutions

## RESOLUTION BOA \#01-2021

TOWNSHIP OF HARDING BOARD OF ADJUSTMENT
JANUARY 21, 2021

## APPOINTMENT OF PROFESSIONALS TO SERVE THE BOARD OF ADJUSTMENT FOR 2021

WHEREAS, the Board of Adjustment of the Township of Harding has need for professional legal, planning and engineering consultant services; and
WHEREAS, funds are available for this purpose; and
WHEREAS, the Local Public Contracts Law (N.J.S.A. 40A:11-1 et seq.) requires that the resolution authorizing the retention of certain professional services without competitive bidding must be publicly advertised:
NOW, THEREFORE, BE IT RESOLVED by the Board of Adjustment of the Township of Harding in the County of Morris that the following appointments be made for the year 2021:

1. Gary Hall, Esq., of the firm of McCarter and English, Attorney as Counsel;
2. Paul Fox, of the firm of Apgar Associates, as Engineering Consultant; and
3. McKinley Mertz of the firm Heyer Gruel and Associates, as Planner
a) Said appointments are made without competitive bidding as professional services under provisions of the Local Public Contracts Law because lawyers, engineers and professional planners are recognized professionals licensed and regulated by law.
b) A copy of this resolution shall be published in the Observer-Tribune as required by law.

I hereby certify this is a true copy of a Resolution approved by the Board of Adjustment of the Township of Harding at a meeting held on January 21, 2021.

## HARDING TOWNSHIP BOARD OF ADJUSTMENT RESOLUTION BOA 02-2021 JANUARY 21, 2021 REGULAR MEETING SCHEDULE FOR FEBRUARY 2021 THROUGH JANUARY 2022

WHEREAS, the "Open Public Meeting Act" R.S. 10:4-6 and following, requires that public bodies provide adequate notice of meetings; and
WHEREAS, that due to the current state of emergency and public health emergency declared by Governor Phil Murphy pursuant to Executive Order No. 103 and in an effort to prevent further spread of COVID-19, Board of Adjustment meetings will be held via Zoom in lieu of an in-person meetings until further notice. The public will be advised by publication and posting of a new notice in accordance with the procedures below when in person meetings are going to be resumed at Kirby Hall, 21 Blue Mill Road in New Vernon NJ. Members of the public can register to access the electronic meetings via registration links found in the Board of Adjustment agendas posted on the Township webpage at www.hardingnj. org. The remote meetings will be conducted consistent with the Harding Township Board of Adjustment Resolution BOA\#07-2020 Emergency Protocols, Procedures and Requirements for Public Participation in Remote Meetings.
NOW, THEREFORE, BE IT RESOLVED by the Board of Adjustment of the Township of Harding, in the County of Morris, New Jersey, as follows:

1. From February 2021 through January 2022, meetings will be held by the Board of Adjustment to discuss or act upon public business at 7:30 p.m., prevailing time, on the following dates:

FEBRUARY 18, 2021
MARCH 18, 2021
APRIL 15, 2021
May 20, 2021
JUNE 17, 2021
JULY 16, 2021
AUGUST 19, 2021
SEPTEMBER 16, 2021
OCTOBER 21, 2021
NOVEMBER 18, 2021
DECEMBER 16, 2021
JANUARY 20, 2022
2. Certified copies of this Resolution shall be (a) mailed to the OBSERVER-TRIBUNE, (b) mailed to the DAILY RECORD, (c) filed with the Clerk of the Township of Harding, (d) posted on Township webpage and the bulletin board in the main hallway of the Township Hall and, (e) mailed to any person requesting notices of meeting of the Board of Adjustment pursuant to R.S. 10:419 who has paid $\$ 15.00$ for agendas and $\$ 25.00$ for agendas and minutes, which sum is hereby fixed to cover the costs of providing notice of all meetings of this body during 2021 and January 24, 2022. The foregoing shall be accomplished within seven (7) days of the adoption of this Resolution.
I hereby certify this is a true copy of a Resolution approved by the Board of Adjustment of the Township of Harding at a meeting held on January 21, 2021.

## RESOLUTION BOA 03-2021 <br> HARDING TOWNSHIP BOARD OF ADJUSTMENT OF THE TOWNSHIP JANUARY 21, 2021 <br> RESOLUTION TO PROVIDE PROFESSIONAL SERVICES DURING 2021

WHEREAS, the Board of Adjustment of the Township of Harding previously appointed professionals to provide legal services and engineering services via Resolution BOA 01-2021; and
WHEREAS, the Board of Adjustment has a need to award contract for the above-mentioned professionals; and
WHEREAS, Resolution BOA-03-2021 of the Board of Adjustment of the Township of Harding is providing for the award of contract to:

1. Gary Hall, Esq. of the firm McCarter and English, in an amount not to exceed
2. Paul Fox, of the firm of Apgar Associates, as Engineering Consultant, in an amount
3. Mc Kinley Mertz of the firm Heyer Gruel and Associates, as Planner, in an amount
\$11,000.00
not to exceed $\$ 4,000.00$ and not to exceed $\$ 3,000.00$ and

NOW THEREFORE, BE IT RESOLVED by the Board of Adjustment of the Township Of Harding in County of Morris that the following appointments be made for the year 2021:

1. Gary Hall, Esq. of the firm McCarter and English Associates and Paul Fox, of the firm of Apgar Associates, as Engineering Consultant and Mc Kinley Mertz of the firm Heyer Gruel and Associates, as Planner
2. Said appointments are made without competitive bidding as professional services
under provisions of the Local Public Contracts Law because lawyers, planners and engineers are recognized professionals licensed and regulated by law;
3. A copy of this resolution shall be published in the Observer-Tribune as required by law.

Resolution adopted January 21, 2021 by the Harding Township Board of Adjustment.

# HARDING TOWNSHIP BOARD OF ADJUSTMENT RESOLUTION 

Sarah Conine \& James Carifa - Application No. BOA 3-20<br>7 Lee's Hill Road - Block 17, Lot 55<br>Adopted January 21, 2021

WHEREAS, Sarah Conine and James Carifa applied to the Harding Township Board of Adjustment for variances from Section $225-115(B)$ of the Land Use and Development Ordinance, which prohibits the enlargement of certain nonconforming structures, Section 225-126(C), which permits a maximum building area ratio of $3 \%$ for lots exceeding 2 acres in size located in the R-2 \& R-1 Zones, and Section 225-126(F), which requires a minimum front setback of 50' in the R-2 Zone, to permit construction of a covered front porch addition and several rear additions, an upward expansion of the attic level and related improvements to the residence on property located in R-2 and R-1 Zones at 7 Lee's Hill Road and designated on the Township Tax Map as Block 17, Lot 55; and

WHEREAS, the Board of Adjustment conducted a public hearing on the application at virtual meetings using the Zoom platform on November 19, 2020 and December 17, 2020, for which public notice and notice by applicants were given as required by law; and

WHEREAS, the Board of Adjustment conducted a public site inspection of the applicants' property at a special meeting on December 12, 2020; and

WHEREAS, the Board of Adjustment considered the testimony and exhibits presented during the public hearing; and
WHEREAS, at the meeting on December 17, 2020, the applicants agreed to reduce the length of the proposed covered front porch; and

WHEREAS, at the meeting on December 17, 2020, the Board of Adjustment adopted an oral resolution approving the revised variance application, subject to certain conditions and based on findings and conclusions as memorialized herein;

NOW, THEREFORE, BE IT RESOLVED by the Harding Township Board of Adjustment, this $21^{\text {st }}$ day of January 2021, that approval of the revised variance application of Sarah Conine and James Carifa, is hereby memorialized as follows:

## Findings of Fact and Statement of Reasons

1. The property is a 3.65 -acre lot (measured to the sideline) located at 7 Lee’s Hill Road. The area within 200' of the road right-of-way line is in a R-2 Zone, and the rear portion of the property is in a R-1 Zone.
2. The front portion of the property is improved with a single-family residence, located entirely in a R-2 Zone that is nonconforming due to minimum front setbacks of approximately 25 ' for the front stoop and steps and 37 ' for the building façade versus a 50 ' minimum requirement, as shown on plans prepared by Joseph M. Hyland, Architect, initially dated September 30, 2020 and revised December 3, 2020.
3. The front portion of the property in the R-2 Zone also contains a conforming detached garage and swimming pool that are not proposed to be changed.
4. The rear portion of the property in the R-1 Zone contains a shed and two dwelling structures that are nonconforming as to use. No changes are proposed as to these structures or the portion of the property in a R-1 Zone.
5. The property has a nonconforming building area ratio of $3.12 \%$ based on the combined lot area in both the R-2 and R-1 Zones, exclusive of the road right-of-way, and the combined building area excluding the building area of pre-1945 accessory structures not devoted to residential use, in accordance with Section 225-126(C).
6. The applicants proposed to construct a covered front porch with dimensions of 62.33' by $9.5^{\prime}$ ' in front of a substantial portion of the residence along with related improvements. Additions would be constructed to the rear and northeast (left) end of the residence that would contain 1 and 2 stories, and the attic would be vertically enlarged by about 6 ' with a new pitched roof. A bluestone patio would be installed to the rear of the residence along with a brick paver parking area. The proposed improvements were shown on the architectural plans.
7. As initially proposed, the proposed improvements would increase the nonconforming building area ratio from $3.12 \%$ to $4.07 \%$, requiring variance relief from the applicable maximum of $3 \%$ in Section 225-126(C) due to the absence of a 150' front setback. The revised proposal that reduced the length of the proposed covered front porch reduced the extent of required building area ratio variance relief to a new ratio of $3.90 \%$.
8. The proposed covered front porch would have a front setback of $27.8^{\prime}$ and the steps would have a lesser setback, requiring variance relief from the 50' minimum front setback requirement in Section 225-126(F).
9. Variance relief is required from Section $225-115(B)$ to allow the proposed enlargement of the nonconforming residence structure.
10. The Township Health Department commented on the application in a memorandum dated February 26, 2020 that stated that the proposed expansion of the residence appeared to be in conformance with Health Department regulations and that there was no indication of any apparent adverse impact on the existing septic system. The memorandum noted that a prior approval application would be required in connection with a future request for issuance of a building permit.
11. Testimony in support of the application was provided by the applicants and their architect Joseph Hyland. They stated that the additions, renovations, covered front porch and vertical expansion of the attic to provide a peaked roof were intended to improve both functionality and the front appearance of the residence, which dates back to the $19^{\text {th }}$ century. Construction of the covered front porch would necessitate relocation of unsightly utility service equipment and air conditioner compressors that presently are in front of the residence.
12. No neighbor or member of the public objected to the application.
13. At the second hearing, questions were raised concerning the functional necessity for the proposed length of the covered front porch in light of the proximity of the residence to Lee's Hill Road. The applicants indicated that the proposed covered porch area in front of the left wing of the residence would allow direct access to the porch from the new breakfast room in that
portion of the renovated residence. After further discussion, the applicants acknowledged that this rationale did not justify the additional required front setback variance relief, and they agreed to limit the proposed covered front porch to the area in front of the main section of the residence.
14. There was a discussion of tree removal and landscaped screening in the area between the residence and Lee’s Hill Road. The applicants indicated that large mature trees would have to be removed to facilitate construction of the open front porch and due to poor condition of some trees. Other existing vegetation would be retained and supplemented. The Board decided to defer to the applicants' discretion as to landscaping in the front and thus determined to not impose a specific landscaped screening condition.
15. The need for front setback variance relief is attributable to the location of the residence and the resulting nonconforming front setbacks. The reduced size covered front porch and related renovations will enhance the appearance of the front of the residence.
16. There was discussion of the proposed vertical expansion that would substitute a peaked roof for the current relatively flat roof with an increase in the height of about $6^{\prime}$. The resulting calculated building height of 32.75 ', would continue to comply with the 35 ' building height limit.
17. The additions will be mainly located to the rear, and the enlarged residence will not have the appearance of excessive building mass.
18. The proposed improvements will enhance the historic appearance and character of the applicants' residence and property.
19. Based on the foregoing, granting necessary variance relief to permit the increased building area ratio associated with the expanded roofed footprint and also to permit the vertical expansion of the residence will not result in any adverse impacts on adjacent properties or impair the streetscape.
20. In the case of this specific property and the location and design of the existing residence and proposed improvements, strict application of the zoning requirements would impose peculiar and exceptional practical difficulties on the applicants by prohibiting the proposed additions, renovations and related improvements, thus making variance relief appropriate pursuant to N.J.S.A. 40:55D-70(c)(1).
21. The proposed enlargement of the nonconforming principal residence will not result in any significant intensification of the nonconforming use of this property arising from the nonconforming residential units in accessory structures on the rear portion of the property, which will not be altered or enlarged. Therefore, (d)(2) variance relief for nonconforming use expansion is not required for this application.
22. The variance relief requested by the applicants can be granted without substantial detriment to the public good and without substantially impairing the intent and purpose of the Master Plan and Zoning Ordinance of the Township of Harding. Description of Variances
23. A (c) variance is hereby granted from Section 225-115(B) of the Land Use and Development Ordinance to permit enlargement of the applicants' nonconforming residence by construction of additions, a covered front porch and related improvements, as shown on architectural plans prepared by Joseph M. Hyland, Architect, initially dated September 30, 2020 and revised December 3, 2020 and required to be further revised as a condition of the variance approvals.
24. A variance is hereby granted from the $3 \%$ maximum building area ratio limit in Section 225-126(C) of the Ordinance to permit construction of a covered front porch and additions to the residence resulting in a ratio of $3.90 \%$, as shown on the plans as required to be revised.
25. A variance is hereby granted from the 50 ' front setback requirement in Section 225-126(F) of the Ordinance to permit construction of a covered front porch with a minimum front setback of 27.8' (and a lesser setback for steps), as shown on the plans as required to be revised.

## Variance Conditions

These variances are granted subject to the following conditions:

1. Any outstanding technical review fees shall be paid prior to issuance of a building permit and certificate of occupancy.
2. The applicants shall obtain Health Department approval, a building permit and any other necessary approvals.
3. These variances are based on and authorize only the specific proposed improvements as described by the applicants and as shown on the approved plans. New or amended variance approval may be required for any materially different improvements.
4. These variances are granted subject to the condition that the length of the covered front porch addition shall be limited to the area in front of the main section of the residence, and revised plans showing this change and related design changes to the residence, along with corrected zoning tables, subject to review and approval by the Board Attorney.
5. In accordance with Section 225-35(C)(1) of the Ordinance, these variances shall expire unless the authorized construction is commenced within one year from the date of this resolution and is subsequently pursued in a reasonably diligent manner, subject to any automatic extension pursuant to the Permit Extension Act.

## Vote on Resolutions

For the Oral Resolution: Addonizio, Maselli, Newlin, Sovolos, Symonds \& Flanagan.
Against the Oral Resolution: None.
For the Form of the Written Resolution: Addonizio, Maselli, Newlin, Sovolos, Symonds \&
Flanagan.
Against the Form of the Written Resolution: None.

HARDING TOWNSHIP BOARD OF ADJUSTMENT

| IN THE MATTER OF: | TRANSCRIPT |
| :---: | :---: |
| CASE: BOA\# 17-18 | OF |
| New York SMSA Limited Partnership: |  |
| d/b/a Verizon Wireless | REMOTE PROCEEDINGS |
| 8 Millbrook Road |  |
| Block 17; Lot 1; PL Zone |  |
| X |  |

Thursday, January 21, 2021 Zoom Remote Videoconference Commencing at 8:30 p.m.

BOARD MEMBERS PRESENT:
MIKE FLANAGAN, Chairman
ALF NEWLIN
DAN MASELLI
HUGH SYMONDS
ELIZABETH SOVOLOS
THOMAS ADDONIZIO
ARIC ROSENBAUM
GEORGE BOYAN
MICHAEL CAMMARATA

ALSO PRESENT:
LORI TAGLAIRINO, Board Administrator
PAUL D. FOX, P.E., CME
M. MCKINLEY MERTZ, PP, AICP

DR. BRUCE EISENSTEIN, Cellular Communications
Consultant

PRECISION REPORTING SERVICE
Certified Shorthand Reporters
(908) 642-4299

1 A P P E A R A N C E S:

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GREENBAUM, ROWE, SMITH \& DAVIS, LLP
BY: STEVEN G. MLENAK, ESQUIRE Attorneys for the Board

VOGEL, CHAIT, COLLINS \& SCHNEIDER, ESQUIRES BY: RICHARD SCHNEIDER, ESQUIRE Attorneys for the Applicant

HEROLD LAW, PA
BY: ROBERT F. SIMON, ESQUIRE
Attorneys for the Objectors: SGSL, LLC; Harsh and Nina Bansal; Michael and Susan Koeneke; David and Eunice Conine; Brian and Christina McKittrick; Livio Saganic and Christel Engel; James M. Carifa and Sarah G. Conine; Ted Cotton

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CHAIRMAN FLANAGAN: Okay. Moving right along, we're back to Board of Adjustment 17-18 New York SMSA Limited Partnership.

Mr. Schneider, welcome back. Happy New Year.

MR. SCHNEIDER: Happy New Year to you, Mr. Chairman, and all members of the Board.

CHAIRMAN FLANAGAN: Mr. Simon, I think I saw you somewhere earlier. Oh, there you are. Happy New Year. Welcome back again.

MR. SIMON: I will express the same sentiments as Mr. Schneider.

SECRETARY TAGLAIRINO: And Dr. Eisenstein, I think your colleague is on.

DR. EISENSTEIN: That is correct. He is on.

CHAIRMAN FLANAGAN: And just to revisit the conversation from earlier, does Dr. Eisenstein need to be re-sworn in, Steve, or are we all set there?

MR. MLENAK: I believe we're all set.
CHAIRMAN FLANAGAN: All right. Good.
BOARD MEMBER BOYAN: Mike, just quickly, before you proceed I just want to represent and get on the record that I've read the transcripts and am prepared to participate.

CHAIRMAN FLANAGAN: You are probably the most ambitious Board of Adjustment member there has ever been, because there are reams of transcripts. So good for you.

SECRETARY TAGLAIRINO: I was actually impressed.

CHAIRMAN FLANAGAN: Good for you. There will be a quiz later in the night. So make sure you have every page read. I'm teasing.

MR. SCHNEIDER: Needless to say, Mr. Chairman, that the Applicant does extend its appreciation to the new Board member for undertaking that mammoth task and rendering him eligible. That is greatly appreciated.

SECRETARY TAGLAIRINO: And I know he read the fine detail, because he asked questions of something that we said and we didn't do yet. So I know he was really paying attention.

MR. SCHNEIDER: Lori, just before we proceed, Iris our Shorthand Reporter, I just want to make sure that she is on.

COURT REPORTER: I am ready to go. Thank you.

SECRETARY TAGLAIRINO: And Iris, that is your phone then too?

COURT REPORTER: It is. 4355?

SECRETARY TAGLAIRINO: Yes.
SHORTHAND REPORTER: It is. Thank you,
Lori.

MR. SCHNEIDER: Mr. Chairman, if I can just
take a couple of moments to just to refresh for everybody where we are?

CHAIRMAN FLANAGAN: Yes. And let me just say before we start, we have many participants tonight or many residents tonight. Thank you everyone for joining. I'm glad you can be with us.

For those of you who have not been to a Board of Adjustment meeting before the procedures we follow is there's going to be testimony from witnesses. There are going to be questions from the public, from the Board as well. But when it comes time for the public to ask questions of the witness we extend the courtesy to Mr. Simon to go first who represents many of the neighbors of the area, but at that point after Mr. Simon goes through his questions there will be an opportunity for anyone else who is not represented by Mr. Simon to ask questions related to the testimony we hear.

So with that, Mr. Schneider, if you wouldn't mind refreshing us as to where we were.

MR. SCHNEIDER: I will. And hopefully we can make great progress this evening. Thank you.

So we last appeared at the December Board meeting, at which time my recollection and consistent with Mr. Simon's recollection was that we actually completed both at that time the direct testimony of Ms. Boschulte, the Applicant's RF engineer, and Mr. Simon did, in fact, complete his cross-examination of Ms. Boschulte. And to clarify your last remark, actually my notes do reflect that the matter was open to the public and I don't believe there was any questions from the public as to the testimony that had been presented to date by Ms. Boschulte.

That being said, the Board together with Dr. Eisenstein, and to a certain extent Mr. Simon, asked for some supplemental information based on the presentation of Ms. Boschulte at the December meeting. We agreed to, I hope, respond to all of your inquiries. And in furtherance of that, in which I'll get to in a minute, we did submit a supplemental report in written form to hopefully address the respective questions both by Mr. Simon, the Board and others.

So my intention tonight is to proceed with Ms. Boschulte who will be testifying in furtherance of the supplemental report that has been presented, posted

1 on the website and I think made available to all parties, and I'll get to that in a minute. And then my hope and expectation would be that we would after my direct we'll have Mr. Simon proceed, or after the Board questions and Dr. Eisenstein has any questions for Ms. Boschulte we'll proceed with Mr. Simon's cross-examination, then any members of the public. And the hope is, key word being hope, that would at least conclude the portion of the testimony relating to radio frequency, and then hopefully at the next meeting proceed with planning. That's my hope and expectation. So I would hope that we would be in a position to accomplish that tonight.

So unless there is any other procedural questions $I$ can proceed with Ms. Boschulte who I presume is on.

CHAIRMAN FLANAGAN: Let me just ask. Mr. Simon, my recollection is the same. Do you recall -- I think you reserved your questioning until Ms. Boschulte presented the testimony she's about to give tonight, and you were going to continue with any cross-examination after she presents tonight. Is that correct?

MR. SIMON: Well, $I$ don't know if it actually was contemplated that Ms. Boschulte was going

1 to be submitting a supplemental radio frequency report. And I do object to the fact that I did not receive, and the Board frankly did not receive this supplemental radio frequency report until two days prior to this evening, which gives very, very little time, you know, for myself, as well as the Board members and the Board professionals, to fully review this information, especially given its technical nature.

That being said, my objection is noted, and I will certainly try to muddle through cross-examination based on the testimony and the report.

CHAIRMAN FLANAGAN: Mr. Simon, I do recall the request of the Board was that Ms. Boschulte submits a supplemental report, and specifically about the nodes I think is what we were talking about. Your objection is noted. I would say let's get through this testimony and we'll just see if we can finish up with Ms. Boschulte's testimony and cross-examination tonight.

MR. SCHNEIDER: Thank you, Mr. Chairman. If I may proceed at this point? CHAIRMAN FLANAGAN: Please do. MR. SCHNEIDER: Thank you. Frances, you are on? MS. BOSCHULTE: I am.

MR. SCHNEIDER: Okay. I will just remind you for purposes of the record that you remain under oath. Okay?

MS. BOSCHULTE: Yes.
FRANCES
B O S C H U L T E, having been previously sworn, testifies as follows: EXAMINATION BY MR. SCHNEIDER:
Q. Thank you. Frances, you previously submitted an $R F$ or radio frequency report dated August 28, 2018, and March 3rd, 2020; is that correct?
A. Yes.
Q. And for purposes of the record, when you last testified at the December 17, 2020, public hearing there was a request by the Board based on the testimony you presented that evening to provide certain additional information; is that correct?
A. Yes.
Q. And while I understand that you will provide some supplemental testimony this evening you've prepared this supplemental report in written form to formalize the presentation of some of the information and data; is that correct? (Pause) Frances?
A. Yes, I have. Can you hear me?
Q. Yes, I can. I'm sorry. You froze there for a second.

And for purposes of the record, not withstanding Mr. Simon's objection, the report that you prepared had been previously transmitted to Dr. Eisenstein, and you also had the opportunity to discuss certain aspects of the report directly with Dr. Eisenstein, whether that be by e-mail or otherwise; is that correct?
A. That's correct.

MR. SCHNEIDER: Thank you. And for purposes of the record, Mr. Mlenak and members of the Board, the report that $I$ am referring to is a report prepared by PierCon Solutions entitled "Supplemental Harding 3." It has a date of January 18, 2021. I would respectfully ask that that report be marked into evidence as Exhibit A-27, which I believe is the exhibit we are up to?

SECRETARY TAGLAIRINO: Yes.
(Exhibit A-27, was received and marked.) BY MR. SCHNEIDER:
Q. Okay. Thank you. With that being said, Frances, I'm now going to refer you to that report, and I'm going to direct your immediate attention to Article or paragraph two as the case may be, and the referenced exhibits denoted as $Z-3,4,5,6,7$, and 8 .

Let me in the interest of moving the matter

1 along, which I'm sure hopefully we can all appreciate, let me see if $I$ can provide some background and context as to those specific exhibits.

Those exhibits are based on, and you correct me if I'm wrong, were based on the drive test that you previously testified to that was conducted on March 3rd, 2020; am I correct?
A. That's correct.
Q. And just for the Board's and members of the public recollection, that drive test which you explained in detail at the prior public hearing, no need to review that again, that drive test was conducted at three respective heights, that being 120, 180 feet; am I correct?
A. Yes.
Q. Okay. And you also undertook that drive test at two specific frequently bands: The 700 and 2100 megahertz band; correct?
A. That's correct.
Q. Okay. Now, in December in response to Mr. Simon's extensive cross-examination at the November public hearing you were asked to present certain exhibits relative to scan data of the existing coverage essentially depicting the $d B$ levels in numerical fashion, as distinct from just whether the coverage was
in a green or gray area; do you recall that?
A. Yes, I do.
Q. Okay. And the form of that exhibit, my perception $I$ thought was helpful to the Board -- I'm sorry -- and the form of that exhibit, at least from my perception, was deemed to be helpful by the Board, and in fact Dr. Eisenstein quoting him said those exhibits were helpful.

With that background, did you prepare the report and specifically Exhibits Z-3 through Z-8 utilizing that same type of format?

I'm sorry, Frances, can you hear me?
A. Yes, I did. Can you hear me?
Q. Yes, I can.

MR. SIMON: Rich, sorry for interrupting, but the witness, at least from my viewpoint, the video is freezing from the audio a little bit.

MR. MLENAK: It was, Mr. Simon. I was going to comment. If you can ask the last question again so she's on video when she answers that. It was a little choppy.

BY MR. SCHNEIDER:
Q. Okay. If I remember the question I asked. The exhibits that are prepared and reflected on Sheets Z-3 through Z-8 mirror or follow
the type of format that was referenced on exhibits A-25
and A-26 last time; is that correct?
A. That is correct.
Q. And you prepared these exhibits again --
A. That is correct.
Q. -- and you prepared these exhibits based on the same -- the three heights, that being 120, 100 feet and 80 feet; is that correct?
A. Yes.
Q. And you also prepared those exhibits based on the two specific frequency bands, that being the 700 frequency band and the 2100 frequency band; correct?
A. That is correct.
Q. Okay. Thank you. Hopefully, with that background in mind if you can take us through Exhibits Z-3 through Z-8 as reflected on Exhibit A-27, and I'll ask you to assist with Lori in terms of what may be exhibited for the benefit of the Board and public.

SECRETARY TAGLAIRINO: All right. I have the report up on my screen. Are you looking for that page six, seven, and eight? Is that what you're looking for?

THE WITNESS: Yes.
SECRETARY TAGLAIRINO: Okay. Just give me a moment, please. All right. So here we have -- is
this where you want to start?
THE WITNESS: That's fine. So this is the CW tech that was provided previously. As you can see, the labels that represent the RSRP levels have been added. Can you hear me?

MR. SCHNEIDER: Yes.
THE WITNESS: If you move down to page seven you have the CW test at 700 megahertz at the 100 . Again, those labels have been added to represent the signal of levels that are equal to or greater than neg 95, and the gray represents signal levels that are weaker than neg 95. Can you see my curser or no?

SECRETARY TAGLAIRINO: No, you can only see my cursor.

THE WITNESS: The difference in between the two levels in my evaluation between 120 feet and 100 feet happened on Millbrook Road. And if you look at, I guess, the location where you have the "D" in road, that area isn't no longer at the neg 95 level. If you go back to page six you'll see that it extends a little bit further. It gets to see a little bit over the hill that runs along between. On the west side of Millbrook Road you have a ridge of approximately 400 feet in ground elevation versus the ground elevation at the DPW, which is 300 and -- approximately 350 feet. So it
does get to the top and a little bit over down Millbrook Road, which is in a valley. A little bit further it's approximately 900 feet.

If you go down to page eight. That's seven, page eight represents the CW test at 700 megahertz at 80 feet. Again, the signal strengths are labeled. And again, it also cuts off at the "D" location in "Road" at Millbrook. The next exhibit -BOARD MEMBER NEWLIN: Can I ask a question?

Because we covered some of this. I just want to refresh. And Dr. Eisenstein, please, please, correct. But these numbers are the in-house numbers, not the actual numbers that was received by the card? Didn't we say something about that, they've been projected or adjusted to be in-house, is that true or --

DR. EISENSTEIN: My understanding is that this is the same drive test you saw before, except that in addition to just having the colors, the green and the gray, you now have the numbers that the color represents.

So if you look down in the area that they were just talking about, just below on the slide that we're on, it doesn't matter which one, but I'm just using a reference there, just below the "D" in

Millbrook Road it says minus 98.14. I have to get close to my screen to see that. The numbers are small. But that means that the power at that point is minus 98.14 dBm RSRP, whereas the dot above that would be better than neg 95.

So it's not, I don't -- Alf, just for general information, $I$ don't like using this in-house or out-of-house or in-street or on-vehicles. It's meaningless. This is the measurement of the actual tower that the car was picking up when it drove this test.

BOARD MEMBER NEWLIN: So these are not adjusted at all? That was really my question. DR. EISENSTEIN: As far as I understand, no.

BOARD MEMBER NEWLIN: Okay. And one other point I think you had said last -- I'm sorry? THE WITNESS: Sorry. These are adjusted, because CW test, which is a continuous wave, is actually in RSSI. And this is RSRP, which is relative to LTE. So it has been adjusted through an equation that.

MR. MLENAK: Ms. Boschulte, you are cutting in and out. And for the purpose of the hearing and obviously the Court Reporter, we need to capture what
you're saying. So if you wouldn't mind -- obviously there's a poor connection unfortunately, but we need to hear every word.

BOARD MEMBER MASELLI: She needs a cell tower.

THE WITNESS: I do. Okay. Can everyone hear me now?

BOARD MEMBER NEWLIN: We can.
THE WITNESS: The measurements have been adjusted to reflect RSRP. So when you do a CW test, of course, you don't have the same specifications that you would have of a cell tower. So these signals have been adjusted to reflect what the cell tower would provide for LTE. RSSI, which is received signal strength, is not the same as RSRP. RSRP is a function of RSSI, plus the frequency bandwidth.

So that equation was provided. It's an equation that is -- it's a standard equation to correlate RSRP to RSSI. That was provided to Dr. Eisenstein so that this would be done. Otherwise, you can't correlate the scanned drive test, which is the data collected from an LTE network, and compare it to what an actual base station would provide.

BOARD MEMBER NEWLIN: Can you explain that?
DR. EISENSTEIN: Yes. That was a totally

1 unnecessary explanation, in my opinion.

THE WITNESS: Sorry.
DR. EISENSTEIN: It would be as if you had a map that had feet instead of meters and there is a conversion factor that would convert it to feet. So if you wanted to be consistent you'd put it all in feet or you'd put it all in meters.

What she said is absolutely correct, but it doesn't answer your question. That is the power level that you would see on the street in the car that was driving by. And it's been corrected to give you a measure called RSRP, and unnecessary to go into the details there, but that's what would be on the tower. That would be the power on the tower. If -- and well, I'm not going to go any further.

BOARD MEMBER NEWLIN: That's fine. That answers that.

DR. EISENSTEIN: It's a straight-forward conversion. It's not an assumption or anything like that. It's a formula.

BOARD MEMBER NEWLIN: Okay. We did
refer -- unless I'm going crazy -- the last time we did talk about somehow getting them -- the signals would be less in the house, and that was really my question. I think you answered it.

Same question for you is, did you not say if we had to look at a number, neg 95 is the standard, we understand that, but basic usability is higher, and did you not give the suggestion of around 105, or am I misremembering that?

DR. EISENSTEIN: Well, you see, usability is not a technical word. It's not a word that you can define. Remember that the cell phones today are not just used for voice calls. You do a lot of other things with them. That's including things like Waze and Maps and Google searches and other things.

So the issue is not whether the phone is usable. It could be usable in the sense that with enough poking and prodding you can get it to do what you want it to do. That's not the way you design a network, and that was the point that $I$ was trying to make. Yes, the phones will work in the sense of a voice call, but we actually have a textbook realization of what happens when you don't have enough bandwidth. And that's what's happening with Frances. It's coming up on my screen when she talks that she has insufficient bandwidth for a Zoom call. So if you were trying to do the Zoom call on your phone and you had insufficient bandwidth you would have going on this cutting out and missing words and not seeing the image.

1 And that's the part that when you're putting a cell phone, a wireless network together, you don't want that to happen ever, even though it could be argued that the system's usable in some sense that isn't the way you would like to design your system.

BOARD MEMBER NEWLIN: Sure, and I'm going to press you a little bit, because this is very important to all of us. We're looking at this map and what the map shows in a sense it implies good and bad. And that's not really quite the case. It's not a binary situation, if you're on green it's fine and when your off green you can't get any service, that's obviously not true. So, you know, from trying to understand this we have no choice but to look at how the service might degrade when you're off the green. And then secondly, there is a public safety question that's been raised. So voice communication seems to be, you know, a top priority, specifically.

DR. EISENSTEIN: But, look, you can see what happens -- by the way, I fully agree with you. BOARD MEMBER NEWLIN: So give us some guidance in an objective way so we can think about this without making a big mistake.

DR. EISENSTEIN: If you look down, again, just for the sake of argument, at the "D" Millbrook

Road --
MR. MLENAK: Dr. Eisenstein --
MR. SIMON: Wait. Hold on a second --
MR. MLENAK: -- if you wouldn't mind turning your camera on as you testify? I didn't have you as one of my five, but you should have your camera when you testify.

DR. EISENSTEIN: I thought I did, but okay. It must have gotten turned off somehow. You're okay now, right?

MR. MLENAK: I see you now, yes.
DR. EISENSTEIN: I'm sorry. Apologize for that.

If you look at that "D" in Millbrook Road and it's a green dot there and that's neg 95, go down to the next dot it's neg 98. Now, Alf, to answer your question, the phones would probably work okay over there, but go to the next dot down. Next one down says neg 106. Now, I didn't mean the next slide, no, no. Just look right where you are, the next gray dot. That one. Neg 106, inadequate. Now you're off the scale. So if you want to try and shade this, I mean, you can look around, I looked at this map very carefully when it was sent to me and I found it very helpful, because $I$ know that the signal degrades as you

1 move away from the source, and I know it degrades rapidly, but what this tells me is, yeah, you go one dot beyond the green and it might work, but you go two dots beyond the green and all of a sudden you're down way below the level where it would even operate. And if you look at the map you'll see a lot of the ones in the gray area are neg 118, I see a neg 126, net 127, you know, down in those areas you've got nothing.

BOARD MEMBER SYMONDS: Dr. Eisenstein, this
is -- wait a minute. I'm off the -- my residence is located on the "D" at Pleasantville Road, which is around the corner from --

DR. EISENSTEIN: Lori, can you move the cursor over so $I$ can see where that is? I can't --

BOARD MEMBER SYMONDS: Right there. That shows a negative 126.5 on the signal strength. And yet I have cell service and, you know, data service in the house, in the car, whatever. So how does that correlate where you say, you know, it's got to be neg 95, and you're showing me neg 126 or, you know -that's what I'm trying to understand.

DR. EISENSTEIN: I can't tell you what happens in your house. What $I$ can tell you is if this measurement is accurate, and I have every reason to believe it is, you're hearing sworn testimony, that at
neg 126 you wouldn't have much of anything. I assume you're on Verizon; is that correct?

BOARD MEMBER SYMONDS: No. It's actually AT\&T. Well, actually we have both.

DR. EISENSTEIN: First of all, we don't have an AT\&T diagram up here, but my sense is that --

BOARD MEMBER SYMONDS: But that's all right -- actually, we have two cell phones, so one's AT\&T and one's Verizon. But never mind, go ahead. I'm just, again, it's an understanding. I'll try to get used to it.

CHAIRMAN FLANAGAN: While we're on this topic and not belabor the point, but I'd like to hear, Dr. Eisenstein, your thought. I think I'd like to hear from Mr. Simon, Mr. Schneider as well. So at one point, correct me if I'm wrong, Mr. Schneider, or Ms. Boschulte, you had said that neg 95 is either a PierCon or a Verizon standard. Do I recall that correctly?

THE WITNESS: So on neg 95 is the Verizon threshold standard, their design.

CHAIRMAN FLANAGAN: That's fine. So let me just, so is Verizon's threshold what they consider acceptable quality. So as we have this discussion it seems that there's a lot of law involved with cell phone towers and providing coverage where there is no
coverage. So I'd like to hear Dr. Eisenstein, we'll start with you. Mr. Schneider, we can go to you next. Mr. Simon I'd like to hear from you.

If what we're discussing is as a matter of law cell phone coverage has to be provided does that law state what the power needs to be? And if the law doesn't state it there certainly must be litigation somewhere and the courts have said what is sufficient and what is not.

So Dr. Eisenstein, what's your
understanding of what the law or the Courts have said?
DR. EISENSTEIN: As far as $I$ know, there is nothing in any of the Federal law that specifies a power level. It specifies a performance level and the performance level is given, in my opinion, in an indirect way.

In the 1996 Telecommunications Act it refers back -- that's actually -- technically that was an amendment to the 1934 Telecommunications Act, which was obviously at that time only wired phones. And it gave a performance criteria, what's known as a grade of service, of two percent. That meant that no more than two percent of the calls could be blocked or dropped. And that was referred to in the 1996 amendment to the Telecommunications Act. So I've always had in my head
that two percent criteria, a combination of dropped and blocked calls.

It's difficult to determine -- I know a little further in this exhibit Frances has provided dropped call information. It's difficult to determine blocked call information when there's no coverage. So let's just hold that two percent.

Through a variety of tests that have to do with signal and noise ratio, not the signal power by itself, but the signal-to-noise ratio, you would not get your two percent grade of service if the signal-to-noise ratio drops too low. So what happens over here the amount of noise power you're going to get is random. It changes from minute to minute, from second to second. So you really can't say, as the Board member was saying before, you know, I get service. It's entirely possible that at a given power level the noise level has dropped so that you have a signal-to-noise ratio which is adequate. It's also possible the noise could be way up and at that power level it's going to be inadequate.

So you can't deal in these wireless cases in absolute. You can't say absolutely this number works and this number doesn't work. What you have to do is pick a number and then that number happens to be

1 neg 95. And by the way, that's sort of an industry standard for this area. You pick a number like that and what that number says is for that amount of power, and the expected amount of noise power we're going to get, the signal-to-noise ratio will be adequate and you'll have a signal. Not optimum but adequate. And that gives you a margin of error so that if the power is lower or if the noise gets higher then you're still okay.

CHAIRMAN FLANAGAN: Okay. All right. Thank you for that.

Mr. Schneider, I thought it would be a fairly simple question, but in your understanding what does the law or have the Courts said about what is required signal strengths?

MR. SCHNEIDER: I substantially agree with
Dr. Eisenstein. Let me make -- maybe we can save all this to the end, but let me give a concise respond, hopefully concise. The FCC by its terms doesn't mandate a specific signal strength level as Dr. Eisenstein indicated. It doesn't say that you have to achieve neg 85, neg 88, neg 92, neg 95. It does not do that. I think we would all agree with that. Certainly Dr. Eisenstein and I would agree with it. Whether Mr. Simon does or not I don't know.

That being said, there are various cases which have suggested appropriate standards, whether it be neg 85, neg 95. That all being said, what $I$ think is important here is Verizon is designing to a neg 95 standard, which to -- and I'll make two comments. I think Dr. Eisenstein has referred to it as an industry standard. I think that's correct, but I think most significantly, and I don't want to speak for Dr. Eisenstein, he certainly can speak for himself, I think he has previously articulated that that is a reasonable and conservative standard to design to. This is not where Verizon is designing to a standard that is unreasonable. I think that is a reasonable standard to design to. Dr. Eisenstein has indicated that it is consistent with industry standards and that it's appropriate as a design objective.

The third comment I would make, Mr. Chairman, to put some perspective on so we don't get too far afield here, is the specific purpose of this exhibit was as follows: You will recall at the November meeting it was Mr. Simon who was suggesting that we should not look at a clear bright line and say either green or gray, the signal doesn't fall off the cliff if it's neg 96. So just putting it in green and gray was not a fair and appropriate inquiry. That's

1 the origin of what this exhibit and the exhibit at the prior hearing was intended to address.

So what Ms. Boschulte now has done by two separate submissions has indicated, we're not just doing this bright line at neg 95, we're giving you the numerical numbers of all of the data points both below neg 95 and above neg 95 so you get a full picture so that no one is suggesting that anybody manipulated so to speak the areas by suggesting, well, if it's neg 95.1 it's gray. We wanted to give you the whole picture both as to existing coverage and proposed coverage, and that was the purpose of both $\mathrm{A}-25, \mathrm{~A}-26$, and A-27.

So in summary there are various standards which I don't know that I want to spend 20 minutes with this evening articulating the quality of service, but suffice it to say the FCC does not set a specific numerical dB standard, but neg 95 in my strong and firm opinion is a reasonable standard to design to. It's consistent with industry standards. And I think it's a conservative and reasonable standard as previously articulated by Dr. Eisenstein.

CHAIRMAN FLANAGAN: Okay. So understand my question here. I don't know what a reasonable standard is, okay. I listen to what has been presented. I

1 understand that there are requirements and then you have the right to fill voids in service via the law. The law does not specify how strong that signal seems to be. And what we're doing here is we're looking at a signal strength at 80 feet versus how strong it is at a hundred feet. And what I'm trying to understand is -MR. SCHNEIDER: And 120.

CHAIRMAN FLANAGAN: And 120, right. So at various heights, understandably as the tower is higher the strength is greater. You know, I think there is a desire to minimize the impact of the tower, so a shorter tower is better. So what I'm trying to understand is to abide by the law, you know, how strong does it need to be? So if I were to come in and say, you know, if we were to grant an approval that gave you a signal strength of neg 100 or neg 120, whatever it were, is that unreasonable? That's why I was asking -- certainly this question's been asked before. Right? I would think that the Courts have looked at this and said, well, this height was granted which provided the signal strength, and negative 120 was unreasonable or it was reasonable. That's my ask. So I still feel like I'm a little bit in the dark, but that's the reason for my question.

Mr. Simon, what is your understanding of what the law or the Courts have said about how strong a signal must be provided?

MR. SIMON: Well, a little bit of a loaded question. I'll try to answer it. First of all, whether or not there is an industry standard in my humble opinion is absolutely irrelevant to the Applicant's burden of proof for these kind of applications. The Applicant presents their case. They tell you what, in this case Verizon, what their desired signal strength is. They provide proofs to they believe warrant that desired signal strengths. And that's part of their positive and negative criteria for "D" Variance relief in these kind of cases. So the industry standard's irrelevant.

Second of all, in terms of what's a reasonable standard to design to, and I think Mr. Flanagan you hit the nail on the head in a sense, in that if you are designing to a signal strength of let's say neg 105 dBm RSRP for this kind of application, what you're looking at right now on this page eight, the green is going to be extended because you're going to be covering more because the negative 95 is being expanded to negative 105. The reason why that may become relevant to this Board and its deliberation on

1 this application is in consideration of a number factors, including what is currently out there by way of Harding, Harding 2, Morristown 3, Chatham 2. What is being proposed by way of the ODAS system, which I'm sure Ms. Boschulte will effectively get to later in her testimony, and also what you're actually trying to cover. Are you trying to cover on the ground? Are you trying to cover in a car? Are you trying to cover in a building? What kind of building are you trying to cover? Does that building have other systems whether it's an indoor DAS system? Whether there are small cell alternatives. Whether there are rooftop alternatives. Whether there is voice-over IP. Whether you have Wi-Fi. There are numerous factors that this Board will I know very effectively consider at the end of this case. And one thing I do agree with Mr. Schneider about is that it's probably best that we wait toward the end where this can all be wrapped up with legal argument in terms of what the legal standard is in applying the facts that were presented over the course of the proceedings to that legal standard. And again, I'm not trying to pontificate, I'm just saying there's a lot that goes into it. And I think that although it may be a very wise Chairman question, which $I$ believe it is, $I$ do think that the,

1 you know, there's no standard in the law where an upper Court has said this is the standard and this is the standard that all the carriers need to abide by. There's no case law that has come to that conclusion. There's case law that says that based on the evidence presented that the Court finds that blank standard is a reasonable standard, that and --

CHAIRMAN FLANAGAN: Even for a specific application, though, the Court has never come back and said in this specific -- in Mendham or wherever it was, the Court didn't come back and say this would have been a reasonable standard versus whatever they chose in terms of signal strength?

MR. SCHNEIDER: Yes. The Courts have addressed that, Mr. Chairman.

CHAIRMAN FLANAGAN: And obviously every case is fact specific.

MR. SCHNEIDER: I'm sorry. Go ahead.
CHAIRMAN FLANAGAN: But I think you said in those cases, Mr. Schneider, the Courts came back at somewhere between neg 85, neg 95; is that correct?

MR. SCHNEIDER: That's correct. I believe in Upper Saddle River case there are cases, and that goes back to my point that while the FCC -- I think the original question -- the FCC has it by order or

1 regulatory or statutory scheme, set forth a specific standard such as they did relative to EMF, the case law has provided some guidance as to reasonable design standards. And with all due respect $I$ think we have to in large measure, and $i$ think the Board should in large measure, rely on its own expert Dr. Eisenstein as to what a reasonable standard is. And I think he's given his opinion in that regard.

The issue of the standard to which we're designed was discussed at length back in 2019. And Dr. Eisenstein gave an opinion. And we have proceeded based on that consistent with the testimony of Ms. Boschulte. And I think that probably puts a wrap on this, but $I$ firmly believe that the standard to which Ms. Boschulte has designed and presented testimony is a reasonable appropriate standard consistent with the case law, and is a reasonable design, if not conservative standard, for the presentation of this application.

CHAIRMAN FLANAGAN: And no disrespect to Dr. Eisenstein, two years ago it's difficult for me to recall what we discussed.

MR. SCHNEIDER: My only point in mentioning it -- Mr. Chairman, my only point in mentioning it was that, you know, I'm sure we all forgot what we may have
testified to two months ago, but my only point was it was a point of discussion and I remember it specifically. I can find that in the transcript.

BOARD MEMBER NEWLIN: Let me say, this is really helpful to the Board members, Rich, to understand it. And also, particularly, we never had these numbers before, and I certainly agree that providing the numbers is really helpful for us to understand. This is good.

DR. EISENSTEIN: If I can just add to that. I've never seen these numbers before in this way, so this was helpful to me. I had the sense that it dropped off very quickly. If you look at this map what you'll see is, that if you change the number, just look everywhere where you see a green dot going onto a gray dot. At most you're looking at one gray dot different before it goes down to what would be an unacceptable level. You're not looking at a case where you're getting neg 95, neg 96, neg 97. That isn't the way the systems work. It goes down very quickly from neg 95 to 101.

And you know, there -- if you're designing at that level you've lost your margin of safety. And as I said, if the noise floor comes up on you you're going to have terrible communication. It will be
unstable.
CHAIRMAN FLANAGAN: Ms. Boschulte, and this will be my last question for the moment. I'm sorry.

Very quickly, as I look at this chart I thought I understood it, but now as we speak about it more I understand it less. I thought what it was showing us was the signal strength assuming the tower is placed at the Harding DPW, which this seems to show, right. So as you're close to the DPW you have green dots; as you get away from it you have gray dots. But isn't the real question how strong the signal strength is given all of the towers in the area? Therefore, with Chatham 2 everything I would think right near Chatham 2 and Harding 2 and the others there should be green, should there not?

DR. EISENSTEIN: Just to -- this is not a propagation map from the towers. Let's be clear. It says down at the bottom in the legend it's a CW test. So what they did is they put an antenna up at in this case 80 feet, and it's broadcasting not a cell phone signal but a continuous wave signal at a certain power. The power that would normally come out if you were using a different set of measurements, the RSSI measurements.

So this is not giving you -- what you need
to do to see the effect of Chatham 2, Harding and Morristown 3 and all those others you'd have to look at the propagation plots, not this chart. This is only a drive test based on the $C W$ test.

CHAIRMAN FLANAGAN: Okay. And I just want to make that point. I didn't understand and I want to make sure that everyone else who is looking at this understands. Given the other towers in the area there is not necessarily a negative 110 over there by Chatham 2, right. This is simply showing what the signal strength is from one isolated tower, which is not in reality what's going to happen. Really I think what we need to consider is what is the coverage going to be given all the towers. And I know this has been presented in other charts. I just want to make it -you know, it just occurred to me so I want to make it clear to everyone else. This chart to me isn't that helpful. I think the one $I$ want to see is the propagation chart.

DR. EISENSTEIN: Mr. Chairman --
CHAIRMAN FLANAGAN: Yes.
DR. EISENSTEIN: Mr. Chairman, you just hit the nail on the head. And that's why at hearing after hearing I have said many times I like the propagation charts better than a drive test data. And you just hit

1 exactly the reason. What you're getting from this particular test is not even the test of what the signal would be like from the tower. What you're getting is exactly what it says, a CW test. This is giving you a measure of what the propagation would be at different heights.

So I wouldn't take these as an absolute number. What I would do is I would use this to compare 80 feet to 100 feet to 120 feet. That's the way I would use this. Not to say this is going to be the coverage from a cell phone tower. It's a different signal.

MR. SCHNEIDER: I don't disagree at all with Dr. Eisenstein. Let me just make one final comment, Mr. Chairman, just to put it in some perspective vote, and I think Alf raised the question. I just want to provide the background.

With all due respect, it was Mr. Simon who had asked for this particular date. The request that is shown on these exhibits was not coming from the Board. The request came from Mr. Simon who was, with all due respect, frankly suggesting that just showing it in green and gray didn't present the full picture without the actual numerical data points. He was essentially suggesting it doesn't provide an accurate
assessment because it would be in gray if it was 95.1 versus green. That's the origin of what we were asked to present.

So last month we presented the existing data, and this month we're presenting the proposed test -- the proposed test data. That's really the origin of what was being asked.

So you and Dr. Eisenstein are correct. This doesn't paint the picture. It was simply in a response that there shouldn't be just a bright demarcation line between green and gray but to show the actual signal strengths within the respective green and gray, if that kind of makes any sense.

CHAIRMAN FLANAGAN: No, understood and I understand the request. And I think it's important for me to recognize, in those areas down near Chatham 2 or near any of the other towers you may well have a green. If you were to measure the actual reception at any of those points to the other towers, certainly around the area of the existing towers it's not going to be all gray.

DR. EISENSTEIN: Mr. Chairman, not with this test. This test does not tell you what you just said.
reality --
DR. EISENSTEIN: You're correct, the new Chatham 2 right near the tower it would not be neg whatever it is. That is only for this test, the CW test.

CHAIRMAN FLANAGAN: Right. But Dr. Eisenstein, we're just --

DR. EISENSTEIN: What this is showing is the roll off in the propagation.

BOARD MEMBER NEWLIN: But we're confirming something just very simple. I had the same question. The Board members, including us, need to be careful that this is just this one tower and doesn't take into effect any other towers, and therefore we should withhold our questions about propagation until we get there.

DR. EISENSTEIN: Well, you've already been there because you've seen the propagation plots. So the propagation plots which are the, you know, there is a sea of green-type plots holding one up over here. You've seen them all. And that shows the propagation for Chatham 2 which shows propagation from all the other sites. That's cell phone data. That's what it would look like from the viewpoint of a cell phone. This was only done from the point of view of saying if

1 we're at 80 feet, 100 , or 120 feet what's the difference? What's the roll off? What do you lose?

So they set up a tower, a crane or something, they broadcast a signal, which is not a cell phone signal, it's what you would call a CW signal, and they measure signal strength. So if you want to know, if they came back ten minutes later after doing this test the numbers would all be different again. You're not going to get the same numbers twice on a wireless signal, because it's a random variable. It doesn't ever occur twice.

So if you're looking at the area around Chatham 2, those numbers they're going to be low but they're not going to be those numbers, of course not, from a cell phone site that would be right there.

MR. SCHNEIDER: Just to put a bow on that, if we referred to Frances previous report that would show the existing coverage from each of the respective sites right below, right near Chatham 2, Harding 2, et cetera, Morristown 3 Relo. That would show the existing coverage from those sites.

CHAIRMAN FLANAGAN: That's fine. That's
helpful. And I'm not going to speak for Mr. Simon. I think what he probably was looking for, which I'm not suggesting we need, but would have been a propagation
chart showing what the actual signal strength was rather than simply showing green and/or nothing. I think it's just blank in other cases, right, including from all the towers a propagation chart.

All right. Enough of that for a moment. Can I ask just for a procedural thing? I forgot to take a break last meeting? Does anyone want to take a break now? Where are we with -- we're still in the middle with Ms. Boschulte. Do you want to go and finish Ms. Boschulte and we'll take a break, Mr. Schneider? What's your preference?

MR. SCHNEIDER: I probably have about, subject to the Board's questions, probably have about ten, 15 minutes more of direct. So I'll defer to you. CHAIRMAN FLANAGAN: Okay. Why don't we do that. Why don't we finish that up. Mr. Simon, does that work for you as well? We'll take a break after Ms. Boschulte is done with her direct testimony? (Pause.) Okay. I'll that as a yes. MR. SIMON: Can you hear me or no? BOARD MEMBER NEWLIN: Yes. CHAIRMAN FLANAGAN: We can hear you now, yes.

BOARD MEMBER NEWLIN: Vaguely.
MR. SIMON: I said of course.

CHAIRMAN FLANAGAN: Okay. Mr. Schneider, I'm sorry. So if you'd like to continue.

MR. SCHNEIDER: That's okay.
BY MR. SCHNEIDER:
Q. So Frances, let me put a bow on it. I think you've given your testimony, and I think we probably beat this up insignificant degree. So let me conclude on this line of questioning with the following: Without rehashing that which you testified to previously, with respect to Exhibits Z-3, I'm sorry, with respect to that which is shown on $Z-3$ through $Z-8$ reflecting the signal strength data points based on the test conducted on March 3rd, 2020, does that in any way change your opinion that you previously articulated as to the requisite height that Verizon needs for this site?
A. No, it doesn't.
Q. Okay. Let's move on, if $I$ may then, to paragraph three of your report. And you've captioned that as response regarding drop-call data. Let me -like I did the last time, let me put some context into what you've been asked to produce and why you were asked to produce it.

You testified in response to Mr. Simon's cross-examination he asked you whether you had any
"dropped call information"; correct?
A. That's correct.
Q. And in response -- and you indicated that you believe that such information was available but you needed to confirm that with Verizon. Did you, in fact, make inquiry to Verizon as to the existence of what he referred to as "dropped call information"?
A. Yes, I did. I did inquire and request that dropped call data be sent where I could then look at the data and provide the charts in the report.
Q. Okay. Before we get to the charts, and I want to save three or four questions for Mr. Simon. The information that you reflected on -- we'll get to in a minute, $Z-9$ through $Z-12$, that's not information you independently presented but that was information provided to you by Verizon; is that correct?
A. Yes.
Q. Okay. And let me, so we don't confuse terms. It was previously referred to as "dropped call data," but you, I believe, have referred to it as dropped connections. And correct me if I'm wrong, the distinction is that we're not just talking about dropped calls but we're talking about dropped data connections; correct?
A. Correct. It's data and voice.
Q. Okay. And how are you defining dropped connections?
A. It's defined by any time someone initiates a connection and they are actually assigned a resource. And once they are assigned a resource for any reason that connection is not maintained and the connection is lost it is considered a dropped call.
Q. Okay. So that -- and Dr. Eisenstein may want to comment on this later -- that is assuming that the connection is already initiated but then is dropped; correct?
A. That is correct.
Q. And that's an important distinction. And you have the information based on both frequency bands in question; correct?
A. Yes.
Q. Okay. Now, in paragraph three of your report, and ultimately on Sheets Z-9 through 12, you individually referenced certain sites and certain sectors. Can you explain why you chose those four sites and those four sectors?
A. Well, it would only make sense to provide data for sectors that are actually pointing into Harding and towards the proposed location for the proposed DPW site. So the sectors point -- I provided

1 the azimuth as well, the azimuth gives the direction in degrees of where it's pointing, and those sectors that are serving in that particular area are the charts that have been provided.
Q. Okay. So for a lay person like me these are essentially the four sites in the four sectors that are directed toward the area in question, and obviously excludes the sectors from the other sites that are pointing in different directions other than the area in question; correct?
A. Yes.
Q. Okay. And those four sites are the Basking Ridge north site, which is the actual Verizon headquarters, the Harding 2 site, the Morristown 3 Relo site which is the site located on James Street, and the Chatham 2 site which is the one at the Green Village Fire Department; is that correct?
A. Yes.
Q. And you've indicated the respective sectors applicable to each of those four sites; is that correct?
A. Yes.
Q. Okay. And I noticed, just to put some further content into the background, that you used as part of your analysis a very recent two-month time
period, that being from November 14th, 2020 to January 11th; is that correct?
A. Yes.
Q. Okay. And I think stating the obvious, you chose to use that because that's the most recent data that is available; is that correct?
A. Yes.
Q. Okay. I know Dr. Eisenstein and you had certain communications about this, and you responded to his reasonable request, and you've indicated on each of those charts the actual dropped calls by particular frequency band as reflected in the legend; is that correct?
A. Yes, I have.
Q. Okay. So with that specific background in mind, and again understand that we are only talking about dropped calls as distinguishable from, let's say, blocked calls where you can't even initiate the call, can you take us through $Z-9$ through $Z-12$ ?
A. Yes.

MR. SCHNEIDER: Lori, maybe it would be easier if you can start it on Page 13, I believe, correct, Frances? THE WITNESS: Yes.
Q. I'll try not to interrupt you.

MS. TAGLAIRINO: Is that good, Frances?
THE WITNESS: Yes. This is fine.
This is the LT drop numbers Basking Ridge North. The alpha sector points 56 degrees, which points towards Lees Hill. And you can see that the number of drops ranges from anywhere of 500 to as high as a little over 1,300. You do see an increase over the holiday period for Thanksgiving and Christmas, and then things seem to go back to normal around the 500-drop number range.
Q. And that -- go ahead. I'm sorry.
A. So if you notice on the right-hand side you have the different frequencies. In blue you have the channel which is 1100. That refers to the 1900 megahertz band. In oranges you have the 2050 channel which is Verizon's 2100 megahertz band. And then the 5230 channel is Verizon's 700 megahertz band. Now, when you look at this you typically would expect for an area that has poor coverage. The 700, as you know, propagates further. So it's covering a much wider footprint, and users that are in the more toward the coverage edge would be in the 700 megahertz band, not in the 1900 or 2100 megahertz band. Those frequency bands have a much smaller footprint, and so the traffic that's being generated by the users are
closer to the cell site.
Q. So for a lay person like me then am I interpreting the chart that for dates in, let's say, early December, as the case may be, there are between voice and data numbers that are approaching -- in just actual numbers that sector is dropping up to close to 1,400 calls per day, either 1,400 either calls or connections per day; correct?
A. Yes. From 500 to 1,400. Yes.
Q. And taking out through what's reflected on 9B which is page 14?
A. Z-9B is basically the percentage which is the drop numbers divided by the total number of connections, data connections made. So -- you don't -SECRETARY TAGLAIRINO: You don't want page 14?

THE WITNESS: Yes. That's fine. So you will see that you have a dropped percentage anywhere between a little over one percent up to as high as four percent.

BY MR. SCHNEIDER:
Q. And take us through the rest of the analysis, if you would?
A. You continue down to page 15 we have Harding 2. The sector azimuth is 125 degrees so you're
looking about southeast from the 287 location. And again you can see that for the time frame from November to January there are dropped calls anywhere between close to 1,000 to a little bit above 2,500, between 2,500 and 3,000.
Q. Per day? That's per day?
A. Yes.
Q. Okay.

BOARD MEMBER NEWLIN: Question for
clarification. Azimuth of 125 degrees that refers just to one of the antennas, is that correct? That's what it means?

THE WITNESS: Yes. It's the -- correct.
BOARD MEMBER NEWLIN: So basically this is one antenna that you're getting data for. And presumably there's at least a couple other antennas on the tower, this is just the one that's relevant; is that what you're saying?

MR. SCHNEIDER: Just to clarify, it would be one sector of antennas, wouldn't it be Frances? THE WITNESS: Yes. So this is the -BOARD MEMBER NEWLIN: One sector. Okay. Yes. THE WITNESS: This is the sector that's pointing toward Harding.

BOARD MEMBER NEWLIN: And just for sake of context, there's three sectors or --

THE WITNESS: There are three sectors.
BOARD MEMBER NEWLIN: Total. Okay. Thank you.

THE WITNESS: Total. And they typically -a typical scenario would be like 30 , 150, 270. So you would have three different azimuth directions. This direction is pointing at 125 degrees which is toward Harding.

BOARD MEMBER NEWLIN: Okay. Thanks.
BOARD MEMBER ROSENBAUM: Mr. Mlenak, is there another slide that talks about why there was the increase in dropped percentage calls on, what is it, picture 9B? Is it a function of volume? And is the system capacity constrained? And if it is then are we going have that problem going forward if this application was approved?

THE WITNESS: So this is more to deal with not capacity constraints but the fact that the 700 megahertz is covering further away from the site and it's dropping because there is insufficient signal and not another cell site with better signal to hand off to. So basically --

BOARD MEMBER ROSENBAUM: I appreciate that.

If we go back to, I guess the prior one, 9B, please Lori. There you go. So here you have an increase in percentage?

THE WITNESS: Yes.
BOARD MEMBER ROSENBAUM: But what conclusions can be drawn from the increase in percentage? Someone talked about a drop rate of two percent being important per our legislation or our regs, so why the increase? Are more people home and using, you know, calls and stuff like that? In which case, you know, again, I would think we're at capacity is constrained. And if so is that solved by using different bandwidth or something else?

Basically, we're talking about one cell tower or two cell towers, so we need to have higher with more antennas. That's really where I'm going with this line of questioning.

DR. EISENSTEIN: If you look at that peak you'll notice on Christmas Day you see down at the bottom it's $12 / 25$. And my sense is that there were a lot more calls on that day and as a result the network did get crowded at 700 and there was no higher band to pass off to so it drops the call.

So it's a function of the volume and the fact that there's no hand-off band. CHAIRMAN FLANAGAN: But to Aric's point, is that problem solved by adding another tower? It seems that whatever the two percent, whatever the acceptable percentage of dropped calls it is, but is -- it seems as if the tower's reaching the consumer, the user, and it's just when there's too many phone calls going on like on Christmas Day that it can't handle it. So wouldn't that be handled by increasing the capacity at the existing tower as opposed to adding a new tower?

Aric, was that the point you were going for?

DR. EISENSTEIN: That's not the way it works.

BOARD MEMBER ROSENBAUM: That's related to the question, Michael, but my point is, if we were to approve the cell tower it would be like-for-like, in which case we would still -- yes, the propagation would be different, but we may still be capacity constrained, in which case initial approval may lead to a request to add more antennas or add more height so we can add more antennas. And that's kind of what I'm trying to understand.

DR. EISENSTEIN: Just to be clear, this is not a capacity site. We're not talking about capacity. Capacity sites occur when you have plenty of coverage
but too many users. This is not a case of too many users. What's happening is this Basking Ridge north 56-degree azimuth, which is the one that's on the screen right now, on Christmas Day there were are a lot of callers that had initiated the call when they were close to the Basking Ridge tower. So they had plenty of capacity. The call was initiated. Then they're driving perhaps towards Harding and the call drops because there's no power, there's no adjacent tower and there's no other band to hand the call off to.

So if you look down at the bottom you'll see almost no dropped calls from the 1900 or 2100 band. Do you see down the orange and the blue? The reason is those calls were never initiated.

BOARD MEMBER NEWLIN: So a new tower would help that issue?

DR. EISENSTEIN: Exactly.
BOARD MEMBER NEWLIN: That was the question, I think.

DR. EISENSTEIN: The new tower would provide a hand-off point so that when they're in the 700 megahertz range and they're driving now they can hand off to the next tower, which is why you have to have some overlap in your tower coverage.

BOARD MEMBER NEWLIN: So why the difference

1 in percentages? You're saying just -- I guess I still don't understand that. Why are you going to get spikes? I think also Aric was asking that.

DR. EISENSTEIN: I think it's because their volume went up on those days.

BOARD MEMBER NEWLIN: These are percents, right?

DR. EISENSTEIN: No, but in the previous slide look at the number.

BOARD MEMBER NEWLIN: Why would the percent change, Dr. Eisenstein?

DR. EISENSTEIN: The percent is going to change because when the volume goes up -- maybe if you go to the previous slide. Let me just calibrate this. Go to page 13. See how the volume went way up? That's the actual number of -- now my sense is that, with that number of calls the system was unable to make the handoff that it needed to retain the call. Remember, this call was initiated somewhere else. It wasn't initiated in the zone where it's dropping. We don't know where this call dropped. We don't know where the vehicle was. I assume it was a vehicle. We don't know where it was when the call dropped. What we know is that it was initiated near the Basking Ridge North alpha sector. That's what we know. That's where the
call initiated and we know it dropped at some point, and we know almost 1,400 of them dropped.

So why did they drop? They dropped because that 1,400 calls, or however the number was, what is that, four percent? The other 96 percent were able to be retained and handed off or they terminated voluntarily.

You know, I don't want to get into this now, maybe Frances will get into it later. One of the things with the dropped call is it's difficult to determine the difference between someone driving along and they keep saying $I$ can't hear you. I can't hear you. I can't hear you. I'm going to hang up and call you back later. That may not be a dropped call, but just before they said I can't hear you, I can't hear you the call terminates that's a dropped call. But they were on the verge of hanging up anyway.

So the percentage I think is just because you have volume way up there and as a result you have more dropped calls.

CHAIRMAN FLANAGAN: Alf and Aric, I'm with you a hundred percent on the question, because what we're saying is, what I've heard is, these are calls that originated near the Basking Ridge tower, and they were dropped somewhere along the lines. And there is a

1 higher incidence of dropped calls when there's more volume. All right.

So that says to me, that says to me though, that issue is not going to necessarily be solved by a new tower. Let me take that back. If there was more capacity at the Basking Ridge tower, I don't know what the right term is, then you would have a less, a lower incidence of dropped calls, right? That's exactly what we're saying. We're saying -- you know, when there's fewer number of calls then the percent dropped is lower than if you have a lower greater number of calls, right? That speaks to a capacity issue at that Basking Ridge tower, rather than anything else. That's the way --

THE WITNESS: That's not --
MR. SCHNEIDER: Frances, can you clarify that what's shown is not a function of capacity as Dr. Eisenstein indicated, but it's a function of signal strength? Can you clarify that?

THE WITNESS: Yes. I think it's important to note that the coverage footprint of the 700 is further away from the site. And with that in mind there are users in that footprint that's only in the 700 megahertz footprints. Doesn't mean that there isn't enough resources to support, but it indicates

1 that, 1), as users are moving through the 700 megahertz there is a lack of signal strength due to a lack of another site there to serve.

CHAIRMAN FLANAGAN: Why is the signal -and I'm sorry to interrupt you, but I truly want to understand this. Then why is the signal strength sufficient -- or why is the signal strength better when there are fewer calls placed?

So why is your percentage dropped only around two percent when you have 600 calls placed, but it's twice that when you have 14? What explains that?

THE WITNESS: I think you're confusing. The 600 is not calls placed, but it is -CHAIRMAN FLANAGAN: It's calls dropped? THE WITNESS: It's calls dropped. CHAIRMAN FLANAGAN: All right. That helps. But I think we did say, hey, on Christmas there was a much higher percentage dropped and then the reason for that was because there was much more -- or maybe I interpreted it.

BOARD MEMBER ROSENBAUM: If we know that there are almost 1,400 dropped calls and the percentage is one of the highest, we know there are more calls. CHAIRMAN FLANAGAN: So can somebody do the math for me? So 1,400 is four percent of --

DR. EISENSTEIN: The answer has to do with the signal strength. You have a finite amount of signal coming out of that sector from Basking Ridge. When you have more users the amount of power that's available to each users is diminished.

CHAIRMAN FLANAGAN: Right. So if you increased the power at the Basking Ridge site --

DR. EISENSTEIN: You're not allowed to. Let's stop that discussion there. You're not allowed. It's fixed by FCC. They put out the power that they're allowed to put out.

CHAIRMAN FLANAGAN: Understood. This is answering my question. This is very helpful.

So in theory if one was allowed to increase the power then the system would be able to accommodate more calls, then you --

DR. EISENSTEIN: No, but --
CHAIRMAN FLANAGAN: But can't change the power. I understand you can't.

DR. EISENSTEIN: It's a non-issue.
CHAIRMAN FLANAGAN: I you understand, but I just want to understand the logic of it.

If you were to increase it you would expect that you would see fewer dropped calls while the total call volume was higher. You can't increase it.

DR. EISENSTEIN: The technical term for this is cell shrinkage. Because what happens is as you get more users the effective footprint of the cell at all frequencies keeps shrinking simply because the power is now divided among more users. It's just common sense.

It's not linear, by the way. It's highly nonlinear. But nevertheless that's a factor in there. Then what happens is what the system would like to do is first hand off to the sector that it's in to either the 1900 or the 2100. That's what it would like to do first. That's not available because there's no power at that distance. One assumes this is at a distance.

The next thing it would like to do is hand off to an adjacent tower that has more power available to it. And that's what would happen. So roughly speaking halfway in between each of the towers there's a hand-off area. So as you're driving along you start losing signal, and then when you get to the next tower you pick up signal.

You remember what I said before about the design of these systems. One of the things that you'd like to do, when we talk about the power like in the previous slides, the neg 95, you're not really talking about power because the power is fixed from the tower.

What you're really talking about is distance. So what you'd really like to have is the tower is located in such a way that at the halfway point the signal has not diminished to the point where the next tower can't pick it up. That's what you'd like to have. Then the call won't drop. Then what will happen is the call will continue to operate. It will just hand off to the next tower. So an additional tower does help in this case because these are the dropped calls in the direction of where this new tower would be.

MR. SCHNEIDER: So Frances, following up -go ahead. I'm sorry.

CHAIRMAN FLANAGAN: Dr. Eisenstein, thank you for that. That makes sense. You said it before. The reason the power on the existing antennas cannot be increased is because there's a limit placed on it by the FCC or whoever governs this stuff; is that correct? DR. EISENSTEIN: That is correct. MR. SCHNEIDER: And the other reason, essentially, I don't want to weigh in on Dr. Eisenstein's expertise, but there's essentially, Frances, am I correct, that there is -- using Dr. Eisenstein's example, when you get to that halfway point you can't transition to the other tower because there's no tower providing the requisite signal
strength; correct?
THE WITNESS: Correct.
MR. SCHNEIDER: Okay. But if essentially
Harding 3 was approved that situation would be alleviated; correct?

THE WITNESS: The dropped -- yes.
BOARD MEMBER ROSENBAUM: One follow-on, as well. The presumption here is that these are people in cars moving between towers. There's no way to measure how many people are stationary making calls within their house, or is the presumption that that is minimal?

THE WITNESS: They're all included in this number.

BOARD MEMBER ROSENBAUM: But there's no way to differentiate the two?

THE WITNESS: No.
DR. EISENSTEIN: And there's also no easy way to know where the call was dropped. So it would be nice to know how far from the tower they were when the call dropped, but we don't know that. The presumption is that they were in a weak signal area. It's very improbable to drop a call in a strong signal area. Not impossible.

BOARD MEMBER ROSENBAUM: You would know
directionally, because of the 56 degrees that it's heading towards us, as opposed to --

DR. EISENSTEIN: It's heading towards you.
And I'll tell you something else we know.
It was not initiated in Harding and driving towards Basking Ridge. The reason we know that is because the call was initiated under this tower's auspices.

BOARD MEMBER ROSENBAUM: Sorry. Initiated or the last good signal was --

DR. EISENSTEIN: Well, you're right. It could have been initiated in California and they're just driving through and they were able to do the handoff all the way.

From the point of view of a dropped call, though, Basking Ridge had that call under their control and it was moving -- I assume moving away from Basking Ridge to a low power area.

BOARD MEMBER ROSENBAUM: Thank you, Dr.
Eisenstein. That's super helpful.
MR. SCHNEIDER: Frances, just maybe concisely, because it follows the same format.

Can you take us through $Z-11$ and $Z-12$ ?
THE WITNESS: Yes.
SECRETARY TAGLAIRINO: Is that it?
THE WITNESS: Z-11, yes. This is

1 Morristown 3, the gamma sector. This has an azimuth direction of 155 degrees. So again, as you can see -In this particular case you have high drop numbers, not just on the 700 megahertz but also on the 2100 megahertz. This cell site is located next to the medical building and the office building across the street.

And also I noticed that the increase again happens to occur during Thanksgiving in the holiday time. So again this is an indication that users that are also in the area coming from 287 down into Harding are experiencing high dropped call numbers, loss of data connections.

The next slide represents the drops in terms of percentages where you can see that the -- it's hard to see. The dropped percentages range from half a percent up to close to 1.5 percent. Okay.

The next exhibit is Chatham 2. It is the gamma sector azimuth 310 degrees. As you notice there are only two channels here. This is -- in gray is the 700 megahertz channel, and in blue is 2100 megahertz channel. You do not see the 1900 megahertz channel because there isn't a need for it due to its low traffic and small coverage footprint. So it doesn't get that far in respect to coverage, but you do see

1 again due to the poor signal strength at the 700 megahertz as you are moving away from Chatham there are loss in data connections anywhere that ranges from 300 up to 900.

The next slide represents Chatham 2 gamma in respect to percentage. And that ranges again anywhere a little over one percent up to three percent. BY MR. SCHNEIDER:
Q. Lastly, in this particular area, Frances, I just want to clarify that these numbers in percentage are only relating to dropped connections and does not include -- I repeat does not include a call where a Verizon subscriber did not have the ability to initiate the call due to poor signal strength; is that correct?
A. Correct. This represents a user who was able to initiate but unable to maintain.

MR. SCHNEIDER: Mr. Chairman, I said ten or 15 minutes before the next break, and I still have some other things. So unless there's anything that Dr. Eisenstein or anybody else has on this particular subject area now may be the appropriate time out of fairness to the Board --

CHAIRMAN FLANAGAN: Yes.
MR. SCHNEIDER: -- you know, come back at a certain time, but $I$ do have some other questions. But

1 maybe if we want to just wrap up this particular subject area before moving on.

CHAIRMAN FLANAGAN: Yes, I'd like to do that before we get on to the ODAS discussion. But before we -- does anyone from the Board or Dr. Eisenstein have any other questions related to the dropped call data?

MR. MLENAK: Mr. Chairman, I have a few questions. Just very foundationally.

Ms. Boschulte, did you testify about the origin of this data? Did you prepare these charts?

THE WITNESS: I did prepare these charts.
MR. MLENAK: And from what data did you pull -- can you explain where you pulled the data from to prepare these charts?

THE WITNESS: Verizon's performance engineer provided me with the data in the form of an excel spreadsheet. I used pivot tables to represent this data.

MR. MLENAK: Okay. So this is your product?

THE WITNESS: Yes.
MR. MLENAK: Okay. That's all.
CHAIRMAN FLANAGAN: So with that said, why don't we take a ten-minute break here. So we'll be
back at 9:08 -- I'm sorry. 10:08 sharp. Let's take a ten-minute break and we'll be right back. (Recess is taken at 9:58 p.m.) (Back on the record at 10:08 p.m.) CHAIRMAN FLANAGAN: Okay. Let's take a roll call. SECRETARY TAGLAIRINO: Okay. I'm going to take the roll again as we are back from the meeting. Mr. Rosenbaum?

BOARD MEMBER ROSENBAUM: I am here. SECRETARY TAGLAIRINO: Did you say you were here?

BOARD MEMBER ROSENBAUM: I am here. SECRETARY TAGLAIRINO: Oh, there you are. Thank you. Mr. Maselli?

BOARD MEMBER MASELLI: Sorry. I was muted here.

SECRETARY TAGLAIRINO: Ms. Sovolos?
BOARD MEMBER SOVOLOS: I am here.
SECRETARY TAGLAIRINO: Thank you. Mr.
Cammarata?
BOARD MEMBER CAMMARATA: Here. SECRETARY TAGLAIRINO: Thank you. Mr. Boyan? BOARD MEMBER BOYAN: Here.

SECRETARY TAGLAIRINO: Mr. Addonizio.

BOARD MEMBER ADDONIZIO: Here. SECRETARY TAGLAIRINO: Mr. Symonds? BOARD MEMBER SYMONDS: Here. SECRETARY TAGLAIRINO: Oh, my gosh, I was looking off of two lists, so now I'm not sure. Mr. Newlin?

BOARD MEMBER NEWLIN: Here.
SECRETARY TAGLAIRINO: Mr. Flanagan?
CHAIRMAN FLANAGAN: I am here.
All right. So do we have Mr. Simon back?
There we go. All right. Go ahead. I'm sorry.
SECRETARY TAGLAIRINO: Is Steve Mlenak
here?
CHAIRMAN FLANAGAN: So Mr. Schneider, why don't we pick it up again. We're going to wrap this up at eleven o'clock sharp tonight. So why don't we just plan on leaving five minutes towards the end so we can discuss whatever we need to discuss regarding future meeting dates, et cetera. Does sound fair?

MR. SCHNEIDER: Absolutely. Frances, are you back?

CHAIRMAN FLANAGAN: I saw her.
THE WITNESS: I am.
BY MR. SCHNEIDER:
Q. Okay. Frances, thank you. I want to move
now, if I may, to Section Four of your report, which is entitled Verizon's ODAS conceptual plan highlighting the phrase conceptual.

Let me, if I can, just like I did in the other two areas set forth some parameters and assumptions relative to that, and specifically Z-14. At the December meeting at its conclusion, and I think the Chair specifically, requested that we come forward with a conceptual plan for the proposed ODAS compliment to the macro site. And the Chair specifically requested that we focus our presentation on what is presently designed conceptually regardless of whether it had been submitted or whether it had gone through any formal review processes with the township. So with that direction, did you have occasion to prepare a conceptual ODAS plan to compliment the what I'll call the macro site, that being the proposed tower at the DPW property?
A. Yes.
Q. Okay. And to highlight the conceptual nature let me ask you a couple of things: You have not, just so we can save ourselves a lot of questioning from Mr. Simon, you have not undertaken specific formal due diligence as to the technical ability to implement the conceptual plans as they may specifically relate to

1 whether they are all specifically located within public right-of-ways, whether they involve utility poles, and/or whether they would be permitted under Harding Township's right-of-way ordinance as it relates to this particular type of technology; is that correct? MR. MLENAK: Did we lose her? I'm not even seeing her square anymore.

THE WITNESS: I'm back.
MR. SCHNEIDER: Did you hear the question that $I$ just asked?

CHAIRMAN FLANAGAN: Okay. There she is? THE WITNESS: No, can you repeat that?

BY MR. SCHNEIDER:
Q. Sure. If I remember what I said. The conceptual plan that you have reflected, you have not done any formal due diligence in that regard as to whether definitively these nodes, as I'll refer to them, are located within the public right-of-way, whether they would involve new or existing utility poles, or whether in fact they would be permitted under the Harding Township's ordinance as they relate to such installations; is that correct?
A. Yes. No, not formally, yes.
Q. Okay. But you have done at least an analysis strictly from an $R F$ perspective as to where
the proposed nodes would be conceptually located as requested by the Chair and collectively the Board; is that correct?
A. Yes.
Q. And you've done that analysis essentially based on an assumption, I'm hopefully optimistic, I hope realistic, that a tower is approved at the DPW both, or either at a height of 120 or 100; correct?
A. Yes.
Q. Okay. With those parameters in mind, and let me take one step back, I think the Board based on some prior discussion has a reasonable understanding of what we are referring to as ODAS nodes, but perhaps in a concise manner that all can understand let's discuss briefly what is contemplated when we refer to as an ODAS node for those who are not familiar?
A. Basically, it's a wireless transmitter that's placed on top, or on an existing or new utility pole. They are connected via a fiber and basically they are typically in the height of between 25 and 35 feet. The equipment cabinets are usually either at the ground or the pole itself.
Q. Okay. And I don't want to get into at this point all of the issues concerning the ODAS nodes and their reliability, et cetera, but strictly from a
technical perspective have you done an analysis of where the nodes can be located to compliment the macro site both at 120 and 100?
A. Yes. Well, the first exhibit, these locations are based on Verizon's conceptual plan. And as you can see --
Q. We're referring now to -- Lori, if you can to Z --
A. $\quad Z-13$.

MR. SCHNEIDER: Right. Which is I think page 21, Lori.

SECRETARY TAGLAIRINO: Got it.
THE WITNESS: The ODAS nodes are indicated by the triangles, the brown triangles. The proposed location is identified by the pink circle in the center of the map. And as you can see the conceptual ODAS design has been placed to compliment the coverage footprint from the proposed DPW.
Q. Okay. Now, that's Z-13, and that's based on 120 feet at the DPW?
A. Yes.
Q. Okay. And what are your conclusions relative to the -- to $\mathrm{Z}-13$ as reflected on page 21?
A. Well, one I looked at not just the sense of the propagation, but also in the terms of the terrain.

And as you can see toward Pleasantville Road you have as you move south on Millbrook and approach

Pleasantville you have higher elevations to the west and to the east. So the height of 120 seems to get right down by Maryknoll. And you'll see right by where the "G" is in Long Hill you have areas of white. And that's because the terrain, you have a very tall ridge of approximately 400 feet, and then once you go over this ridge the signal is lost. And then you are picked up by this conceptual ODAS solution.

Now, having driven along Pleasantville Road it's heavily dense with trees. And based on the height of the ODAS at 35 feet it doesn't see much -- it actually sees into the hillside here. So that's why you see the areas in white. There's an area where there's going to be a very weak signal. It will make it difficult to have any type of handover between the proposed DPW site and this conceptual ODAS design.
Q. Okay. Now, turning your attention to Z-14, that same analysis was done based on an anticipated height at the DPW of 100 feet; am I correct?
A. Yes.
Q. Okay. And what are your corresponding conclusions in terms of a conceptual design and parameters of coverage?
A. There is a reduction between -- in the residential area between Village Road and Pleasantville Road you have more area of white. You also have more area of white around Maryknoll Road. And to me that's just an indication, because again the signal degrades very quickly and rapidly and with the coverage footprint of a conceptual ODAS the footprint's going to be small. Again, it's going to degrade very rapidly. It increases the inability to have a successful handover between the proposed DPW site and the conceptual ODAS design.
Q. Is there any realistic design from your perspective as an expert in the field of radio frequency, which would be -- which would be based on a complete replacement of the macro site with an ODAS solution?
A. Having looked at the area and just based on the coverage footprint of the conceptual ODAS it's not possible for the ODAS to replace the macro. If you take a look over in the -- your northeast corner of the map, and you have a kind of a similar situation you'll see that Verizon has planned another conceptual ODAS design near Red Gate Road and Van Beuren Road. And you'll see again the terrain in the center where it's white is where there's again a sharp change in
elevation. There's a ridge. And the ODAS coverage footprint, due to the terrain, and the morphology and the dense trees doesn't have a large footprint. So again, you're going to have that coverage in the middle where it's going to be deficient.
Q. Okay. Is there anything further that you would like to add relative to the conceptual ODAS design at this point, again, understanding that the Board just asked for a conceptual plan and you're responding to that particular request?
A. No.
Q. Okay. Last line of questioning as of now. Board Member Newlin reasonably asked you last time to provide some testimony as to the implementation of 5 G and how, if at all, it relates to the macro sites that are planned in Harding Township. In response to that request by Board Member Newlin have you reviewed that inquiry and can you appropriately respond to his inquiry in that regard?
A. Yes. I mean, Verizon is, you know, rolling out their 5G, and depending on the final design of the proposed will affect whether or not --
Q. Let me interrupt you a second.
A. -- will affect whether or not 5 g is going to be able to be implemented here. So the design --
Q. You froze there, so maybe I'll ask you to repeat your answer. Go ahead.
A. Verizon is the in process of rolling out 5G. And it will depend upon the final determination of the proposed design, whether or not 5 G can be implemented here.
Q. Okay. What are your -- what's your professional opinion about the timing of the 5G and how that would relate to the specific macro installation?
A. I don't foresee that happening right now.
Q. Is that something that would be contemplated in the near -- that's a function of the maturation of the network and the development of 5 G technology, is that a fair statement?
A. Yes.

MR. SCHNEIDER: Okay. Mr. Chairman, nothing further on direct for Ms. Boschulte at this time.

CHAIRMAN FLANAGAN: Okay. I have a few questions. I think some others on the Board may. If you don't mind I'll just roll right into it.

Ms. Boschulte, these conceptual ODAS plans, who designed these, did you design these?

THE WITNESS: I did not. These are
locations that were provided from Verizon.

CHAIRMAN FLANAGAN: All right. So Verizon had designed these I guess some time prior to maybe even this application, but sometimes prior to us asking for this, is that right?
A. I don't know -- I don't know how long --I'm not sure when or how long they've been working on this but when I requested --

BOARD MEMBER NEWLIN: Rich, we can't hear complete answers.
A. I will repeat. I don't know how long Verizon has been working on this plan when I requested the design. This was their latest -- to reflect their latest conceptual plan for the area for Harding. CHAIRMAN FLANAGAN: Okay. Have you designed ODAS systems? Is that a specialty, or is that something that you work with as well?

THE WITNESS: This is something that my company works with as well. I have participated and, yes, designed ODAS.

CHAIRMAN FLANAGAN: Okay. THE WITNESS: Can you hear me? CHAIRMAN FLANAGAN: Yeah. You're breaking up a little bit. I think we got the gist of the answer. You can repeat it, but I think I heard you say you've participated in your company's efforts to sign

1 ODAS systems. But I guess my question is, you personally, you had some experience in the ODAS field; is that correct?

THE WITNESS: Yes.
CHAIRMAN FLANAGAN: All right. So I look at these plans and in both cases -- well, I guess there's really only one ODAS plan from Verizon. I think it's correct that there are the same number of ODAS nodes on $\mathrm{Z}-14$ as there are on it must be $\mathrm{Z}-13$ ?
A. Correct.

CHAIRMAN FLANAGAN: So there's really one ODAS plan that they have?

THE WITNESS: Right. The difference between Z-13 and Z-14 is the proposed propagation changing from the 120 feet to the 100 feet.

CHAIRMAN FLANAGAN: Okay. And I think, Mr. Schneider remind me if I'm wrong, but I think you have said that 120 feet would suit your purposes or would be sufficient from Verizon's perspective; is that correct? THE WITNESS: Yes. CHAIRMAN FLANAGAN: Okay. Thank you. So then if you were to have 120 feet would that mean you would not need any of these ODAS systems, or any of these ODAS sites, or is your ask that you had 120 feet at the macro site and in addition you would want to do
these ODAS sites?

THE WITNESS: I think the plan is to have the macro site, and then continue to provide coverage in Harding to the other areas that are still not meeting the requirement.

CHAIRMAN FLANAGAN: All right. Just so I understand. So if you had 120 feet it's not that Verizon would be satisfied with the coverage that it received 120 feet, but Verizon would want to go on and continue to add ODAS sites to fill in some spots. All right.

Why on these plans are there the ODAS -what do you call them, cells or sites? What's the right word for that?

MR. SCHNEIDER: Nodes.
CHAIRMAN FLANAGAN: Nodes. Okay. Why are the nodes only in areas they are? Why don't the nodes continue down Blue Mill Road? I guess, you know, I see some white areas there where James Street intersects with Blue Mill. Why wouldn't you put nodes there? And to go on in the other spots, right, but then going from you can see where Youngs Road is right where it intersects with Lees Hill Road at that point but down Lees Hill past Fox Hunt, why wouldn't you put nodes there?

THE WITNESS: So when I was doing my evaluation I looked at this and I also looked at the existing scan data that represented the LTE existing coverage footprint, and I -- based on the proposed propagation $I$ would recommend putting a node at the intersection of James and Blue Mill Road. I looked at the scan test results and a node could be utilized there, so that would be my personal opinion.

Looking down Lees Hill Road the scan test results show that -- the scan test results show that actually Basking Ridge north is covering up to almost near Welch Drive near Long Hill Road. So I think an ODAS node is probably not needed there if the proposed at 120 does take place.

CHAIRMAN FLANAGAN: Oh, I'm sorry. So and then I guess maybe -- let me make sure I understand what I see. So is it correct that wherever there is color then there is at least neg 95 coverage, whether it be green, light blue or dark blue?

THE WITNESS: Yes. Except in previous testimony $I$ don't know if you remember that there were areas that $I$ indicated in the supplemental report that an area that was under-predicted. So that area along Lees Hill Boulevard was pointed out, Fox Hill Road was actually being served by Basking Ridge North. So that
is actually covered.
CHAIRMAN FLANAGAN: So it shouldn't really be white near Fox Hunt and on Lees Hill, I guess, right? That should be green or whatever? THE WITNESS: That's right. CHAIRMAN FLANAGAN: Okay. If the tower height were reduced to 80 feet what would the chart look like then, right? I think you have -- you've done propagations at 80 feet. I think you even have them in this pack; correct?

THE WITNESS: Yes.
CHAIRMAN FLANAGAN: What page is that?
THE WITNESS: I'm not even sure -- no.
80 feet is not in this particular package. MR. SCHNEIDER: Let me go back. I think the Chairman's point was not whether you've designed the ODAS at 80, but do we have the proposed coverage at 80 feet?

CHAIRMAN FLANAGAN: Right.
THE WITNESS: Not in this package. No. BOARD MEMBER SYMONDS: Wait a minute.

BOARD MEMBER NEWLIN: You have C-5 has 80 feet.

THE WITNESS: Oh, the CW test, yes.
BOARD MEMBER NEWLIN: Yes. The CW test.

BOARD MEMBER SYMONDS: Page 8 is $C-5,80$ feet 700 megahertz.

MR. SCHNEIDER: Right. Page eight.
CHAIRMAN FLANAGAN: I guess the question is, if the tower height were 80 feet could nodes be put on the roads to cover the gaps in that case?

THE WITNESS: So when I was looking at the evaluation -- the answer is no. And it's difficult to see that with the CW test, but you areas, the propagation provides more detail because it's actually showing you what happens in between the rows that you're not going to see during a drive test.

So in the areas between, let's say, Village Road and Pleasantville and Millbrook that residential area actually loses coverage, and that's not going to be able to be replaced by ODAS. The same thing happens in the other area between Long Hill Road and Millbrook, and that's not going to be able to be replaced in that residential area with ODAS solutions. But also going back to the CW test results, when we evaluated -- the reason 80 feet wasn't included when we evaluated the 80 feet for the 2100 we lost coverage at the school which we felt was important. And so we looked at primarily -- I looked at primarily the 120 feet and the 100 feet.

CHAIRMAN FLANAGAN: And regarding the school, though, couldn't you have put an ODAS system right on the school property?

THE WITNESS: You mean --
CHAIRMAN FLANAGAN: I mean, if the school wanted it. It would be up to them, I guess, but that could be done, couldn't it?

BOARD MEMBER ROSENBAUM: As a follow up to Mike's question, would it handle capacity in the event of an emergency as well?

THE WITNESS: Well, an ODAS solution at the school with the number of students during an emergency, probably not.

CHAIRMAN FLANAGAN: Okay. All right. That's all I have for now.

BOARD MEMBER NEWLIN: Mike, can I ask a question. On the two charts, basically Z-14, Z-13, can you explain the problems that $Z-14$ has that $Z-13$ does not have?

SECRETARY TAGLAIRINO: Alf, do you want me to start at $\mathrm{Z}-14$ ?

BOARD MEMBER NEWLIN: I'll leave that to Ms. Boschulte how she would like to answer that. So basically these two propagations with ODAS, what's the problem with the hundred-foot high
tower?
THE WITNESS: So I looked at 120 feet I looked at a combination. So one is I looked at the propagation maps, I looked at the CW, and I looked at the terrain profiles. And at 120 -- at 120 feet you're able to get to the top of the ridge on either side of Millbrook better than you are at 100. And with the quick roll off on the grade in signal strength the concern is the handover between the proposed site and an ODAS solution. That would be the issue.

You already have a weak signal strength bridging between the two systems. And by lowering it another 20 feet just makes it even weaker increasing the probability of the macro and the ODAS solution not being able to hand off to each other.

BOARD MEMBER NEWLIN: You know, we need to understand more objectively how serious a problem that is. You look at these two charts and of course we're, at least I'm worse than a layman looking at it trying to take it into account. It doesn't look that different in terms of problems. So you have to explain as best you can in an objective way, what are the -what are the problems that you would have to deal with if you were at 100 feet?

THE WITNESS: Well, one is as I mentioned,
by looking at the terrain profile. But if you look at the areas in white they do begin to increase slightly. BOARD MEMBER NEWLIN: I see that. THE WITNESS: Especially near the areas between Village Road and Pleasantville Road. BOARD MEMBER NEWLIN: Okay. It still doesn't look dramatic. Why am I wrong?

THE WITNESS: Understood. And when I went back and I actually looked at the original height, the 140 feet, again, you know, with each decrease there is a slight decrease at the cell edge. And the fact that it's already weak and in the neg 100s, and the fact that to get on an ODAS system there really needs to be a certain amount of overlap so that it can have a successful handover. It does leave the concern that at a hundred feet this is not going to work.

BOARD MEMBER NEWLIN: And what solutions would you have to make it work? Can you add ODAS units here? Because as Mike brought this up, it sounds like this ODAS plan preexisted, I think you said in the testimony. So you didn't design this yourself. This existed and I think, Rich, and correct me if I'm wrong, this is assuming a 120-foot tower, is that true?

MR. SCHNEIDER: Alf, my understanding, and I probably have less knowledge than you, is the
difference between Z-13 and Z-14 was the plan based on 100 feet versus 120.

BOARD MEMBER NEWLIN: Right. But I thought
that -- this ODAS design preexisted our request, I believe that's our understanding.

MR. SCHNEIDER: If I can just clarify. I thought, and maybe I didn't make this clear, the plan that -- well, I'll ask Frances.

The plan that's presented while prepared by Verizon is not some plan that they've taken out of the drawer that's existed. I don't mean to be frivolous, but this is a current conceptual plan. This is something that you've looked at based on the 120 and the 100 as we sit here in January. This is not some 2016, 2017 plan that is brushed up to be presented. I just want to be responsive to Mr. Newlin's inquiry. Am I correct about that? THE WITNESS: So I -- I have to base it on what they have provided me. And I read the ordinance and for ODAS, and the fact that it has to be on municipal right-of-ways. And when I looked at the conceptual plan along with the proposed and looking at ways if there was a way to implement additional nodes to solidify the areas in white that are weak and would be weaker at a lower height, I mean, I'm not an expert
at real estate so I'm not sure, but I didn't see any locations where additional nodes could be added.

BOARD MEMBER NEWLIN: Could I just ask you, because my questions are I much simpler, I think.

Did you design these -- did you place these ODAS units, or did someone else do that? And did -THE WITNESS: No.

BOARD MEMBER NEWLIN: -- and did this placement preexist our request? Rich can you help me keep this simple?

MR. SCHNEIDER: Do you understand the question, Frances?

THE WITNESS: I requested based on our last hearing the ODAS conceptual design. I was provided with the locations.

BOARD MEMBER NEWLIN: Okay.
THE WITNESS: I put the locations in. I ran the propagation analysis, and I produced the map. BOARD MEMBER NEWLIN: Got it. So -- and Rich, did this preexist our request, do you know, the placement?

MR. SCHNEIDER: I don't know, but my understanding that it was based on as we sit here in January, this was not some prior -- it was not prior to the best of my knowledge, but I can't tell you.

BOARD MEMBER SYMONDS: Wait. I would like to put sort of my two cents in, because I know that, and I'd have to find the letter because I can remember writing a letter to the Mayor complaining about adding new infrastructure because $I$ can remember it was at least two years ago that Verizon marked out these node locations along Pleasantville Road, and I saw what it was and found out why they were showing pole locations. And again these pole locations were identified at least two years ago.

MR. SCHNEIDER: I'll respond this way, Mr. Symonds. I went back and looked at the transcript. You raised that at the actual first hearing back in 2019 if my memory serves me correct. I frankly had interpreted your comments at the time, and I may have been wrong, as one saying well, $I$ don't know that all these ODAS nodes are a great idea, but I may have been taking an inference that wasn't acceptable. But the point being and I think I tried to preface it by responding to the Chairs, there may have been -- I'm not suggesting there wasn't a previous plan. All I'm respectfully suggesting is this is the present conceptual plan so $I$ don't necessarily want to get caught up in what may have been done in 2017, 2018 as you've referenced.

So what I tried to do and make inquiry to Ms. Boschulte is, what is the current plan regardless of what Verizon may have done as you've referenced in 2017 or 2018. In fact, Mr. Simon, what may have been done in 2017 or 2018 may very well have been predicated at that point on a 140-foot tower.

So what I've tried to do, and I think fairly and objectively and respectfully is to say, forget about what may have occurred. This is the present plan in response to the Board as we sit here in January 2021.

BOARD MEMBER NEWLIN: And I think that's even -- it is better. So it's a good thing.

MR. SCHNEIDER: This is a plan from a couple of years ago, but that's why Mr. Flanagan had specifically said I don't want to know -- I don't want to get caught up in semantics. I think he was telling us, don't not give us a plan because it may not have been submitted. Tell us what the current plan. That was what the Chair specifically asked us at the conclusion of the last hearing.

BOARD MEMBER NEWLIN: Okay. I have two questions then I'm going to stop. First question is, with regard to placement of these ODAS units, I'll make a statement and you can say it's wrong, but there is
some flexibility potentially of reconfiguring, however, there are constraints that $I$ think has been stated. It's not a question of just plunking them wherever you feel like it, but there is some ability to adjust it perhaps to remediate some of the problems. Is that fair enough to say?

MR. SCHNEIDER: Fair enough to say with the additional provision as I think you're being fair enough that we would have to comply with the ordinance, but that's correct. There is flexibility. That's why I said it's conceptual. You're correct.

BOARD MEMBER NEWLIN: And the second question goes back the 5G aspect. Really my question was specific with regards to ODAS units, that in a sense, think about it this way, Rich. 5G is commercially pretty important. It looks like that -it looks like the cell phone companies for Verizon are committed to doing that. It is somewhat of a marketing term. I understand that. But my question is specific. Does the 5G initiative, how is that related to ODAS?

MR. SCHNEIDER: That's -- so Frances the specific question is in terms of the ODAS system which would conceptually compliment the macro site, how would, if I'm understanding Mr. Newlin's question, how

1 would 5G be implemented in conjunction with the ODAS node?

BOARD MEMBER NEWLIN: No. My question is more like this. If you have a strong objective to implement 5 G in this area, and I understand it's probably in the future, to what degree does that make you want to install more or less ODAS units, or it has no relevance whatsoever. That's my question.

Maybe Dr. Eisenstein can also answer that. MR. SCHNEIDER: Frances, why don't you go

## first?

THE WITNESS: Sure. For me 5G has to be defined on what frequency is going to be utilized.

BOARD MEMBER NEWLIN: I understand that. THE WITNESS: So if it's going to be a higher frequency the coverage footprint's going to be less, and you would need more --

BOARD MEMBER NEWLIN: ODAS units?
THE WITNESS: -- for -- yes, for --
BOARD MEMBER NEWLIN: But to get that kind of service quality you do need high frequency, right? Otherwise you can't get the network bandwidths. So you can run 5 G over 700 megahertz is my understanding but it's not very good. So you really do want more higher frequency nodes. Is that roughly true?

THE WITNESS: Yes.
BOARD MEMBER NEWLIN: So wouldn't it mean that if you push 5G you're going to want more ODAS? Is that materially true?

THE WITNESS: You can need more, but they would also be placed strategically in areas that would be demanding the 5 G data so to speak.

BOARD MEMBER NEWLIN: And would that be primarily residential or would cars eventually need something like that, like self-driving cars, or is that a stupid question? If it's a stupid question feel free to say so.

THE WITNESS: I don't think any question is a stupid question, but $I$ don't foresee that being needed for vehicles. Maybe Dr. Eisenstein may know more about that, but from what $I$ can tell, no.

BOARD MEMBER NEWLIN: Okay. Thanks.
DR. EISENSTEIN: At the higher frequencies you're going to need poles that are close to the ground, 25, 30 feet. You can't use a macro site for that because you're losing too much propagation from the height of the tower. And you'd like them fairly dense, dense meaning perhaps on a 500-foot to 700-foot radius of coverage, assuming it's hike a circular coverage around each pole. So the simple answer is as

1 they implement 5G you're going to need lots of poles, many, many poles.

But having said that, it's not clear at this stage whether or not Harding would be a candidate for 5 G systems. I'm sensing that because of the need to have the -- the 5G sites so dense that the first implementation is going to be in metro areas. The dense metro areas. I don't know how long it will be before it goes out to the suburbs. It might be a very long time.

BOARD MEMBER NEWLIN: That's nice of you to call us suburbs. We're not even that probably. We'd be last in line is your point, possibly.

DR. EISENSTEIN: You're not exactly rural either, but rural would never get 5G. That's already off the table, because there would be an infinite number of sites required to implement it.

BOARD MEMBER NEWLIN: So it's not commercially feasible.

DR. EISENSTEIN: Well, it just doesn't make any sense, because there are other ways of handling it. But in any case, the simple answer is, as they start rolling out 5 G they're going to want to have lots of nodes all over the place, not necessarily these ODAS nodes. What I'm seeing or at least around the areas

1 where they've started putting up the 5G nodes, is they're putting up their own poles, brand new poles, you know, shiny steel poles. They look to be about 40 feet tall and they're moving them around. They're not using any existing infrastructure. That's what I've seen so far.

MR. SCHNEIDER: Mr. Chairman, if I can just make one other comment because I know you wanted a couple of minutes at the end and we're approaching the witching hour, but Mr. Newlin reasonably was asking Frances about some of the differences between 120 and 100 a couple of minutes ago and we're not going to get into it now, but Mr. Newlin at the -- the prior report dated March 3rd, 2020, under paragraph 16 and 17 and the accompanying charts did provide some at least narratives in terms of the difference in roads that were covered by the two, if that's of any assistance. BOARD MEMBER NEWLIN: I'll look into it for sure, but does that take into account the ODAS aspect? MR. SCHNEIDER: No. I thought it was just in response to a difference in coverage from the macro site at 120 versus 100 .

BOARD MEMBER NEWLIN: The problem I have in a way, Rich, which I could be wrong, is that to me we're making a decision on the overall network, and I
can't understand how we could ever have made a decision without the ODAS aspect, because that's part of the service, and there is some flexibility.

I understand it's not a magic bullet or anything like that.

MR. SCHNEIDER: Understood. And I think I readily conceded that it was conceptual and there was flexibility, and there may be nodes added, reduced, added depending on location and public right-of-way, just to provide -- and $I$ know it's getting late and no one wants me to get into this, but under your ordinance there are about 16, 17 different provisions as they relate to where you can install the ODAS nodes.

And just by way of example just to give you some sense of it, for example, under the ordinance and I'll just quote one provision, within the PL Zone on any public right-of-way within the $P L$ Zone you can't have any cabinets or new poles within the municipal right-of-way in the PL Zone.

BOARD MEMBER NEWLIN: Sure, but ordinances can be changed. And that's one of the things the Planning Board does is it looks at getting things -keeping it modern and reasonable. So that's another tool for sure.

MR. SCHNEIDER: I just wanted to point that
out.

BOARD MEMBER NEWLIN: No, it's super helpful. I appreciate it.

MR. SCHNEIDER: Mr. Flanagan, the timing works out 10:54. So if nothing else, I'm good on timing tonight.

CHAIRMAN FLANAGAN: Well done. With an extra minute.

Mr. Simon, we did not have an opportunity for you to do your cross-examination. Am I correct that you're going to have some questions for Ms. Boschulte?

MR. SIMON: Absolutely yes.
CHAIRMAN FLANAGAN: So Mr. Schneider, we're going to ask that Ms. Boschulte come back to our next meeting to give Mr. Simon and the public an opportunity to ask any questions. So Ms. Boschulte we look forward to seeing you again.

THE WITNESS: Likewise.
MR. SCHNEIDER: So -- go ahead, Mr. Chairman. You were about to say something.

CHAIRMAN FLANAGAN: I was going to say, do we have anything else?

MR. SCHNEIDER: Well, we do, but could we discuss scheduling?

CHAIRMAN FLANAGAN: Okay.
MR. SCHNEIDER: I'm appreciative of all the time, and to use your words from earlier and the reorganization, the efficiency that the Board acts with, but I'm trying to move this along. And from what I gather, or not from what I gather, from what Lori told me you have a very full agenda in February in terms of residential applications.

SECRETARY TAGLAIRINO: We have a potentially full -- there are a lot of applications that are trying be deemed complete at the moment, yes.

CHAIRMAN FLANAGAN: How many at the moment, Lori, do we have on the Agenda that are complete that we can say are ready to go?

SECRETARY TAGLAIRINO: We have two for sure, and then we have the one coming back. So that would be three.

CHAIRMAN FLANAGAN: All right. So we have the one from this -- from first thing, the "D" Variance. And then what the other two, are they residential or are they variances?

SECRETARY TAGLAIRINO: One is residential, and may -- that one may or may not require a site inspection. The other one is also residential, but it has -- it's very complicated. There might be "D"

1 Variances -- there might be two "D" Variances attached

CHAIRMAN FLANAGAN: How is it -- but at this point we don't know if they're asking for "D" Variances but we think they're going to be on the Agenda?

SECRETARY TAGLAIRINO: No, we do, we just don't know if there's one or two. That's all.

CHAIRMAN FLANAGAN: I got you. Okay. Fair enough.

MR. SCHNEIDER: Mr. Chairman, let me, and I did mention this to Steve. I tried to be sensitive, but it may now be an appropriate time in light of your Agenda in February, and would the Board consider at our expense a special meeting maybe made more palatable by the fact that we're on Zoom and you can have the comforts of your own house where -- my thought process is this: And we are under some shot clock. I tried to move this along. I'm sensitive to not scheduling special meetings, but here's my thought.

I really would ask for respectful consideration to one of two alternatives which I'll throw out: Either (A) that we at least try to commit to getting Ms. Boschulte done at the February meeting, or alternatively given what appears to be a
significantly heavy Agenda would the Board consider the following, a special meeting where we conclude Mr. Simon's examination of Ms. Boschulte and then I can then be given a real good amount of time to start planning. I think the planning testimony here is important and I'd rather it not get interrupted over two, three hearings and get one fell swoop of all the planning testimony in. So that's my respectful request.

CHAIRMAN FLANAGAN: Okay. So if you were to get Ms. Boschulte done at the February meeting in the entirety does that get you where you want to be, and does that eliminate the need for a special meeting?

MR. SCHNEIDER: I think if we can do that that would be fine and then we can have a subsequent discussion in February about whether we can then maybe set aside one night between February and March to do planning.

CHAIRMAN FLANAGAN: Let me ask Mr. Simon then. So how long do you think your cross-examination of Ms. Boschulte will take?

MR. SIMON: It will take at least an hour and maybe two.

CHAIRMAN FLANAGAN: Okay. Which leaves me an hour and a half for other applications. Right? So

1 on the outside we have an hour and a half for the other applications. I think we probably have to hear this application we have the site visit with on Saturday, but perhaps other ones get bumped.

Well, how about this, Mr. Schneider. Why don't we say on next February's meeting you will go first and we will run for no more than two hours. And Mr. Simon can you assure me that you will take no more than two hours?

MR. SIMON: I'll to my best. I don't time it, but I will take that, you know, I will do my best to be as efficient as possible, as I always do.

CHAIRMAN FLANAGAN: So Mr. Schneider, if we let you go first and Mr. Simon will finish his cross-examination of Ms. Boschulte, and then if one of these other applications where it gets pushed it may have to get pushed.

SECRETARY TAGLAIRINO: Yes, because when we were talking about special meetings I have to tell you that we have the diversion coming up with all those hearings and I'm not sure when they're scheduled for so I wouldn't even be able to give you a date for a special meeting at this point because $I$ know that the courtroom will be taken, and so --

BOARD MEMBER NEWLIN: Do we need the
courtroom?

CHAIRMAN FLANAGAN: Well, for Lori. For the recorder.

SECRETARY TAGLAIRINO: Well, for the recorder, I mean, we can. I mean, it's not ideal, but we could do the whole thing from -- no one here is involved in any of that, right? No one here at all is part of that, right?

CHAIRMAN FLANAGAN: The diversion?
SECRETARY TAGLAIRINO: Well, they're hearings, they're public hearings. So nobody was intended to go. But, yeah, we can -- I do know that the one application already noticed for tonight and was bumped, just saying.

CHAIRMAN FLANAGAN: Oh, we bumped someone

## from tonight?

SECRETARY TAGLAIRINO: Yeah, Gary and I kind of --

CHAIRMAN FLANAGAN: Oh, I didn't know.
Mr. Simon, go ahead.
MR. SIMON: I apologize. Can you just confirm, when we're talking about the February date what date is that?

SECRETARY TAGLAIRINO: February 18th.
CHAIRMAN FLANAGAN: Well, you know, Lori,

1 remind me this, but Mr. Schneider does that work for you?

MR. SCHNEIDER: That does. And I would just in advance just ask, maybe we can give some consideration, assuming Mr. Simon gets his cross-examination in in two hours to maybe give some consideration to a special meeting between February and March depending on your Agenda items, because I think it would really be beneficial, frankly, for the Board, the Applicant, and others just to get planning testimony in in one fell swoop and not broken up over multiple hearings.

CHAIRMAN FLANAGAN: I do think, and for the Board's benefit, I do think come March we'll probably have to have a special meeting, especially if we're going to have to bump other applications from next month. So I think in March that sounds like a fair idea.

MR. SCHNEIDER: That's all I can ask. And your arrangement about allowing us to go first I think is fair and appropriate. Frances, I assume you're available, although not looking forward to Mr. Simon's two-hour cross-examination, but you're available in February at that date?

THE WITNESS: I am available.

MR. SCHNEIDER: So for the record we'll carry that to the February date. The Applicant grants, without further notice required, same Zoom procedure, and the Applicant grants an extension of time under the shot clock and Municipal Land Use Law. And I assume that the Board likewise mutually grants the extension under the shot clock order?

CHAIRMAN FLANAGAN: The Board mutually grants the extension of the shot clock order.

MR. SCHNEIDER: Okay. Then we'll call it a night. We'll see you in February.

CHAIRMAN FLANAGAN: Ladies and gentlemen, is there any other business? No? We're adjourned. Thank you everybody.

BOARD MEMBER NEWLIN: Good night.
(Whereupon, the hearing on this application concludes at 11:03 p.m.)

C ERTIFICATE

I, IRIS LA ROSA, a Notary Public and Certified Shorthand Reporter of the State of New Jersey, do hereby certify that the foregoing is a true and accurate transcript of the testimony as taken stenographically by and before me at the time, place, and on the date hereinbefore set forth.

I DO FURTHER CERTIFY that I am neither a relative nor employee nor attorney nor counsel of any of the parties to this action, and that I am neither a relative nor employee of such attorney or counsel, and that I am not financially interested in the action.

IRIS LA ROSA, CSR, RPR Certificate No. 30XI 00162800

Dated:

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