### HARDING TOWNSHIP COMMITTEE MONDAY, JANUARY 17, 2023 IN-PERSON

# **EXECUTIVE SESSION at 5:30 PM**

# **REGULAR MEETING AGENDA at 7:00 PM**

Kirby Hall, Blue Mill Road, New Vernon, New Jersey

| CALL MEETING  | G TO ORDER  | A – Mayor   |  |   |   |  |  |
|---|---|---|--|---|---|--|--|
|   |   |   | neeting of the Hardin<br>in the Observer Tribu   |   |   |  |  |
| ROLL CALL - N   | ROLL CALL – Municipal Clerk Ms. Chipperson, Dr. Lacz, Mr. Platt, Mr. Yates, Mr. Jones |   |  |   |   |  |  |
| RESOLUTION 7  | TO RECESS I   | NTO EXECUTIV  | E SESSION  |   |   |  |  |
| Resolution TC 23  | 3-060– Resolut  | ion to Recess into                                    | <b>Executive Session</b>   |   |   |  |  |
|   | •   |   | nmittee that it shall according to the public in | · ·                                     |   |  |  |
| appropriate action<br>individual privacy<br>not violate Federa                      | n is taken on say<br>or prejudice to<br>al, State or loca                             | aid matter(s), and o the best interests               | iscussed will be madwhen disclosure will of the Township of I not fall within the attaccutive Session.   | not result in unw<br>Harding provided s | arranted invasion of<br>such disclosures will |  |  |
| <b>Contracts:</b>   |   |   |  |   |   |  |  |
| <ul><li>2. Glen Alpin Sa</li><li>3. Highlands – T</li><li>4. KRE Settleme</li></ul> | le & Redevelo<br>L. Jones   | Plan – R. Goldsmi<br>pment – R. Golds<br>– M. Edwards |  |   |   |  |  |
| Litigation:   |   |   |  |   |   |  |  |
| 1. Verizon – M.   | Edwards   |   |  |   |   |  |  |
| Vote on Resolution  | on:   |   |  |   |   |  |  |
| Ms. Chipperson<br>Dr. Lacz<br>Mr. Platt<br>Mr. Yates<br>Mr. Jones                   | MOTION  | FOR APPROVAL  | AGAINST APPROVAL   | ABSTAIN                                 | ABSENT  |  |  |

| RECONVENE I   | NTO PUBLIC   | SESSION – Mayo   | r                     |  |  |
|---|--|--|-----------------------|--|--|
| ROLL CALL - N   | Municipal Cler                                       | k Ms   | s. Chipperson, Dr. La | acz, Mr. Platt, Mr. `                  | Yates, Mr. Jones   |
| PLEDGE OF AI  | LLEGIANCE –  | Mayor  |                       |  |  |
| sent to the DAIL OBSERVER TR                                      | <i>LY RECORD</i> a<br>IBUNE on Jan<br>ng on Blue Mil | nd the <i>OBSERVE</i><br>uary 6, 2022; Not<br>Il Road in Harding | R TRIBUNE on Ja       | nuary 5, 2023, ar<br>the Bulletin Boar | follows: Notice was and published in the rd in the Township was filed with the |
| RESOLUTION<br>MINUTES   | TC 23-061  | RESOLUTION 1   | TO ACCEPT TOV         | VNSHIP COMMI                           | ITTEE MEETING  |
| Mayor Jones ask   | ks Township Co                                       | mmittee Member   | to proceed            | with Resolution                        | ГС 23-061.   |
|   | gs are approved                                      | •  |                       | _                                      | ne minutes from the ne Municipal Clerk's                                       |
| Mayor Jones ask   | s for a motion to                                    | accept the Townsl  | nip Committee meeti   | ng minutes.                            |  |
| Seconded by Tov   | wnship Commit  | tee Member   |                       |  |  |
| Mayor Jones ask   | s the Municipal                                      | Clerk for a Roll Ca  | .11:                  |  |  |
| Vote on Resoluti  | on:  |  |                       |  |  |
| Ms. Chipperson<br>Dr. Lacz<br>Mr. Platt<br>Mr. Yates<br>Mr. Jones | MOTION   | FOR APPROVAL   | AGAINST APPROVAL      | ABSTAIN                                | ABSENT   |
| ANNOUNCEME  | ENTS/PRESEN  | TATIONS/REPO   | RTS/CORRESPON         | NDENCE – Mayor                         | Jones  |
| RESOLUTIONS   | S – (NON-CONS  | SENT – REQUIRI   | ING SEPARATE A        | CTION) - NONE                          |  |
|   |  |  |                       |  |  |

H 01-13-2023

**DISCUSSION ITEMS: NONE** 

#### MEETING OPEN TO THE PUBLIC

#### NOTICE OF PUBLIC COMMENT TIME LIMIT

Hearing of citizens during the Public Comment section of the Agenda is an opportunity for any member of the public to be heard about issues which are/are not topics scheduled for Public Hearing tonight. To help facilitate an orderly meeting, and to permit all to be heard, speakers are asked to limit their comments to a reasonable length of time.

| ORDINANCES FOR SECOND READING NONE   |
|--|
| ADD-ON RESOLUTIONS: NONE   |
| RESOLUTIONS REMOVED FROM THE CONSENT AGENDA FOR DISCUSSION AND VOTE  |
| CONSENT AGENDA   |
| The following items are considered to be routine by the Harding Township Committee and will be enacted by one motion. There will be no separate discussion of these items unless a Township Committee Member so requests, in which event the item will be removed from the Consent Agenda and considered in its normal sequence on the Agenda. |
| RESOLUTIONS TC 23-062 THROUGH RESOLUTION TC 23-071 HAVE BEEN PLACED ON THE CONSENT AGENDA  |
| CONSENT AGENDA VOTE:   |
| <b>Mayor Jones</b> asks Township Committee Member to proceed with the Resolutions listed on the Consent agenda. Resolutions TC 23-062 through TC 23-071.   |
| Township Committee Member: I would like to make a motion to approve the resolutions placed on this evening's Consent Agenda by consent of the Township Committee.  |
| Seconded by Township Committee Member  |
| Mayor Jones asks the Municipal Clerk for a Roll Call:  |

**Vote on Resolution:** 

|   | MOTION | FOR<br>APPROVAL | AGAINST<br>APPROVAL | ABSTAIN | ABSENT |
|---|--------|-----------------|---------------------|---------|--------|
| Ms. Chipperson<br>Dr. Lacz<br>Mr. Platt<br>Mr. Yates<br>Mr. Jones |        |                 |                     |         |        |

#### **APPOINTMENTS:**

Resolution TC 23-062 – Resolution to Appoint Konstantinos Pappas as a Department of Public Works Laborer

**BE IT RESOLVED,** that the Township Committee of the Township of Harding, County of Morris, State of New Jersey hereby appoints Konstantinos Pappas as a full-time laborer in the Department of Public Works; and

**BE IT FURTHER RESOLVED,** that the salary for this position is \$47,380.00 with a start date of February 1, 2023, which will be prorated for the remainder of 2023.

#### **CONTRACTS:**

Resolution TC 23-063 – Resolution to Award a Maintenance Contract to DeBlock Environmental

**WHEREAS,** Emergency Response back-up services are required for the Harding Township Sewage Collection System; and

**WHEREAS**, DeBlock Environmental Services, LLC submitted a contract proposal dated January 6, 2020;

and

WHEREAS, the Harding Township Purchasing Agent has reviewed the contract proposal; and

**WHEREAS**, the Harding Township Committee authorized the award of contract by approving Resolution TC 20-064; and

**WHEREAS**, the Harding Township Committee authorized Resolution TC 22-065 for a one year renewal for the year 2022; and

**WHEREAS**, it has been determined that it is in the best interest of the Township to exercise its' final option to renew the contract for the year 2023, for an amount not to exceed as follows:

| Year 2023             | Licensed<br>Operator | Special Project<br>Hourly Rate<br>(Est. 40 hrs.) | Emergency<br>Response Hourly<br>Rate (Est. 12 hrs.) | Total |
|-----------------------|----------------------|--|---|-------|
| DeBlock Environmental | Lump Sum             | \$115/hr.  | \$95/hr.  |       |

| Services, LLC | \$1,320    | \$4,600 | \$1.140     | \$ 7,060 |
|---------------|------------|---------|-------------|----------|
| ~             | T - 90 - 0 | + -,    | T - 9 - 1 0 | + .,     |

**BE IT RESOLVED**, by the Township Committee of the Township of Harding, County of Morris, State of New Jersey that the contract for 2023 submitted by DeBlock Environmental Services, LLC is hereby approved.

# Resolution TC 23-064 – Resolution to Authorize an Increase to the Professional Services Contract for Dorsey & Semrau

**WHEREAS**, at the January 3, 2022 Township Committee meeting, the Township Committee authorized \$30,000.00 for the services of Dorsey & Semrau, under their professional services contract; and

**WHEREAS**, at the November 14, 2022 Township Committee meeting, the Township Committee authorized an additional \$10,000.00 for the services of Dorsey & Semrau, under their professional services contract; and

**WHEREAS**, it is necessary to increase the authorization for the services of Dorsey & Semrau, under their professional services contract to perform special tax council services; and

**WHEREAS**, the Chief Financial Officer for the Township of Harding has certified that additional monies are available in the amount of \$4,000.00 from account number #01-2022-1150-0151-2-00035; and

**WHEREAS**, the total amount shall not exceed \$44,000.00.

**BE IT FURTHER RESOLVED,** that all Township employees are hereby authorized and directed to take all action necessary and appropriate to effectuate the terms of this Resolution.

Special Tax Council

1/1/22 to 12/31/22 Not to exceed \$44,000.00 01-2022-1150-0151-2-00035

# Resolution TC 23-065 – Resolution to Authorize an Increase to the Professional Services Contract for the Tree Conservation Officer

**WHEREAS**, at the January 3, 2022, Township Committee meeting, the Township Committee authorized \$5,000.00 for the services of John d. Linson, under their professional services contract; and

**WHEREAS**, it is necessary to increase the authorization for the services of John D. Linson, under their professional services contract to perform Tree Conservation Officer services; and

Harding Township Committee Agenda January 17. 2023 Regular Meeting

**WHEREAS**, the Chief Financial Officer for the Township of Harding has certified that additional monies are available in the amount of \$3,000.00 from account number # 01-2022-1165-0165-2-00038; and

**WHEREAS**, the total amount shall not exceed \$8,000.00.

**BE IT FURTHER RESOLVED,** that all Township employees are hereby authorized and directed to take all action necessary and appropriate to effectuate the terms of this Resolution.

Tree Conservation Officer

1/1/22 to 12/31/22 Not to exceed \$8,000.00 01-2022-1165-0165-2-00038

Resolution TC 23-066 – Resolution to Designate A Conditional Redeveloper and Authorize the Execution of a Conditional Redeveloper Designation and Escrow Agreement for the Glen Alpin Parcel Pursuant to N.J.S.A. 40:A12A-1 et seq.

**WHEREAS**, on November 19, 2018, the Township Committee of Harding Township adopted Resolution #18-196, directing the Planning Board to undertake a preliminary investigation to determine whether the properties identified as Block 27, Lot 2, located at 679 Mt. Kemble Avenue (the "**Hurstmont Parcel**") and Block 34, Lot 1 (the "**Glen Alpin Parcel**") (collectively referred to as the "Redevelopment Study Area") qualify as a "non-condemnation" area in need of redevelopment pursuant to the Local Redevelopment and Housing Law, *N.J.S.A.* 40A:12A-1, et seq. (the "**Redevelopment Law**"); and

**WHEREAS**, on February 19, 2019, the Planning Board conducted a duly-noticed public hearing, pursuant to *N.J.S.A.* 40A:12A-6, during which the Planning Board considered the preliminary investigation report of Heyer, Gruel & Associates ("**HGA**"), dated February 1, 2019 (the "**Preliminary Investigation Report**"), and heard the testimony of Susan S. Gruel, P.P. and McKinley Mertz, P.P. of HGA concerning the Preliminary Investigation Report; and

WHEREAS, after the Planning Board hearing and consideration of the Preliminary Investigation Report the Planning Board determined that the Redevelopment Study Area meets the criteria for designation as an area in need of redevelopment under the Redevelopment Law and recommended that the Harding Township Committee designate the Redevelopment Study Area as an area in need of redevelopment, pursuant to the Redevelopment Law; and

**WHEREAS**, the Harding Township Committee accepted the recommendation of the Planning Board and, on February 25, 2019, via Resolution #TC-073, designated the Redevelopment Study Area as a "non-condemnation" redevelopment area; and

**WHEREAS**, on May 13, 2019, on behalf of Harding Township, HGA prepared a redevelopment plan for the Redevelopment Study Area, dated May 13, 2019 (the "Glen Alpin/Hurstmont Redevelopment Plan"), and referred such plan to the Planning Board for review and comment, pursuant to *N.J.S.A.* 40A:12A-7; and

**WHEREAS**, the Planning Board considered the Glen Alpin/Hurstmont Redevelopment Plan at its meeting of May 20, 2019, and determined such plan to be consistent with the Harding Township Master Plan and submitted a report of its review of the Glen Alpin/Hurstmont Redevelopment Plan dated June 3, 2019, to the Harding Township Committee; and

**WHEREAS,** On June 24, 2019, the Harding Township Committee adopted a resolution accepting the Planning Board's report on the Glen Alpin/Hurstmont Redevelopment Plan and responded in the resolution to the comments of the Planning Board; and

**WHEREAS,** on June 24, 2019, the Harding Township Committee, after introduction and publication as required by law for adoption of general ordinances, conducted a public hearing on the Glen Alpin/Hurstmont Redevelopment Plan and this ordinance adopting the Redevelopment Plan; and

**WHEREAS**, the Harding Township Committee reviewed and considered the Glen Alpin/Hurstmont Redevelopment Plan and the Planning Board recommendations and determined that the Glen Alpin/Hurstmont Redevelopment Plan is consistent with the Master Plan; and

**WHEREAS,** on June 24, 2019, the Harding Township Committee adopted the Glen Alpin/Hurstmont Redevelopment Plan by Ordinance #13-2019; and

**WHEREAS,** on June 24, 2019, the Harding Township Committee designated Hurstmont Estate Acquisition, LLC as the "Redeveloper" of the Hurstmont Parcel pursuant to Township Resolution No. TC 19-136; and

**WHEREAS**, on September 30, 2019, the Harding Township Committee adopted Ordinance #16-2019 to amend the Glen Alpin/Hurstmont Redevelopment Plan; and

**WHEREAS**, the Harding Township Committee desires to designate Glen Alpin Preservation Partners, LLC as the conditional redeveloper (the "Conditional Redeveloper") of the Glen Alpin Parcel, subject to the negotiation and execution of a redevelopment agreement; and

**WHEREAS**, the Harding Township Committee shall during the Interim Period, as defined in the Conditional Redeveloper Designation and Escrow Agreement, negotiate exclusively with the Conditional Redeveloper with regard to the concept for the redevelopment of the Glen Alpin Parcel; and

**WHEREAS**, the Redevelopment Law, *N.J.S.A.* 40A:12A-8, authorizes the Township to arrange for or contract with a selected redeveloper for the planning, construction and/or undertaking of any project or redevelopment work upon the adoption of a redevelopment plan; and

WHEREAS, the parties shall negotiate in good faith a redevelopment agreement upon the execution of the Conditional Redeveloper Designation and Escrow Agreement and the deposit of Escrow Funds, as defined within the agreement; and

**WHEREAS**, the Harding Township Committee desires to authorize the execution of the Conditional Redeveloper Designation and Escrow Agreement with the Conditional Redeveloper for the purpose of establishing a framework for the negotiation and execution of a redevelopment agreement.

**BE IT RESOLVED**, by the Township Committee of the Township of Harding, County of Morris and the State of New Jersey, as follows:

- 1. The foregoing recitals are hereby incorporated by reference as if fully repeated herein.
- 2. Glen Alpin Preservation Partners, LLC is hereby conditionally designated as Conditional Redeveloper of the Glen Alpin Parcel.
- 3. The within designation is expressly contingent upon the execution of a Conditional Redeveloper Designation and Escrow Agreement by January 31, 2023, and in accordance with the terms thereof, and is also made for a limited period until August 1, 2023, unless extended by the Harding Township Committee.
- 4. The Mayor is authorized to execute the Conditional Redeveloper Designation and Escrow Agreement.

#### FINANCE:

#### **Resolution TC 23-067 – Bill List**

**WHEREAS**, vouchers for payment have been submitted to the Township Committee by various municipal departments.

**BE IT RESOLVED,** by the Township Committee of the Township of Harding that all vouchers approved by the Finance Chairman be paid subject to the certification of the availability of funds by the Chief Financial Officer.

#### **Resolution TC 23-068 – Resolution to Transfer Funds**

WHEREAS, there appears to be insufficient funds in certain accounts listed below to meet the demands thereon for the balance of the previous budget year; and

**WHEREAS**, there appears to be a surplus in certain accounts listed below over and above the demand deemed to be necessary for the balance of the previous budget year.

**BE IT RESOLVED**, (not less than two-thirds of all the members thereof affirmatively concurring) that in accordance with the provision of N.J.S.A 40A:4-58, part of the surplus in the accounts listed below be and the same are hereby transferred to the accounts listed below to meet the current demands; and

**BE IT FURTHER RESOLVED**, that the Treasurer be is hereby authorized and directed to make the following transfers:

## **2022 Current Fund Budget**

 $\overline{\text{FROM}}$ :  $\overline{\text{TO}}$ :

Group Insurance – Other Expenses \$4,000 Cost of Tax Appeal – Other Expenses \$4,000

TOTAL: \$4,000 TOTAL: \$4,000

#### Resolution TC 23-069 – Resolution to Cancel Certain Capital Ordinance Balances

**WHEREAS**, certain General Capital Ordinance balances remain dedicated to projects now completed; and

**WHEREAS**, it is necessary to formally cancel said balances so that the unexpended funded balances may be returned to the Capital Improvement Fund or credited to Capital Surplus, and unfunded debt authorizations may be cancelled; and

WHEREAS, Capital Ordinances with balances to be cancelled are as follows:

| Capital<br>Ordinance | Description                 | Balance       |
|----------------------|-----------------------------|---------------|
| 05-14                | Affordable Housing          | \$ 37,500.00  |
| 06-10                | Affordable Housing          | \$ 37,500.00  |
| 07-11                | Design/COAH - New Units     | \$ 14,000.00  |
| 13-03                | COAH - Various Improvements | \$ 50,000.00  |
| 14-04                | COAH - Various Improvements | \$ 86,000.00  |
|                      | Total                       | \$ 225,000.00 |

**Error! Not a valid link.BE IT RESOLVED**, by the Township Committee of the Township of Harding, in the County of Morris and State of New Jersey that the unexpended and dedicated Capital Ordinance balances listed above be cancelled and funded balances returned to the Capital Improvement Fund or credited to Capital Surplus and unfunded debt authorizations cancelled.

#### Resolution TC 23-070 - Resolution to Authorize the Purchase of a Police Vehicle

**WHEREAS**, there is a need to purchase vehicles for the Township of Harding, in the County of Morris, State of New Jersey; and

**WHEREAS**, pursuant to N.J.A.C. 5:30 -5.5(b), the Township Chief Financial Officer has provided a certification of funds for Account #04-2022-202205-4007-4- 04062 in the amount of \$38,801.00; and

**WHEREAS**, public bids are not required when the purchase is made under a state contract or co-op in accordance with N.J.S.A. 40A11-12; and

**WHEREAS**, Hertrich Fleet Services, Inc, 1427 Bay Road, Milford, DE is an approved vendor under 47-CPCPS (Crandord Co-Op)

**BE IT RESOLVED,** by the Harding Township Committee of the Township of Harding in the County of Morris that the Municipal Clerk and the Township Administrator are hereby authorized and directed to approve and forward the required purchase order for the following vehicle:

|                | State Contract/     |            |          |             |          |
|----------------|---------------------|------------|----------|-------------|----------|
| Vendor         | Cooperative #       | Department | Quantity | Item        | Price    |
| Hertrich Fleet | Cranford Police     | Police     | 1        | White Dodge | \$38,801 |
| Svcs, Inc      | Cooperative Pricing |            |          | Durango SUV |          |
|                | System 47-CPCPS     |            |          |             |          |
|                |                     |            |          | TOTAL:      | \$38,801 |

#### **MISCELLANEOUS:**

# Resolution TC 23-071 – Resolution to Authorize Submission of a Highlands Initial Assessment Grant Application

WHEREAS, in recognition of the costs associated with local government efforts to confirm to the Regional Master Plan (RMP), the Highlands Act provided a funding mechanism through the creation of the Highlands Protection Fund; and

**WHEREAS** the Highlands Protection Fund includes significant grant funds that are available for municipalities and counties seeking to conform or considering voluntary conformance with the RMP; and

**WHEREAS**, the Highlands Water Protection and Planning Council (Highlands Council) has adopted an initial Assessment Grant Program. This grant program will fund preliminary Municipal and County Plan Conformance activities for lands throughout the Highlands Region. These grants will allow local jurisdictions and counties to engage their professionals to assess the requirements and benefits of Plan Conformance; and

WHEREAS the Township of Harding believes that it is in the best interest of the Township of Harding to apply to the Highlands Council for an initial Assessment Grant to assist it in assessing whether it is in the Township's best interest to conform voluntarily with the Regional Master Plan.

**BE IT RESOLVED,** that the Township Committee of the Township of Harding, County of Morris, State of New Jersey, herby authorizes the submission of the aforementioned Highlands Initial Assessment Grant Application to the Highlands Council.

#### ORDINANCES FOR FIRST READING

| ORDINANCE #01-<br>Adopting an Amen                             |                |                          |   |                      | State of New Jersey                          |
|--|----------------|--------------------------|---|----------------------|--|
| <b>Mayor Jones</b> asks T                                      | Cownship Co    | mmittee Member           | to introd   | duce Ordinance #01   | 1-2023.                                      |
| Township Committ   | tee Member     | introduces               | Ordinance #01-202   | 3 by title as follow | s:   |
|  |                | ORDINA<br>OWNSHIP OF HAR | G TOWNSHIP<br>NCE #01–2023<br>DING, COUNTY OF<br>ALPIN/HURSTMON |                      |  |
| Township Commi   |                | er expl                  | ains the purpose of   | f the Ordinance ar   | nd moves for                                 |
| Township Commit  | tee Member     | :re                      | eads:   |                      |  |
| WHEREAS, the a meeting held on Ja                              |                |                          | d and read by title   | at this Township     | Committee                                    |
| <b>BE IT RESOLVE</b> p.m. prevailing time this ordinance for a | ne, at the Kin | rby Municipal Bui        | lding, the Townsh   | ip Committee wil     | ry 14, 2023 at 7:00<br>I further consider    |
|  |                |                          |   | •                    | sh the proper notice<br>nbers of the general |
| Township Commit  | tee Member     | :: I of                  | fer Ordinance #01-  | 2023 and move it     | s introduction.                              |
| Township Commit  | tee Member     | :se                      | conds the motion.   |                      |  |
| Mayor Jones asks   | the Munici     | pal Clerk for a Ro       | ll Call:  |                      |  |
| Vote on Introduction   | on:            |                          |   |                      |  |
| Ms. Chipperson Dr. Lacz Mr. Platt Mr. Yates Mr. Jones          | MOTION         | FOR APPROVAL             | AGAINST APPROVAL  | ABSTAIN              | ABSENT                                       |

**ADJOURNMENT – Mr. Jones** 

# **ORDINANCE – INTRODUCTION**

1. ORDINANCE 1-2024 – "An Ordinance of the Township of Harding, County of Morris, State of New Jersey, Adopting an Amendment to the Glen Alpin/Hurstmont Redevelopment Plan"

# TOWNSHIP OF HARDING ORDINANCE #01-2023

#### "AN ORDINANCE ADOPTING AMENDMENT TO THE GLEN ALPIN/HURSTMONT REDEVELOPMENT PLAN"

WHEREAS, on November 19, 2018, the Township Committee of Harding Township adopted Resolution #18-196, directing the Planning Board to undertake a preliminary investigation to determine whether the properties identified as Block 27, Lot 2, located at 679 Mt. Kemble Avenue (the "Hurstmont Parcel") and Block 34, Lot 1 (the "Glen Alpin Parcel") (collectively referred to as the "Redevelopment Study Area") qualify as a "non-condemnation" area in need of redevelopment pursuant to the Local Redevelopment and Housing Law, N.J.S.A. 40A:12A-1, et seq. (the "Redevelopment Law"); and

WHEREAS, on February 19, 2019, the Planning Board conducted a duly-noticed public hearing, pursuant to *N.J.S.A.* 40A:12A-6, during which the Planning Board considered the preliminary investigation report of Heyer, Gruel & Associates ("HGA"), dated February 1, 2019 (the "Preliminary Investigation Report"), and heard the testimony of Susan S. Gruel, P.P. and McKinley Mertz, P.P. of HGA concerning the Preliminary Investigation Report; and

WHEREAS, after the Planning Board hearing and consideration of the Preliminary Investigation Report the Planning Board determined that the Redevelopment Study Area meets the criteria for designation as an area in need of redevelopment under the Redevelopment Law and recommended that the Harding Township Committee designate the Redevelopment Study Area as an area in need of redevelopment, pursuant to the Redevelopment Law; and

WHEREAS, the Harding Township Committee accepted the recommendation of the Planning Board and, on February 25, 2019, via Resolution #TC-073, designated the Redevelopment Study Area as a "non-condemnation" redevelopment area; and

**WHEREAS**, on May 13, 2019, on behalf of Harding Township HGA prepared a redevelopment plan for the Redevelopment Study Area, dated May 13, 2019 (the "Glen Alpin/Hurstmont Redevelopment Plan"), and referred such plan to the Planning Board for review and comment, pursuant to *N.J.S.A.* 40A:12A-7; and

WHEREAS, the Planning Board considered the Glen Alpin/Hurstmont Redevelopment Plan at its meeting of May 20, 2019, and determined such plan to be consistent with the Harding Township Master Plan and submitted a report of its review of the Glen Alpin/Hurstmont Redevelopment Plan dated June 3, 2019, to the Harding Township Committee; and

WHEREAS, On June 24, 2019, the Harding Township Committee adopted a resolution accepting the Planning Board's report on the Glen Alpin/Hurstmont Redevelopment Plan and responded in the resolution to the comments of the Planning Board; and

WHEREAS, on June 24, 2019, the Harding Township Committee, after introduction and publication as required by law for adoption of general ordinances, conducted a public hearing on the Glen Alpin/Hurstmont Redevelopment Plan and this ordinance adopting the Redevelopment Plan; and

# TOWNSHIP OF HARDING ORDINANCE #01-2023

#### "AN ORDINANCE ADOPTING AMENDMENT TO THE GLEN ALPIN/HURSTMONT REDEVELOPMENT PLAN"

WHEREAS, the Harding Township Committee reviewed and considered the Glen Alpin/Hurstmont Redevelopment Plan and the Planning Board recommendations and determined that the Glen Alpin/Hurstmont Redevelopment Plan is consistent with the Master Plan; and

WHEREAS, on June 24, 2019, the Harding Township Committee adopted the Hurstmont Redevelopment Plan by Ordinance #13-2019; and

WHEREAS, on June 24, 2019, the Harding Township Committee designated Hurstmont Estate Acquisition, LLC as the "Redeveloper" of the Redevelopment Study Area pursuant to Township Resolution No. TC 19-136; and

**WHEREAS**, on September 30, 2019, the Harding Township Committee adopted Ordinance #16-2019 to amend the Glen Alpin/Hurstmont Redevelopment Plan; and

WHEREAS, the Redeveloper has presented revised concept plans to the Harding Township Committee; and

WHEREAS, HGA has reviewed those concept plans, and proposed certain revisions to the Glen Alpin/Hurstmont Redevelopment Plan; and

WHEREAS, on January 13, 2023, on behalf of Harding Township, HGA prepared an amendment to the Glen Alpin/Hurstmont Redevelopment Plan (the "Amended Redevelopment Plan"); and

WHEREAS, the Harding Township Committee wishes to adopt the Amended Redevelopment Plan; and

WHEREAS, immediately following the introduction of this Ordinance, the Township Clerk is hereby directed to refer this Ordinance and the Amended Redevelopment Plan to the Planning Board for its review and recommendations pursuant to the Redevelopment Law, which review shall take place within forty-five (45) days of the referral.

**NOW, THEREFORE, BE IT ORDAINED,** by the Township Committee of the Township of Harding as follows:

**SECTION 1:** That the amendment to the Glen Alpin/Hurstmont Redevelopment Plan prepared by Heyer, Gruel & Associates, dated January 13, 2023, a copy of which is attached to this Ordinance as <u>Exhibit A</u>, is hereby adopted.

**SECTION 2:** If any section, subsection, paragraph, sentence or any part of this ordinance is adjudged unconstitutional or invalid, such judgment shall not affect, impair or invalidate the remainder of this ordinance.

## TOWNSHIP OF HARDING **ORDINANCE #01-2023**

# "AN ORDINANCE ADOPTING AMENDMENT TO THE GLEN ALPIN/HURSTMONT REDEVELOPMENT PLAN"

SECTION 3: All ordinances or parts of ordinances that are inconsistent with the provisions of this ordinance are hereby repealed to the extent of such inconsistency.

SECTION 4: This ordinance shall take effect after final passage and publication as

| prescribed by law.                                    |        |                 | •                         |                  |  |  |
|---|--------|-----------------|---------------------------|------------------|--|--|
| ATTEST  |        |                 | TOWNSHIP OF HARDING       |                  |  |  |
| Lisa A. Sharp<br>Municipal Clerk                      |        |                 | Timothy D. Jones<br>Mayor |                  |  |  |
| INTRODUCED:   | Janu   | ary 17, 2023    | ADVERTISED:               | January 26, 2023 |  |  |
| PUBLIC HEARI  | NG:    |                 |                           |                  |  |  |
| ADOPTED:  |        |                 | ADVERTISED:               |                  |  |  |
| Vote on Introduc                                      | tion:  |                 |                           |                  |  |  |
|   | MOTION | FOR<br>APPROVAL | AGAINST<br>APPROVAL       | ABSTAIN          |  |  |
| Ms. Chipperson Dr. Lacz Mr. Platt Mr. Yates Mr. Jones |        |                 |                           |                  |  |  |

# GLEN ALPIN/HURSTMONT REDEVELOPMENT PLAN













Township of Harding
Adopted June 24, 2019
Amended and Adopted September 30, 2019
Amended January 13, 2023 and adopted \_\_\_\_2023
Prepared by:



## Heyer, Gruel & Associates

Community Planning Consultants
236 Broad Street
Red Bank, NJ 07701
732-741-2900

The original of this report was signed and sealed in accordance with N.J.S.A. 45:14A-12.

M. McKinley Mertz AICP, P.P. #6368

Susan S. Gruel, P.P. #1955

#### **ACKNOWLEDGMENTS**

#### **Township Committee**

Timothy Jones, Mayor Christopher Yates, Deputy Mayor Nicolas Platt Rita Chipperson Nicole Lacz

#### Redevelopment Steering Committee

Nik Bjorkedal, Resident
Gwenn Claytor, Resident
Richard Clew, Resident
Thomas dePoortere, Resident
Kim Foley, Resident
Timothy Jones, Mayor
Lawrence Weppler, Resident
Christopher Yates, Deputy Mayor
Hurstmont Representatives

Robert Falzarano, Township Administrator
Vince DeNave, Assistant Township Administrator
Robert Goldsmith, Special Councel
John Hague, Special Councel
Susan S. Gruel, Township Planner

#### **Township Planning Board**

Richard Clew, Chair
David Chipperson, Vice Chair
Nik Bjorkedal
Gwenn Claytor
Thomas dePoortere
Robert J. Edgar
Alf Newlin
Nicholas Platt
Christopher Yates

Tracy Walters Darren Burns

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#### Heyer, Gruel & Associates

M. McKinley Mertz, PP, AICP, LEED Green Associate Susan S. Gruel, PP Elena Gable, PP, AICP, CFM, GIS Specialist

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#### INTRODUCTION

The Township of Harding's Glen Alpin/Hurstmont Redevelopment Area, herein referred to as the "Area" or "Redevelopment Area," is 29.44 acres in size and consists of Block 34 Lot 1 (685 Mt. Kemble Avenue (Route 202) – Glen Alpin) and Block 27 Lot 2 (679 Mt. Kemble Avenue – Hurstmont). The Area is located on the west side of Route 202, on the northwest corner of the Tempe Wick Road – Route 202 intersection. The Area is bordered by residential properties to the north and west, as well as Morristown National Historical Park to the northwest.

On November 19, 2018, the Township Committee adopted Resolution 18-196 to direct the Harding Township Planning Board to investigate the two properties to determine if the area qualifies as a non-condemnation "area in need of redevelopment" per the statutory criteria of the Local Redevelopment and Housing Law (LRHL) N.J.S.A. 40A:12A, et seq. An investigation report, entitled "685 Mt. Kemble Avenue ("Glen Alpin") 679 Mt. Kemble Avenue ("Hurstmont") Area in Need of Redevelopment Investigation Report" (the "Study") and dated February 1, 2019, was prepared. On February 19, 2019, the Township Planning Board adopted a resolution recommending the properties be designated as a non-condemnation area in need of redevelopment. The Township Committee took action at its February 25, 2019 meeting, designating the Area as in need of redevelopment through resolution 17-073.

The Redevelopment Area is also a component of the Court-approved settlement agreement between the Township and Fair Share Housing Center (FSHC). The settlement agreement was approved by the Court at a November 2, 2018 Fairness Hearing. The Area is also part of the Township's Housing Element and Fair Share Plan (HEFSP), adopted by the Planning Board on December 17, 2018. At a Compliance Hearing on March 1, 2019, the Court declared the land use regulations and affirmative measures within the HEFSP will satisfy the Township's constitutional obligation to provide its fair share of the region's affordable housing under the Mount Laurel doctrine.

At the March 1, 2019 Compliance Hearing, the Township was issued a Conditional Declaratory Judgment of Compliance and Repose (JOR), with one of the conditions being the adoption of a Redevelopment Plan for the Glen Alpin/Hurstmont Redevelopment Area. The Court-approved settlement agreement determined that development within the Redevelopment Area shall produce no less than 40 affordable housing units. The adopted HEFSP concluded that the Area is appropriate for an age-restricted community, consisting of up to 250 units with the mandatory set-aside of 40 units. This Plan implements the provisions of the HEFSP, the Court-approved settlement agreement, and one of the conditions of the Conditional JOR.

Subsequent to the Compliance hearing, a Redevelopment Plan was prepared and adopted by the Township Committee on June 24, 2019 after significant public input. The Township Committee also designated Hurstmont Estate Acquisition, LLC as the redeveloper of Block 27 Lot 2 (the Hurstmont site). An Amended Redevelopment Plan was adopted in September 2019.

This Amended Redevelopment Plan further refines the standards in the previously adopted Redevelopment Plan, although the core of the Plan principles and Plan goals remain essentially unchanged and consistent with the HEFSP and the settlement agreement with FSHC.



Hurstmont Mansion, 1907 From the June 1907 issue of American Homes and Gardens



#### STATUTORY CRITERIA

The Redevelopment Plan is a formal planning document for the Redevelopment Area. According to the Local Redevelopment and Housing Law (NJSA 40A:12A-7), the Redevelopment Plan shall include an outline for the planning, development, redevelopment or rehabilitation of the project area sufficient to indicate:

- Its relationship to definite local objectives as to appropriate land uses, density of population and improved traffic and public transportation, public utilities, recreational and community facilities and other public improvements;
- 2. Proposed land uses and building requirements in the project area;
- Adequate provision for the temporary and permanent relocation as necessary of residents in the project area including an estimate of the extent to which decent, safe and sanitary dwelling units affordable to displaced residents will be available to them in the existing local housing market;
- An identification of any property within the redevelopment area proposed to be acquired in accordance with the redevelopment plan;
- 5. Any significant relationship of the redevelopment plan to:
  - a. The master plans of contiguous municipalities;
  - The master plan of the County in which the municipality is located; and
  - c. The State Development and Redevelopment Plan adopted pursuant to the "State Planning Act" PL 1985, C398 (C52:18A-196 et al.).
- 6. As of the date of the adoption of the resolution finding the area to be in need of redevelopment, an inventory of all housing units affordable to low and moderate income households, as defined pursuant to section 4 of P.L. 1985 c.222 (C.52:27D-304), that are to be removed as a result of implementation of the redevelopment

- plan, whether as a result of subsidies or market conditions listed by affordability level, number of bedrooms, and tenure.
- 7. A plan for the provision, through new construction or substantial rehabilitation of one comparable, affordable replacement housing unit for each affordable housing unit that has been occupied at any time within the last 18 months, that is subject to affordability controls and that is identified as to be removed as a result of implementation of the redevelopment plan.
- Proposed locations for public electric vehicle charging infrastructure within the project area in a manner that appropriately connects with an essential public charging network.



Glen Alpin Mansion, 1942

Photo courtesy of the Harding Township

Historical Society

#### PLANNING CONTEXT

#### **Area Location**

The Township of Harding is a community of approximately 3,887 residents,¹ comprising 20.4 square miles of land in the southeastern portion of Morris County. The Township is bordered by Long Hill Township to the south, Chatham Township to the east, Morris Township to the north, Mendham Township to the west, and Bernardsville Borough and Bernards Township to the southwest.

The predominant land use in the Township is single-family residential and farmland, as well as some commercial clusters along Route 202 and in the Historic Village Business District. There are two publicly owned parks in Harding that make up a significant amount of preserved land: Morristown National Historical Park in the northwest and the Great Swamp National Wildlife Refuge in the southeastern portions of the Township. I-287 and Route 202 run north-south through the western portion of the Township, but no interchanges or access points to I-287 are within Harding's municipal boundary.

The Redevelopment Area is located in the northwestern portion of the Township, immediately southwest of the Morristown National Historical Park and at the intersection of Route 202 (Mt. Kemble Avenue) and Tempe Wick Road. Surrounding the Area are single-family residences as well as the Morristown Seventh-Day Adventist Church. The Redevelopment Area is comprised of Block 34 Lot 1, known as the "Glen Alpin property," and Block 27 Lot 2, known as the "Hurstmont property." Together the two properties make up 29.44 acres of land, with the Glen Alpin property comprising 9.57 acres and the Hurstmont property comprising 19.87 acres. The Glen Alpin property is a historic site with an existing historic structure that is jointly owned by the Township of Harding and the Harding Land Trust, a nonprofit organization dedicated to preserving natural areas and farmland within the Township.

Primrose Brook is a waterway located west of the Redevelopment Area that flows into the Great Swamp National Wildlife Refuge and Passaic River. Three tributaries make up Primrose Brook, the second of which originates in the Morristown National Historical Park's Jockey Hollow and is classified by the NJDEP as a Category 1 Trout Production Stream. It is considered the most protected and pristine waterway in the Primrose Brook subwatershed by the Great Swamp Watershed Association. The Redevelopment Area is outside of the 300-foot buffer required by the DEP for Category 1 waterways.<sup>2</sup>



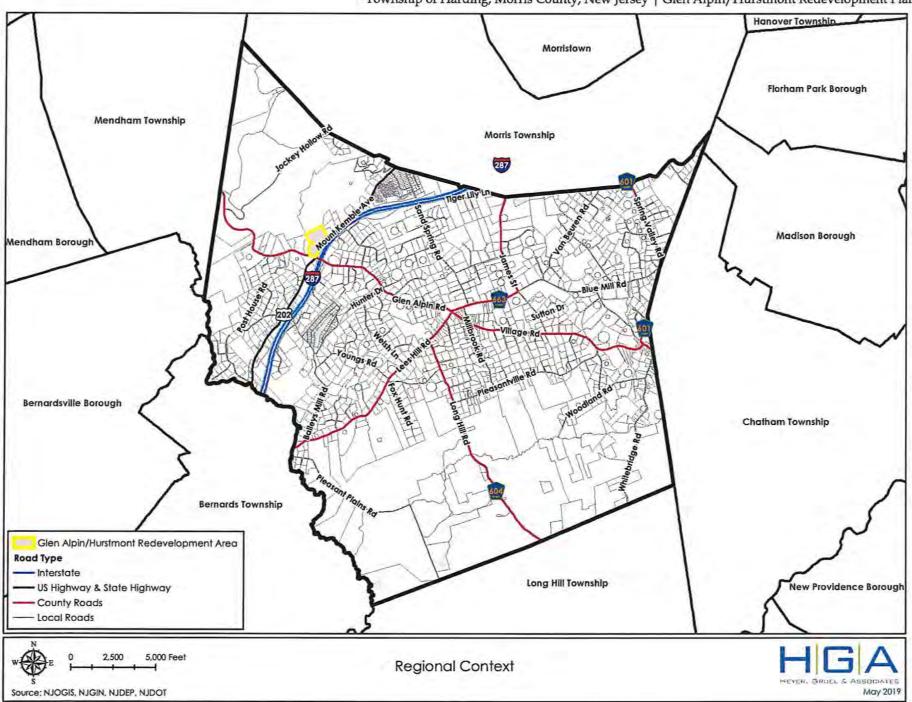
Historic Map of Redevelopment Area and its Surroundings

Photo courtesy of the Harding Township Historical Society

Indicates current Redevelopment Area boundaries

<sup>1, 2013-2017</sup> American Community Survey 5-Year Estimates

<sup>&</sup>quot;Primrose Brook," Great Swamp Watershed Association https://www.greatswamp.org/streams/primrose-brook/



#### Area Description

The Hurstmont property, Block 27 Lot 2, is within the RR Rural Residential Zone, which permits single-family residential as well as farming. The Glen Alpin property, Block 34 Lot 1, is within the PB Public Land Zone, which permits administrative buildings and installations, libraries, historical buildings, cultural or community centers, public schools, parks, playfields, playgrounds, conservation purposes, recreational uses, educational facilities, garages to house municipal equipment, and any other public uses, buildings, and structures. The Area is surrounded by other properties in the RR and PB zones. The B-2 Business Zone is located south of the Area along Mt. Kemble Avenue.

The Glen Alpin property is developed with a 14,000 square foot, three floor, single-family home set back approximately 500 feet from Mt. Kemble Avenue (Route 202) and 370 feet from Tempe Wick Road. There is a small burial ground south of the dwelling, and to the north is a six-bay, single story, cement block garage. The property has two driveway entrances onto Mt. Kemble Avenue. The first entrance being at the intersection of Mt. Kemble Avenue and Tempe Wick Road, and the second being approximately 500 feet north of the intersection. Since its acquisition, the Township has invested a significant amount to renovate the principal dwelling in an effort to preserve its functionality and historic character, but the structure still shows signs of deterioration.

The Hurstmont property is developed with a 17,000 square foot, single-family home, along with a one-story structure called the "playhouse" near Mt. Kemble Avenue and a two-story barn-like structure known as the "carriage home" in the rear of the property. In 2011, the current owner received demolition permits from the Township to demolish structures on the property, but the demolition was not completed. As of this Plan, the carriage home and mansion remain partially demolished. The Hurstmont property has one access driveway onto Mt. Kemble Avenue.

The primary environmental constraint on the Area is the presence of steep slopes, located predominantly on the Hurstmont property. The Glen Alpin property slopes moderately upwards from the southeast corner to the northwest corner abutting the Hurstmont property. The entire Redevelopment Area is located outside the sewer service area.

Given their historical and cultural significance, both properties are included in the Tempe Wick Road/Washington Corners Historic District. The Tempe Wick Road/Washington Corners Historic District was placed on the New Jersey Register of Historical Places on June 26, 2000 and on the National Register of Historic Places on August 24, 2000. Block 34 Lot 1 (Glen Alpin) is a "key



Glen Alpin Mansion, January 2019

contributing" property and Block 27 Lot 2 (Hurstmont) is a "contributing" property to the Tempe Wick Road/Washington Corners Historic District.

Harding Township is making application to the NJ State House Commission for a diversion/ disposal of its ownership of the Glen Alpin property. The Township submitted its "Pre-Application" in early May 2019, which was reviewed by the Historic Sites Council staff. In 2019 the Township received a ruling of no encroachment from the Historic Sites Council. As Glen Alpin is a registered historic site and there have been grants obtained from the NJ Historic Trust as well as the Morris County Historic Preservation Trust Fund Review Board, there are approvals necessary from historic preservation agencies. The NJ Historic Sites Council is reviewing the Township's request for its impact on the historic resources found on the property. The Township has proposed to permanently protect all historic features of the home (interior and exterior) and the grounds of Glen Alpin and anticipates a finding of "no encroachment" shortly. Morris County must also approve the diversion and that process is following in lock step with the State House Commission process.

As of the writing of this Plan, all formal approvals have been received and it is expected that final signatures by the Deputy DEP Commissioner on all documents will be completed by the end of February 2023, at which time the Township can transfer ownership of the property with associated historic easements and protections.

#### History and Character of the Area

The estates on both properties are very much emblematic of the Township's history. The building of estates with large dwellings began in the later part of the 19th century as wealthy families looked to buy large tracts of land adjacent to transportation improvements linking rural areas to Newark and New York City. The area that would become Harding Township in 1922, following a land dispute with Passaic Township, was one area with these large swaths of land. When families began buying up these tracts, the land was subject to the New Vernon Neighborhood Restrictive Agreement, which served as a form of zoning to restrict development to low density residential development in order to preserve the rural character of the community.

Both properties represent a tie to Harding's past as both properties came about from a land purchase in 1751 made by Peter Kemble, a member of New Jersey's governing council in the mid-1750s. Known as Mount Kemble, the purchase included a large tract of land, today bounded by U.S. Route 202 (Mt. Kemble Avenue) and Tempe Wick Road and extending toward Morristown.

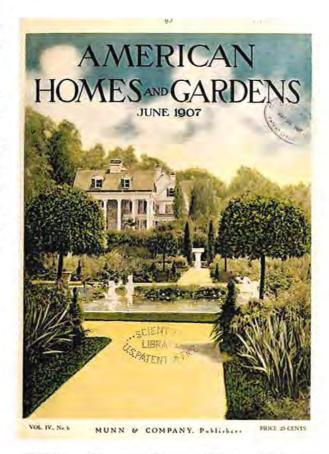
The current dwelling on the Glen Alpin property was originally built by the Hoyt family in the late



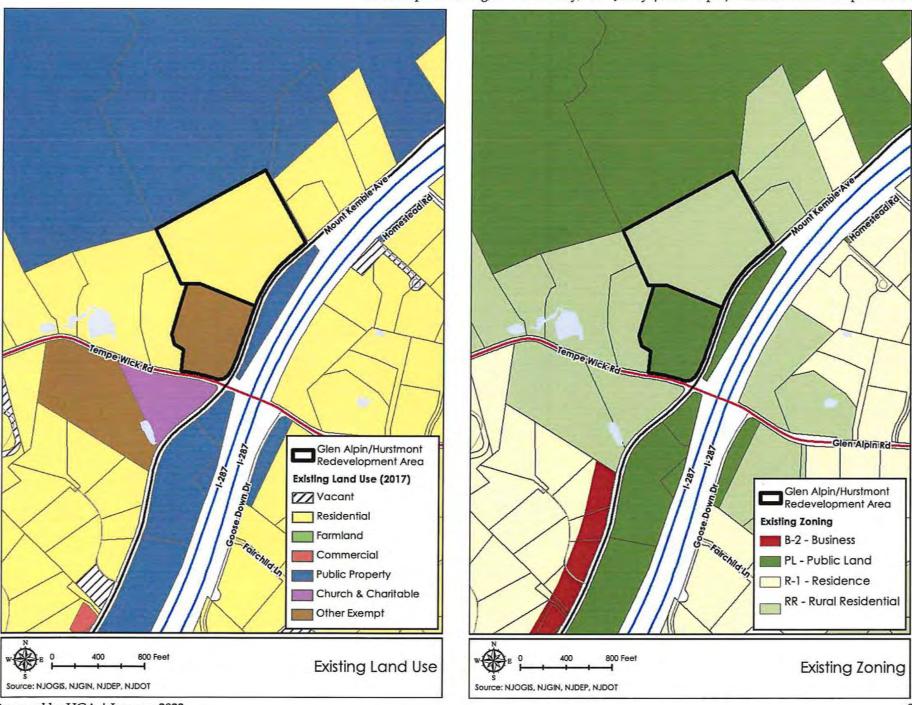
Glen Alpin Mansion, 1940s Photo courtesy of the Harding Township Historical Society

1840s. It received its current name when it was bought by David Hunter McAlpin in 1885. The dwelling underwent a number of renovations and additions in the following years as the property was transferred through several owners until 2004 when the Township and Harding Land Trust acquired the property for \$1,400,000 to be used as open space (Harding owns 85.71% and Harding Land Trust owns 14.29% of the property). Funds to purchase the property came from Harding's Open Space Trust (HOST), the Harding Land Trust, the Morris County Open Space Farmland Preservation Fund, the Morris County Park Commission, and New Jersey State Green Acres.

The original house on the Hurstmont property was constructed in 1886 for David McAlpin's daughter, Adelaide, and her husband, James Pyle. Adelaide and James decided to redesign their home to better reflect their social status. With the help of architect Stanford White, of the McKim, Mead, and White architecture firm, the home was redesigned to have 30 rooms and was decorated with antique crown molding, plaster designed ceilings, marble hearths, elaborate tapestries, and Moravian Tile. The new home was featured in the June 1907 edition of American Homes and Gardens. A featured component of the estate was the formal gardens and terraces that were cut into the hillside. A large, rectangular pool was a focal point of the gardens. The property changed ownership throughout the 20th century until the current owner, Harding Holdings LLC, purchased the property in 2011.



1907 Cover of American Homes and Gardens, Featuring the Hurstmont Estate





#### PUBLIC PARTICIPATION

Public participation is a key component of the redevelopment process. The public engagement process allows community members to voice concerns and address issues to ensure that the Redevelopment Plan reflects the goals and long-term vision of the community. A public meeting was held on April 23, 2019, at which time Township residents voiced their comments and opinions regarding the redevelopment of the Hurstmont and Glen Alpin properties. Concerns raised by the residents included preserving the historic Glen Alpin mansion, mitigating the impact of all new development on the environment and streetscape, and ensuring that new development conforms with the architectural design and character of the community.

A Steering Committee was formed and tasked with the responsibility to assist in the preparation of the standards and guidelines that comprise this Redevelopment Plan. The Steering Committee is composed of Township Committee members as well as Township residents.

A public meeting and a meeting of the Steering Committee was held on September 4, 2019, followed by a second public meeting at the Township Committee meeting on September 9, 2019. The purpose of these public meetings was to allow the public to review the changes from the adopted June 2019 Redevelopment Plan and to once again voice any comments and opinions they may have regarding the amendments to the Plan.

#### PLAN PURPOSE

The purpose of this Plan is to redevelop the Hurstmont property into an age-restricted community with an affordable housing set-aside. In addition, a significant component of this Plan is to preserve the historic Glen Alpin site and restore it as a community asset.

#### PLAN PRINCIPLES

#### Senior Living Housing

- Supply a variety of living arrangements for seniors, including townhouses/stacked townhouses, multi-family independent living, and assisted living/dementia care.
- Supplement living options with dining facilities and medical assessments and other services, including fitness, occupational, and cognitive therapy.
- Provide a portion of the Township's affordable housing obligation in accordance with the Court-approved settlement agreement between the Township and the Fair Share Housing Center.
- Redevelop the site with a facility that considers the location of steep slopes and preserves the existing environmental features on the site to the extent feasible.

#### Circulation

- Maintain the existing access point to the Hurstmont property, which may be widened or otherwise expanded, and, as an option, construct a second access roadway from Route 202.
- Evaluate the need for transportation infrastructure investments on surrounding roadways, traffic signals, and signage to offset the impacts of the new development on existing conditions.
- Design an on-site circulation plan to ensure efficient movement of vehicles within the development and reduce congestion from turning vehicles on Mt. Kemble Avenue.
- Minimize the impact of the development on traffic at the intersection of Mt. Kemble Avenue and Tempe Wick Road.

#### Site and Architectural Design

- Provide for internal movement of pedestrians through sidewalks and paths.
- Promote pedestrian safety through well-designed crossings and sidewalks within the Redevelopment Area.



Main Entrance of the Hurstmont Mansion, 1907 From the June 1907 Issue of American Homes and Gardens

- Ensure the general preservation of mature trees throughout the property and within the proposed conservation easement to help screen the development from the view of the public roads to the extent feasible.
- Utilize stormwater management best practices.
- Maintain a minimal amount of impervious surface on the site in order to manage stormwater runoff into local surface water bodies pursuant to the Township's stormwater management ordinance (Part 4 of Chapter 225).
- Establish architectural design standards that respects the historic features of the Hurstmont estate.

## Open Space Environmental Protection

- To the extent feasible, preserve the existing mature trees on the site to create a more aesthetically pleasing community, to provide screening from adjacent uses, and to absorb runoff.
- Encourage the planting of additional trees (hardwood and evergreen) and vegetation along
   Mt. Kemble Avenue as well as throughout the entire Area.
- Maintain the rural character of the Township through large areas of on-site open space, including mature tree growth (of both hardwood and evergreen).
- Implement pedestrian trails and paths that connect the Glen Alpin and Hurstmont properties, as well as connect the two properties with the Morristown National Historical Park.
- Preserve the environmental quality of the Morristown National Historical Park and the Great Swamp National Wildlife Refuge.
- Protect natural resources through stringent land use and development regulations.

#### Cultural Heritage

- Encourage the restoration and adaptive reuse of the Glen Alpin site for its historical and cultural significance.
- Encourage sensitivity to cultural heritage and historical resources on the Hurstmont property with the acknowledgment that the existing structures on the Hurstmont property will be razed in connection with the redevelopment of the property.



Glen Alpin Gardens, 1940s

Photo courtesy of the Harding Township

Historical Society

#### Community Character

- Create an aesthetically pleasing community that is compatible with the architectural and community character of the Township.
- Maintain the residential character of Harding by use of traditional building materials. See the Architectural Standards section of this Plan for more details.

#### PLAN GOALS

- Provide a variety of affordable housing options for the senior population that contribute to the Township's Third Round Affordable Housing Obligation.
- Improve the utilization of the land, which can be redeveloped into uses beneficial for the community while taking into consideration the historical significance of the properties.
- Preserve and enhance the historical character of the Township.
- · Maintain the rural pattern of development in the Township.
- Facilitate redevelopment that addresses and protects the environmental constraints and characteristics, particularly as they relate to stormwater runoff, of the individual site as well as the Township as a whole.
- Minimize the impact of the proposed development on the natural environment.
- Encourage the pursuit of LEED or the following of LEED Goals or other sustainability best practices that meet or exceed current energy codes such as Commercial Property Assessed Clean Energy (CPACE).
- · Mitigate the impact of any additional traffic generated by the new development.
- · Preserve and restore the historic Glen Alpin mansion.
- Provide a public walking trail that connects the Redevelopment Area to the Morristown National Historical Park.



Hurstmont Mansion, 1907 From the June 1907 Issue of American Homes and Gardens

#### RELATIONSHIP OF PLAN TO TOWNSHIP LAND DEVELOPMENT REGULATIONS

The Redevelopment Area shall be redeveloped with the standards detailed in this Plan. The Plan supersedes the provisions of the Township Land Use and Development Regulations (Chapter 225) for the Redevelopment Area unless specifically referenced. Other Township regulations affecting development that are in conflict are superseded by this Plan. All development shall require site plan approval and shall comply with Chapter 225 Article XVI Design Standards for Site Plans, unless superseded by this Plan and subject to the following paragraphs regarding deviations and exceptions/waivers.

No deviations may be granted which will result in permitting a use that is not a permitted use within this Redevelopment Plan. Any deviation from standards of this Plan that results in a "d" variance pursuant to N.J.S.A. 40:55D-70d shall be addressed as an amendment to the Plan rather than via variance relief through the Township's Zoning Board of Adjustment. An application requesting a deviation from the requirements of this Redevelopment Plan shall provide public notice of such application in accordance with the public notice requirement set forth in N.J.S.A. 40:55D-12a.&b. All development must be approved by the Planning Board and shall be submitted through the normal site plan and subdivision procedures as identified by N.J.S.A. 40:55D, et seq.

Any deviations from bulk standards shall require "c" variance relief. The Planning Board shall have the power to grant relief to the same extent as the Board may grant relief from bulk and dimensional requirements pursuant to N.J.S.A. 40:55D-70.c. See the Review Process section at the end of this Plan for additional information regarding the application review process.

The Planning Board may grant exceptions or waivers from design standards for site plan or subdivision approval as may be reasonable and within the general purpose and intent of the provisions for site plan review and/or subdivision approval within the Plan. The Board may grant exceptions or waivers if it is determined that the literal enforcement of one or more provisions of the Plan is impracticable or would exact undue hardship because of peculiar conditions pertaining to the site. No deviations may be granted under the terms of this section unless such deviations can be granted without resulting in substantial detriment to the public good and will not substantially impair the intent and purpose of the Redevelopment Plan and Master Plan (N.J.S.A. 40:55D-51).

Final adoption of this Redevelopment Plan by the Township Committee shall be considered an amendment to the Township of Harding Land Use and Development Regulations Ordinance and Zoning Map. Any and all amendments to this Plan shall be authorized and adopted by the Harding



1910 Map of the Redevelopment Area

Photo courtesy of the Harding Township

Historical Society

Township Committee. In addition, any potential future reuse of underground parking shall require a Plan amendment. Unless otherwise defined in the Plan, terms used in this Plan shall have the same meaning as defined in the Township's Land Use and Development Regulations Ordinance.

#### LAND USE PLAN

This Plan includes the following two land use Districts:

- · Senior Living District
- · Glen Alpin Cultural Center District

The evaluation of any proposal submitted under this Redevelopment Plan shall be based upon the sections of this Plan entitled "Relationship of Plan to Township Standards" as well as "District Standards" and "Design Standards."

#### **Definitions**

Assisted Living Residence: A facility licensed by the Department of Health and operated pursuant to N.J.A.C. 8:36-16.1 et seq. to provide apartment-style housing, dining and assisted living services when needed. Apartment units offer, at a minimum, one unfurnished room, a private bathroom, a kitchenette, and a lockable door on the unit entrance, intended for, and solely occupied by, persons 62 years of age or older, unless permitted by Medicaid.

Independent Living Unit (ILU): One (1) or more rooms occupied by persons who are sixty-two (62) years of age or older with private bath and kitchen facilities comprising an independent, self-contained dwelling unit within multi-family structures.

Dementia Care Home: Pursuant to N.J.A.C. 8:37-1.1 et. seq. and the Dementia Care Home Act, a Dementia Care Home is a facility which (1) provides services to residents with special needs, including but not limited to, persons with Alzheimer's disease and related disorders or other forms of dementia; (2) is subject to the licensure authority of the Department of Health as a health care facility pursuant to P.L. 1971, c.136 (C.26:2H-1 et seq.); and (3) meets the requirements of section 19 of P.L.2015, C.125 (C:26:2H-150). There shall be no age restriction on the dementia care home provided that the residents are over the age of nineteen (19) and have a medical diagnosis of Alzheimer's disease or related disorders or others forms of dementia.

**Townhouse:** A contiguous building or buildings, including one of two or more contiguous dwelling units in the same structure, each separated by plane vertical or horizontal walls, such that the townhouses may be situated side by side (herein after referred to as "townhouse") or one over

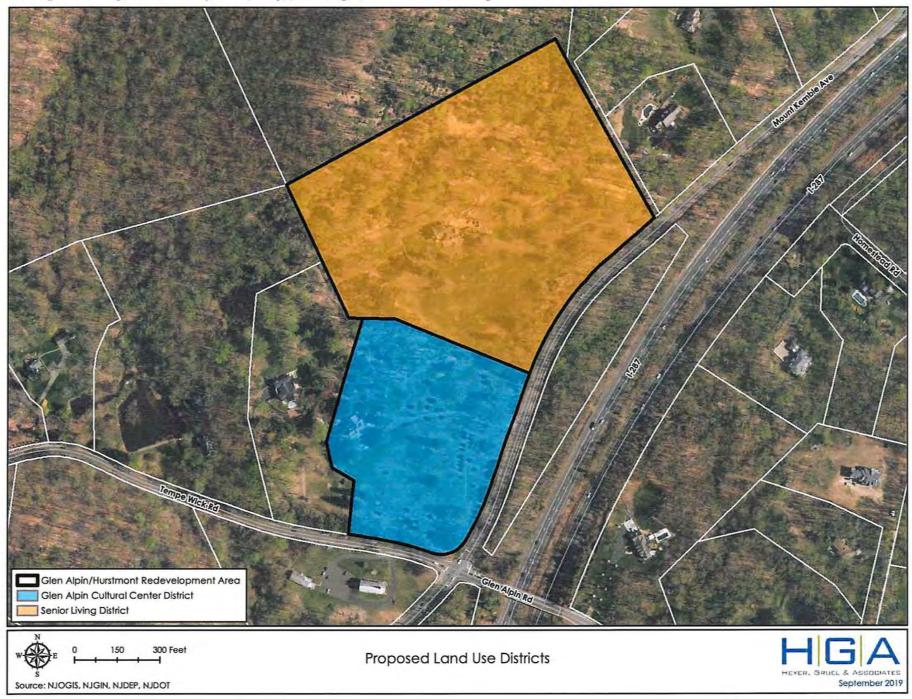


Hurstmont Swimming Pool, 1939

Photo courtesy of the Harding Township

Historical Society

Township of Harding, Morris County, New Jersey | Glen Alpin/Hurstmont Redevelopment Plan



another (herein after referred to as "stacked townhouse"), and having direct access to the outside and the road without use of a common hall, passageway or land. A townhouse shall be occupied by persons who are fifty-five (55) years of age or older and others pursuant to the Federal Housing for Older Persons Act (42 U.S.C. 3607(b)(2)(C)). No permanent (60 or more cumulative days over the course of a year) resident shall be nineteen (19) years or younger.

**Unit:** One (1) or more rooms, designed, occupied, or intended for occupancy as separate living quarters, with cooking (excluding dementia care homes), sleeping, and sanitary facilities provided within the unit for the exclusive use of a household. An individual living quarter within the dementia care home is a single unit.

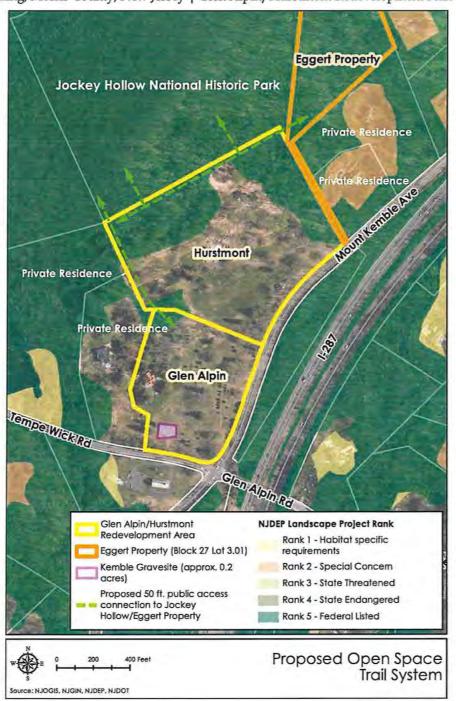
#### Standards Applicable to All Districts

#### Walking Trails

- A walking trail shall be constructed throughout the Area, connecting the Glen Alpin Cultural Center District and Senior Living District with the Jockey Hollow section of the Morristown National Historical Park (see opposite map).
- The walking trail shall also connect to Block 27 Lot 3.01, commonly referred to as the "Eggert property," via the rear portion of the Senior Living District. The Eggert property is a Township-owned parcel located directly north of the Redevelopment Area and is preserved as open space.
- Public parking shall be permitted on the Glen Alpin property for users of the trail connecting to Jockey Hollow Morristown National Historical Park.

#### Circulation

 Applications for development shall provide a traffic study evaluating the impact of new development, particularly on the Mt. Kemble Avenue/Tempe Wick Road intersection and identify strategies to mitigate the traffic effects of the new development.



- All private roads and driveways must have adequate width and turning radii to accommodate emergency services vehicles including fire trucks and ambulances.
- The streets providing access to the townhouses shall not exceed 22 feet in width. The street
  providing primary access to the ILU and assisted living/dementia care home buildings may
  be 24 feet wide.
- Mountable curbs shall be provided where feasible.
- To the extent feasible, street ends shall be designed as hammerheads rather than cul-desacs.
- Site circulation improvements shall include provisions for sidewalks or similar pedestrian pathways. Protections for pedestrians shall be provided at crosswalks and sidewalks.
- Sidewalks shall begin at the residential units closest to Route 202 and continue north into the site. Sidewalks shall not continue all the way to Route 202. Sidewalks shall be provided on all internal roads, but may be located on only one side of the internal roads.
- Surface parking is encouraged to utilize reinforced porous products to reduce impervious coverage.
- All roads shall be built to Township standards or RSIS standards as applicable.

### Lighting

- Applications for development shall demonstrate compliance with the Township's Exterior Lighting "Dark Sky" ordinance (Chapter 233) and the Lighting ordinance (Chapter 225 Section 85). The developer shall submit a Lighting Plan that meets the requirements set forth in Section 225-85 of the Township Land use and Development Regulations.
- Applications for development shall take all necessary steps to ensure minimal light pollution.
   Proposed lighting shall be evaluated during site plan review to ensure minimal adverse effects on neighbors and the night sky.
- Site lighting, where practical and effective, shall be provided on bollards rather than using
  pole mounted fixtures. To satisfy minimum illumination requirements of applicable safety
  and security standards and Township and State codes elevated fixtures may be utilized.
- Bollards should use smart light technology, including motion sensor light fixtures.
- All light fixtures shall utilize LED bulbs and shall be shielded to prevent glare or hotspots from any direction.



Glen Alpin Conservatory, January 2019

- Up lighting or outward facing building-mounted light fixtures are not permitted with the exception that decorative sconces may be installed at balconies and building entrances.
- Illumination levels for all interior streets, driveways, and sidewalks/pedestrian pathways shall conform to the standards set forth in Section 225-85 of the Harding Township Land Use and Development Regulations.
- Color temperatures for light bulbs shall be 2700K (Degrees Kelvin).
- Light fixtures shall not exceed 600 lumens or such elevated levels as are necessary to satisfy minimum illumination requirements of applicable Township and State codes and regulations.

#### **Environmental Protection**

Applications for development shall demonstrate compliance with the Township's Site Plan
Design and Environmental Protection ordinance (Ordinance Section 225-78) and the
Environmental Impact Statement ordinance (Chapter 225 Article XII) of the Township Code.
An Environmental Impact Statement shall be provided at time of site plan application.

### Subsurface Wastewater Treatment and Disposal Systems

An on-site subsurface wastewater treatment and disposal system ("system") may be provided
within the front yard of the Senior Living District to service both Districts. Development of
the on-site system shall be subject to the appropriate approvals from the DEP and shall be
exempt from the Township's Sewers and Water ordinance (Chapter 422).

### State Requirements

 All development shall conform to all applicable State requirements, unless the State grants any waivers or exceptions. This includes the recently enacted electric vehicle infrastructure ordinance.



Existing Mature Trees at the Rear of the CCRC District, January 2019

### Senior Living District

The purpose of the Senior Living District is to permit the redevelopment of the Hurstmont property into a senior living facility that provides a diversity of residential opportunities. Residential housing types will include townhomes, multi-family independent living units (ILUs), and assisted living and dementia care homes. An affordable housing set-aside is required. This District shall be designed and developed on a coordinated basis. Development of this District shall take into account the rural character of the development immediately surrounding the District as well as the Township as a whole.

### Permitted Principal Uses

- Townhouses
  - o Townhouses shall have a maximum of four units per building
- Multi-Family Independent Living Units (ILU's)
- · Assisted Living and Dementia Care Homes
- Group Home, pursuant to N.J.S.A. 40:55D-66.1
- Telecommunication antennas and associated equipment subject to the standards detailed in the Additional Standards subsection of the District.

## Permitted Accessory Uses

- Physical therapy, wellness, and respite care type services for residents of the senior community, townhouse community, and prospective full-time residents.
- · Movie theater to be used by residents and guests of residents only
- · Library to be used by residents and guests of residents only
- · Retail to be used by residents and guests of residents only
- Office spaces
- Dining facilities
- Parking
- Signage
- · Roof-mounted solar panels
- · Electric vehicle charging infrastructure
- · Outdoor recreation amenities, including but not limited to patios, pools, and decks



Hurstmont's Formal Gardens, 1907 From the June 1907 Issue of American Homes and Gardens

- Subsurface Wastewater Treatment and Disposal System, including a related structure, (which shall not be greater than 30 feet in height). The size of the structure shall be designed in accordance with applicable DEP regulations and based on the effluent requirements specified in the final discharge permit. The architectural/exterior treatment of the structure will resemble that of the townhomes and shall abide by the material standards found within this Plan. Odor control systems and noise attenuating enclosures will also be added. The facility shall have below grade treatment tanks and all related equipment shall also be below grade. The structure shall be set back a minimum of 100 feet from any District line. The system will be used to service both the Senior Living District and Glen Alpin Cultural Center District, including any potential future improvements at the Glen Alpin site/building.
- Uses that are customarily incidental to the principal use.

#### **Bulk Standards**

#### Minimum Tract Area:

 19 acres. The proposed property may be subdivided for purposes of financing, operations, and ownership. With respect to any subdivision, internal setbacks and coverage standards shall not apply. In the case of any subdivision, easements including but not limited to, cross access easements shall be required.

## Impervious Coverage:

- Maximum building coverage shall not exceed 25% within the District.
- Maximum impervious coverage shall not exceed 45% within the District.
- Any land conveyed to the Township or Park Commission shall be included for purposes of calculating coverage.

#### Number of Units:

- The total number of units, inclusive of market rate and affordable units, shall not exceed 250 to be broken down as follows:
  - No more than 40 townhouse units shall be constructed
  - o A group home shall be considered a townhouse unit for purposes of this limit
- Of the remaining units, no less than 68 of such units shall be assisted living/dementia care units.
- Of the total number of units, 40 shall be affordable units. The affordable units shall consist
  of the number of units attributable to assisted living units pursuant to NJSA 26:2H-12.16 and



Glen Alpin Mansion, 2009

Photo courtesy of the Harding Township

Historical Society

NJAC 8:33H-1.7, with the remainder of the affordable units located within the independent living building.

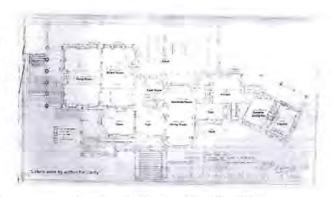
#### Setbacks

- With the exception of the setbacks found in the three following charts, all new structures and any recreational facilities shall be set back at least 100 feet from any District line.
- Any land conveyed to the Township shall be included for purposes of calculating setbacks.
- The components of the subsurface wastewater treatment and disposal system ("system")
  may be located within the setbacks. The above-ground structure associated with the system
  shall be setback 100 feet from any District line.

### Townhouses / Stacked Townhouses / Group Home:

| Minimum setback from Mt. Kemble Ave.  | 150 feet   |
|---|--|
| Minimum setback from adjacent structures                                      | 30 feet  |
| Minimum setback from internal roadways  | 15 feet *  |
| Maximum building height**   | 2.5 habitable stories / 50 feet  A walk-out basement shall not be considered a story, so long as more than 50% of its volume is at or below grade. |
| Maximum unit footprint (exclusive of decks, patios, porches, and cantilevers) | 2,200 SF   |
| Minimum setback from southwest property line                                  | 50 feet  |

<sup>\*</sup>All driveways shall be consistent with the Residential Site Improvement Standards, specifically regarding the dimensions of depth and width



Hurstmont Mansion First Floor Plan

Photo courtesy of the Harding Township

Historical Society

<sup>\*\*</sup> Calculation of height with respect to the average finished grade (post construction) shall be as defined by the Township's Land Use Development Ordinance. Except that all buildings shall be exempt from the front elevation height limitation as set forth in the Township's Land Development Ordinance. Height measurements shall be taken beginning from the finished grade at a point in the centerline of the street in front of the dwelling that represents the intersection of a line drawn at a 90-degree angle between the geographic center of the dwelling footprint and the midpoint of the front façade with the centerline of the street. Height as measured from this point shall not exceed 50 feet.

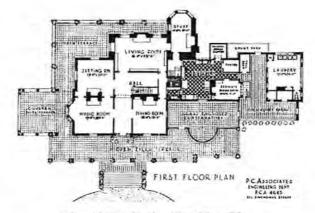
### Multi-Family Independent Living Units (ILU's) and Assisted Living/Dementia Care Homes:

| Minimum setback from Mt. Kemble Ave.       | 300 feet   |
|--|--|
| Minimum setback from rear property line*   | 100 feet   |
| Minimum setback from adjacent structures** | 30 feet  |
| Maximum building height ***                | 4 habitable residential stories over parking, lobby and related dining facilities and service areas / 65 feet total. Service areas include accessory uses as defined in this Plan. |

<sup>\*</sup>Rear property line = property line abutting Morristown National Historical Park

## Parking Requirements

- ILUs: 1 space per unit
  - Guest parking for the ILUs may be provided at a maximum ration of 1 space per three
     (3) units but is not required.
- Assisted living/dementia care: 0.5 spaces per unit
- All parking associated with the independent living units and the assisted living/dementia care home, including employee parking, shall be located under the ground surface. However, a maximum of 20% of the total parking may be surface parking earmarked for visitors and/or as handicapped spaces.
- · Each townhouse unit shall have a one- or two-car attached garage.
- Street parking is not permitted anywhere within the District.
- Parking spaces may be 9' x 18'
- Electric vehicle charging equipment shall be located interior to townhouse garages as well as associated with the independent living units and the assisted living/ dementia care building where the exact location shall be at the discretion of the owner.
- Development shall meet all parking requirements under this Plan; however, a de minimis exception from the parking requirements for assisted living/dementia care/ILUs from the Residential Site Improvement Standards ("RSIS") found at N.J.A.C. 5:21 is acceptable.



Glen Alpin Mansion First Floor Plan Photo courtesy of the Harding Township Historical Society

<sup>\*\*</sup> This setback does not apply to generators or other accessory structures that may be situated adjacent to a building.

<sup>\*\*\*</sup> Calculation of height shall be as defined by the Township's Land Use Development Ordinance. Except that all buildings shall be exempt from the front elevation height limitation as set forth in the Township's Land Development Ordinance.

### **Emergency Generators and HVAC**

- Emergency generators and HVAC equipment shall be governed by the standards herein and any conflicting standards in the Harding Township Land Development Ordinance shall not be applicable.
- Emergency generators and HVAC:
  - Shall be setback at least 150 feet from Mt. Kemble Ave; 40 feet from the southwest property line and 50 feet from any other District Line.
  - 2. May be located in a front yard.
  - 3. May serve multiple buildings.
  - 4. Shall not be located in any tree conservation area.
  - Shall be appropriately screen/buffered by nondeciduos planting (subject to seasonal planting limitations) and/or a fence so as to minimize visibility from all lot lines from which the setback is less than the minimum applicable to buildings and structures.
- At the time of site plan submission, the location of all proposed or future pads shall be identified on site plans.
- Emergency generators and HVAC equipment serving the independent living units and the
  assisted living/dementia care building may be located on the ground, but shall be completely
  screened with vegetation and/or decorative fencing so that they are not visible.

#### Additional Standards:

### **Emergency Services**

 The redeveloper shall provide their own ambulance and emergency services, which may be contracted out so as to not put a significant burden on the existing all-volunteer Township services.

#### Outdoor Amenities

The extent and placement of outdoor amenities, such as pools, shall be evaluated at site plan
approval to minimize any impact on adjacent residential properties. Specific considerations
shall be given to lighting and noise. Tennis courts shall not be lighted.



Hurstmont Mansion, 1986

Photo courtesy of the Harding Township

Historical Society

### Garages for Townhouses

To the extent feasible, garages shall be visually screened from public streets.

#### Tree Conservation

- A 50-foot tree conservation area is required along all perimeter property lines, with the
  exception that the rear property line abutting the Morristown National Historic Park and
  the southwest property line in which a trail connection is proposed, shall have a 25-foot
  wide tree conservation area. Within this conservation area, no tree measuring six inches
  or greater in diameter at a point 4 ½ feet above the ground shall be cut down or removed.
- Exemptions to the tree conservation requirements:
  - Walking trails may pass through the tree conservation area.
  - Utilities, wastewater treatment and disposal systems as well as stormwater management features as approved by Township Board of Health and Township Engineer may extend into the conservation area.
  - Driveways that service the development, including emergency access driveway, may traverse the conservation area.
  - Existing improvements on site such as historic retaining walls and stairs may remain.
  - Retaining walls required to support the infrastructure and development may encroach up to 25 feet into the tree conservation area.
  - Additional exemptions shall be in conformance with Ordinance Section 225-111.B(2) of the Township Code.
- Should an application for development propose any tree removal within the tree conservation area, a permit shall be obtained pursuant to Ordinance Section 225-111 of the Township Code. 'C' variance relief is not required.

#### Other

- A master property association will be created to cover the entire Senior Living District, which
  may be extended to the Glen Alpin Cultural Center District at such time as septic service is
  extended. The Association will implement the Emergency Services provision, as previously
  discussed.
- An internal interconnection between the Districts may be maintained. There shall be no gates restricting access to the development nor shall any gates be located internally to the site.



Hurstmont's Formal Gardens, 1930s Photo courtesy of the Harding Township Historical Society

- Medical and other support services typically provided in a skilled nursing home may be provided as an option for residences. If necessary, provisions for transportation may be provided.
- Chapter 225 Article XVIII Steep Slopes is not applicable. Section 225-79 (Cut and Fill Slopes) shall not be applicable, subject to approval by the Harding Township Fire Department. However, concerns relating to erosion in association with steep slopes will need to be addressed during the site plan application process.
- Aminor subdivision shall be required, and is authorized by this Plan. It is expected townhouse
  development will be on its own lot and the stacked townhouses will be on the same lot as
  the multi-family ILUs and assisted living/dementia care development.
  - Article XV Design Standards for Subdivisions shall not apply.
  - The District still needs to be developed in an integrated manner, fully satisfying the affordable housing obligation and the required development phasing (see Provision for New Affordable Housing Units at the end of this Plan).
- Retaining walls built in relation to the detention basin shall be a maximum of 8 feet in height for the first wall that creates the basin and a maximum of 10 feet for all other detention basin retaining walls and shall include landscaping to screen the wall from view. Long, monotonous expanses of retaining walls shall be avoided to the maximum extent feasible. Landscaping shall be used to help to break up long expanses of wall. Retaining walls are not subject to setback requirements. However, any retaining wall system put into place must be able to be constructed from the subject property only. Use of land from neighboring properties for construction purposes shall not be permitted.
- Some of the independent living units may be in the same building or in a separate building from the assisted living/dementia care units. If there are separate buildings, the buildings may be connected through one or more passageways to be used as service connectors for employees, staff and pedestrians. One or more of such passageways may extend above ground to grade. The at-grade passageways shall not exceed 30 feet in width between interior walls or 20 feet in height to the peak of the roof and shall be included in the lot and building coverage calculations. The at-grade passageways shall have an architectural style that is complimentary with the assisted living/dementia care and independent living buildings. The above ground corridors shall be treated as a free standing building.



Glen Alpin's Formal Gardens, 1935

Photo courtesy of the Harding Township

Historical Society

#### Telecommunication Standards

- Installation of a wireless telecommunications antenna or antenna array shall be permitted
  on the rooftop or flush against the exterior of the assisted living/dementia care building.
  Monopoles and/or towers are not permitted.
- Wireless telecommunications antennas/antenna arrays are subject to the following standards:
  - Application requirements shall be pursuant to §225-175.B.
  - Applications to construct wireless telecommunication facilities are not subject to a report and approval by the Township Department of Health.
  - All equipment associated with the wireless telecommunications facility, including equipment shelters, shall be located internally within the building.
  - Wireless telecommunication facilities are required to be structurally sound and not create any hazards to the general public.
  - Wireless telecommunication facilities shall be designed, located, and screened to blend with and into the surrounding architecture and designed so as to eliminate, to the maximum extent practical, adverse visual impacts through the use of color, camouflaging, architectural treatment, and other means.
  - Antennas must be spaced and positioned in such a way as to not interfere with buildings' architecture and design features.
  - All wiring and/or cable tray devise must be positioned in such a way that is not visible to the public.
  - Wireless telecommunication facilities that are not in use for wireless telecommunication purposes for six consecutive months shall be removed by the facility owner or the contractually responsible party at its expense. Removal shall occur within 90 days of the end of such six-month period. Upon removal, the site shall be cleaned and restored.



Early Photo of the Glen Alpin Mansion, Prior to the Construction of the Conservatory Photo courtesy of the Harding Township Historical Society

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### Glen Alpin Cultural Center District

The purpose of this District is to restore and preserve a historic asset for its historic and cultural significance. The Township agreement with the New Jersey Department of Environmental Protection as part of the diversion/disposal process, as well as the easements placed on the property, will control the standards for the site.

### Permitted Principal Uses

- Cultural center
- Offices
- Leasable event space that allows for off-site food and drink to be brought in for on-site consumption during a private function
- · A single-family residence within the existing mansion
- · Restaurant, where food and drink are prepared, served, and consumed on-site
- · Group Home

### Permitted Accessory Uses

- Subsurface Wastewater Treatment and Disposal System, only for use within the Redevelopment Area
- Electric vehicle charging infrastructure
- Uses that are customarily incidental to the principal use

#### **Bulk Standards**

- Minimum Tract Area: 9 acres-
- Remaining Bulk Standards: All agreements and easements with the DEP, County, or other relevant parties shall control the bulk standards for the District.

# Parking Requirements Office Space: 1 space per 250 gross square feet

- Leasable Event Space/Restaurant: 1 space for every 3 seats; Where no permanent, individual seats are provided, 1 space for each 100 square feet of seating area or primary assembly area shall be provided
- · Residential: RSIS
- · Trail Head Parking: 4 spaces



Hurstmont Mansion, January 2019

# Additional Standards for the Glen Alpin Cultural District

#### Easements

 All easements with the DEP, County, and other relevant parties shall remain in effect subject to the terms of each easement.

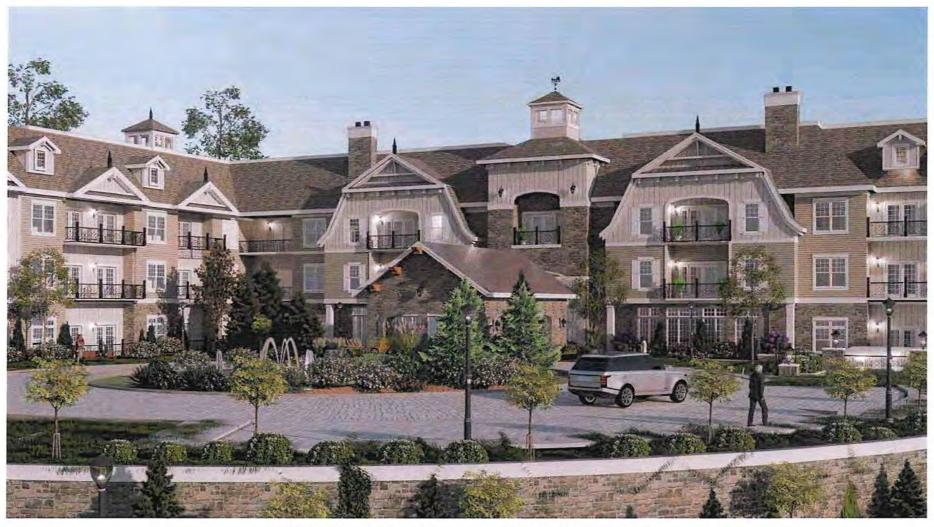
## Design Standards for the Senior Living District

#### Architecture

- New development shall be architecturally consistent with the architecture of the Hurstmont mansion.
- New development shall be designed to utilize the natural topography of the site.
- New development shall be undertaken in ways that will preserve and respect the historic character of the Redevelopment Area, the Township, and the surrounding area. Historic character is defined by existing or formerly existing structures that participated significantly in aspects of the local historic story.
- Respect in design shall be expressed at the level of basic structural forms, rather than in superficial architectural detail.
- Decorative details like shutters, pilasters, and elaborate shingle siding patterns shall be used sparingly and in support of massing statements, not as an afterthought. The architectural design of the townhouses, independent living building, and the assisted living/dementia care building shall be compatible in terms of building materials and architectural techniques utilized.
- All buildings shall be designed with materials that reflect the historical and rural character of the community. Appropriate materials include, but shall not be limited to:
  - o Brick
  - Wood
  - Cast architectural concrete
  - o Azek Trim or similar product
  - Simulated fiberglass roofing and asphalt tiles that simulate shake tiles
  - Clapboard siding



Hand Drawn 1915 Map of Redevelopment Area, prepared by F.S. Tainter, Engineer Photo courtesy of the Harding Township Historical Society



Illustrative rendering of appropriate architecture for the "main" building to consist of assisted living/dementia care/ILU's

Rendering prepared by Meyer Design



Illustrative rendering of appropriate monument signage for the main entrance from Route 202 Rendering prepared by Luce Architects

- Field stone/granite/other native stone
- Cementitious or fiber cement materials
- Durable manufactured product is permitted for retaining wall surfacing only, pursuant to approval of the Redevelopment Entity. Examples that are not acceptable will be referenced in redevelopment agreement.
- Pudding stone, EIFS, and stucco shall not be utilized anywhere on site.
- Imitative veneers, such as vinyl siding or Garden State Brickface, shall not be used anywhere
  on site.
- No manufactured products such as cultured stone can be used as a veneer on any building.
- For the townhouses, architectural design features such as pitched roofs, dormers, window shutters, stoops, and entrance overhangs shall be utilized to reflect the look of older carriage homes.
- For the multi-family ILUs and assisted living/dementia care units, architectural features such as mullioned windows and gabled roofs shall be used.
- Building massing shall be broken up through the use of multiple gables, varying roof heights, dormers, materials, and architectural articulation.
- Hipped and gable roofs shall be utilized for all new structures.
- All roofs must have eaves, which shall be continuous and measure a minimum of 2'-0" from the building face for the multi-family ILUs and assisted living/dementia care units and a minimum of 0'-9" for the townhouses and stacked townhouses.
- Roofs and building orientation should be designed to accommodate solar panels whenever possible.
- Garage doors on townhouses shall be constructed and styled to compliment the architectural vernacular of the home.
- Retaining walls not associated with detention basins shall be terraced, with no single wall taller than 10 feet and with at least 6 feet horizontally separating each wall. Areas between retaining walls shall be landscaped.
- Any at-grade passageway that connects the assisted living/dementia care building with the independent living building shall abide by the design standards herein and shall have an architectural style that is complimentary with the assisted living/dementia care and the independent living buildings.



Glen Alpin Mansion, January 2019

- To the extent feasible, existing historic features such as stone walls shall be salvaged and utilized in the development.
- Construction materials used in landscaping shall conform to the design standards found herein.
- · The following page provides examples of appropriate architectural styles:

### Open Space and Landscaping/Buffering

- Maximum effort should be made to preserve and incorporate into the landscaping plan all
  existing trees and vegetation within the Redevelopment Area.
- For all new plantings, native species shall be utilized to the extent feasible. Native plants species can be found on the Native Plant Society of New Jersey webpage, among other similar sources.
- Invasive species are prohibited for all new plantings. A list of invasive and non-invasive alternatives can be found in a report entitled "Plant Invaders of Mid-Atlantic Natural Areas," published by the U.S. Fish and Wildlife Service.
- Landscaping shall include a combination of hardwood and other deciduous trees in addition to evergreens. Evergreens shall be utilized for screening purposes.
- · Landscaping shall include canopy, understory, shrub, and ground layers.
- Street trees shall be planted along all interior roadways, and shall be planted on average 40 feet apart.
- At the time of planting, a minimum of 50% of all internal trees must be at least 3 inches in caliper measured 4.5 feet above ground for deciduous trees and a minimum of 6 feet in height for evergreens. The trees in the Route 202 buffer and street trees along entrance driveways shall be at least 4-5 inches in caliper for deciduous trees and 6 feet in height for evergreen trees. All trees must adhere to the American Standards for Nursery Stock.
- Outdoor gardens are encouraged within the Senior Living District and shall be planted with non-invasive flowers, shrubs, and tree species. To the maximum extent feasible, historic garden elements shall be restored and reused. The responsibility of managing the gardens is delegated to the redeveloper.



West Wing of Hurstmont Mansion, January 2019

### Stormwater Management

- All development shall comply with Chapter 225, Part 4 "Stormwater Management" of the Township Land Use and Development regulations.
- Site design within the Redevelopment Area shall adhere to the New Jersey Stormwater Management Best Management Practices Manual, which can be accessed at: https:// www.njstormwater.org/bmp\_manual2.htm. Should there be discrepancies between the New Jersey Stormwater Management Best Management Practices and the Township's Stormwater Management ordinance, the stricter standard shall govern.
- To the extent feasible, development within the Area should employ green infrastructure and stormwater management best practices including, but not limited to, the following:
  - Rain gardens/bioswales A shallow, sloped, and landscaped retention area designed to capture and convey stormwater runoff. These facilities assist with stormwater filtration and groundwater recharge while also serving as aesthetically pleasing landscapes and habitats for local wildlife.
  - Rain barrels Containers that capture stormwater runoff from the roof of a structure and store it for later use, such as on lawns, gardens, or indoor plants. Reduces the amount of water taken from the municipal system that is used for aesthetic landscaping maintenance.

### Signage

- Two entrance monument signs (a sign in which the entire bottom is in contact with the ground) shall be permitted at the main entrance from Mt. Kemble Avenue. The signs may be located completely or in part on retaining walls, as depicted on the example image on page 31, and sign text shall not exceed 16 square feet per sign and 32 square feet for both as measured from the exterior edges of the text. The signs may be externally lit by shielded downlighting.
- The entrance monument signs shall be located entirely on the subject property and shall not interfere with any sight triangles.
- Directional and wayfinding signs are permitted on all internal roadways. All wayfinding signage shall be consistent in design, style, and color.
- Unless otherwise stated here, all signs shall comply with Article XXIII Signs of the Harding Township Land Use and Development regulations.



Front Yard of Hurstmont Property with the Glen Alpin Property in the Background, January 2019

 A street sign identifying the name of the secondary access road may be paced at the intersection of the secondary access road with Mount Kemble Avenue.

### Sustainability

- Roof-mounted solar arrays are encouraged to be utilized to help offset the Redevelopment Area's energy demand. If implemented, solar panels shall not be visible from the side or front of the building or from Mt. Kemble Avenue.
- Sustainable building and design measures are encouraged throughout the site. Such measures include but are not limited to use of geothermal energy; use of passive solar, ventilation and shading design; use of low VOC interior paints and finishes; use of low VOC adhesives and sealants; operable windows where appropriate; installation of ENERGY STAR appliances; pursue ENERGY STAR certification; or pursue other sustainability best practices that meet or exceed current energy codes such as CPACE; apply LEED goals where reasonable, appropriate, and practicable even without the pursuit of certification; utilize high-performance glazing; install lighting fixtures that utilize LED bulbs; utilize Integrated Pest Management (IPM); install high-efficiency toilets.

### Fencing

 No chain link, barbed wire, or electrical fences shall be permitted within the Redevelopment Area.

## Refuse Storage, Collection, and Disposal

- All new development shall address solid waste storage and disposition by following the standards set forth in Section 225-87 of the Harding Township Land Use and Development Regulations.
- To the extent feasible, refuse generated by the multi-family ILU's and assisted living/ dementia care shall be stored in an enclosed structure within the confines of the building. Should refuse storage be needed externally to the building, it shall be within an enclosed structure constructed of solid material and designed in such a way as to prevent wildlife from accessing the contents.

#### Utilities

- All utilities servicing the Senior Living District shall be installed underground.
- Building-mounted utility meters shall be placed in enclosures, rooms, alcoves, or otherwise incorporated into the design of the building and screened from public view.



Glen Alpin Mansion, 1949

Photo courtesy of the Harding Township

Historical Society



Hurstmont's Formal Gardens, 1907
From the June 1907 Issue of American Homes and
Gardens

- Ground-level utilities shall be screened on at least three (3) sides by non-deciduous landscaping that will conceal the structures throughout the year, without impeding access to the unit for the utility company.
- Emergency generators are required for all multi-family structures and for buildings consisting of assisted living/dementia care. Use of generators shall be for emergency use only.
- Emergency generators shall be planned for as part of the site plan application for development and shall be incorporated into building and site design. For each townhouse, an appropriately sized generator pad, of a design to be approved by the Board Engineer, shall be indicated on the site plan. Generators may alternatively be placed within a retailing wall, which shall also be indicated on the site plan. In the event that future residents elect to install a generator, it shall be placed in the location shown on the approved site plan unless another location is approved by the applicable government authority having jurisdiction.
- Generators shall not be visible from Mr. Kemble Avenue or neighboring properties. The provisions for ground-level utility screening described above shall apply to generator installations. Generators will be powered with an uninterruptable fuel source.
- To the extent feasible, generators should be fueled by battery backup storage devices, charged by solar panels with a natural gas backup.

### RELATION TO OTHER PLANS

## Township Master Plan

Harding Township's Master Plan was originally adopted in 1984. Components of the Master Plan have subsequently been amended several times. Additionally, in 2020 the Planning Board adopted a Reexamination Report. The following goals, objectives, and policies in the following Master Plan documents are relevant to the Area and the formulation of this Redevelopment Plan:

### Master Plan Reexamination Report (2020)

- Protect natural resources and environmentally sensitive features by maintaining open space networks. Development and redevelopment should use creative land use and design techniques to ensure that it does not exceed the capacity of natural and infrastructure systems and protect areas where public investments in open space preservation have been made. Development and redevelopment should maintain and enhance the natural resources and character of the Township.
   The historic Glen Alpin mansion will be preserved, along with its grounds. Additionally, walking paths connecting the site to Jockey Hollow will be provided. The design standards and setback requirements work to maintain the desired visual appearance of the development from Mt. Kemble Avenue.
- To promote the maintenance and protection of the high quality visual environment of Harding Township through creative development techniques and protection and enhancement of the unique physiographic and rural historical features. The design standards and design precedents provided in this Plan give clear direction regarding the desired aesthetic of the development to ensure it is in keeping with the character of the Township.
- To encourage the preservation and restoration of historic buildings and sites, especially within the New Vernon Historic District, the Green Village area, and in areas adjacent to, or within the viewsheds of the Morristown National Historical Park. - The historic Glen Alpin

mansion will be preserved.

### Land Use Element (2017)

- Preserve the Township's historic heritage The standards in this
  Plan enforce the historic significance of both the original Glen
  Alpin mansion and the Hurstmont estate. While the Hurstmont
  structure cannot be saved due to its deteriorating state, the Glen
  Alpin structure will be maintained. The architectural standards of
  this Redevelopment Plan encourage new structures to respect the
  historic architecture and cultural significance of the sites.
- Commitment to provide affordable housing This Redevelopment Plan provides for the creation of 40 affordable, age-restricted units.
- <u>Critical areas and areas with special natural resources</u> The
  development of the Area will be driven by the landscape. The
  standards of this Plan require mature tree preservation and
  consideration of open space. There are additionally no freshwater
  wetland or floor hazard areas within the Area.
- Open space preservation The entire Glen Alpin property will be preserved, including the large front yard area where no development is permitted. Additionally, the Plan incorporates a public trail that will begin at Glen Alpin and cross the perimeter of the Senior Living District, finally connecting to the Morristown National Historical Park.

### Historic Preservation Element (2005)

 The historic character and integrity of Harding's historic buildings should be preserved — The historic Glen Alpin mansion will be preserved and maintained through the provisions of this Plan as well as through easements established with the County and NJDEP.

## Open Space Preservation Plan (2021)

 Preserve open space areas that contribute to the preservation of water resources, scenic vistas, streetscapes or landscapes, and/ or that contain historic features or qualities of importance to the traditional rural historic character of the Township – The open front yard of the Glen Alpin property will be maintained in perpetuity, pursuant to the easement with the NJDEP. Additionally, the historic cemetery that is located within Glen Alpin's front yard area will be preserved and maintained. The preservation of this front yard area also preserves the streetscape of this section of Mt. Kemble Avenue and Tempe Wick Road. This Plan also requires setbacks and tree conservation areas within the Senior Living District along Mt. Kemble Avenue, also preserving the streetscape.

### Housing Element and Fair Share Plan (2018)

 The 2018 Housing Element and Fair Share Plan (HEFSP) envisions the Redevelopment Area as a CCRC with an affordable set-aside of 40 affordable units. The Redevelopment Plan provides for both age-restricted residential units as well as the affordable set-aside.

### Adjacent Municipalities

The Redevelopment Area is located in the northwest portion of the Township and does not border or impact any of the adjacent municipalities.

## Morris County Master Plan

The Morris County Master Plan was last adopted in April 1975. Elements have since been added to the Master Plan and amended. The following goals, objectives, and policies in the Land Use Element are relevant to the Area and the formulation of this Redevelopment Plan:

## Circulation Element (2018)

 Support bicycle and pedestrian network improvements – The Redevelopment Plan provides standards for a pedestrian trail connecting the Glen Alpin Cultural Center District and the Senior Living District with the Jockey Hollow section of the Morristown National Historical Park. Additionally, pedestrian connections within the Area are encouraged through required sidewalk networks.

- Improve access to tourist destinations, such as historical, cultural, and recreation sites The Glen Alpin Cultural Center District will become more available to the public through the realization of the Redevelopment Plan. The proposed trail connecting the Districts with the National Historical Park will also improve tourist access to the sites and recreation areas of the Park.
- Support local efforts to construct and expand trails on or connecting to public parkland – As previously stated, this Plan provides for a connecting trail through the Area and into the Morristown National Historical Park.

## New Jersey State Development and Redevelopment Plan

The New Jersey State Development and Redevelopment Plan (SDRP) was adopted on March 1, 2001. This plan compared the planning policies at various government levels with the purposes of establishing consistency among local, county, and State planning practices. The SDRP allocates land into five (5) different categories called planning areas. Harding Township is located almost entirely within Planning Area 5 (PA5), the Environmentally Sensitive Planning Area, and the Parks and Natural Areas, which encompasses preserved natural areas. According to the SDRP, the Environmentally Sensitive Area includes large contiguous land areas with valuable ecosystems, geological features, and wildlife habitats. The SDRP is unique in that its policy recommendations are not binding, but instead guide state-level development and redevelopment policy in addition to local and regional planning efforts. The SDRP includes eight statewide goals and several policies which are intended to implement the goals. The goals outlined in the SDRP are as follows:

- Revitalize the State's cities and towns.
- 2. Conserve the State's natural resources and systems.
- Promote beneficial economic growth, development, and renewal for all residents of New Jersey.
- 4. Protect the environment, prevent and clean up pollution.

- 5. Provide adequate public facilities and services at a reasonable cost.
- 6. Provide adequate housing at a reasonable cost.
- Preserve and enhance areas with historic, cultural, scenic, open space, and recreational value.
- Ensure sound and integrated planning and implementation statewide.

This Plan meets stated goals 1, 2, 3, 4, 6, 7, and 8

- The intended redevelopment of the former Hurstmont estate will bring a productive use to a site that has been left to decay for more than two decades and with the partial demolition, has turned into a hazard and an eyesore for the community.
- The Plan intends to minimize environmental disturbance by providing for tree conservation areas and building with respect to all environmental features on the site.
- This Plan seeks to encourage economic growth by allowing the preserved Glen Alpin mansion to become a productive use that supports the community. The redevelopment of the former Hurstmont estate will bring jobs and housing options to the residents of Harding Township and New Jersey.
- The easements, setbacks, and conservation areas within this Plan will continue to protect the environment surrounding the Area, including the Morristown National Historical Park.
- Construction of affordable, age-restricted housing helps to fulfill the Township's affordable housing obligations while also providing housing options for seniors of all income groups.
- The historic Glen Alpin mansion will be maintained and preserved. Additionally, the proposed walking trail will enhance the open space and recreational opportunities for the residents of the Area, Harding Township, and New Jersey.
- 8. The Redevelopment Area is located directly on Route 202 (Mt.

Kemble Avenue) and is near entrances to I-287. The Plan calls for the preservation and adaptive reuse of a previously unused historical building, turning it into a productive property once again, as well as the redevelopment of an underutilized and dilapidated property. Redevelopment of the Area is consistent with good planning principles and integrated land use planning and implementation.

## State Strategic Plan

The Final Draft of the New Jersey State Strategic Plan for Development and Redevelopment, which has yet to be adopted by the State Planning Commission, was intended to be an update to the State Development and Redevelopment Plan. The four goals guiding the State Strategic Plan are the following:

- Targeted economic growth: Enhance opportunities to attract and grow industries of statewide, regional, and international importance.
- Effective regional planning: Guide and inform regional planning to enable each region of the State to experience appropriate growth, preservation and protection based on its assets and desires.
- Preservation, protection, and enhancement of critical state resources: Ensure that strategies for growth include preservation, protection, and enhancement of our State's critical natural, agricultural, scenic, recreation, and historic resources, recognizing their role in economic growth and the quality of life for New Jersey residents.
- Tactical alignment of government: Prioritize effective resource allocation, coordination, cooperation, and communication among entities that play a role in meeting the Plan's mission.

The State Strategic Plan also outlines several "Garden State Values" which reflect the principles set forth in this Plan, including prioritizing redevelopment and infill development, creating high-quality and livable spaces, and protecting and restoring heritage lands.

# ADMINISTRATION AND PROCEDURAL REQUIREMENTS

## Redevelopment Entity

The Township Committee shall serve as the Redevelopment Entity to implement this Redevelopment Plan.

### Duration of Redevelopment Plan

This Redevelopment Plan shall be in full force and effect for a period of thirty (30) years from the date of approval of this Plan by the Township Committee.

### Review Process

The review process for all redevelopment projects shall consist of the following steps:

• Negotiation of Redevelopment Agreement – A Redevelopment Agreement is required. The Harding Township Committee shall be responsible to negotiate the terms and conditions of any redevelopment agreement by which specific entities are authorized to undertake redevelopment activities in accordance with the Plan. As part of such negotiations, the Harding Township Committee shall review the conceptual projects plans submitted by the proposed redeveloper and shall be authorized to include within the redevelopment agreement descriptions of such projects in sufficient detail to govern that which the redeveloper is authorized to construct, including exceptions from design standards.

The Redevelopment Agreement to be entered into between the Township and the Redeveloper will have attached to it as exhibits a concept plan that includes the site layout and a cross section plan of the site, prepared by Minno and Wasko, dated 7-30-19, detailing the grading and showing the relationship of the buildings to the grading/site.

Harding Township Committee Review of Proposed Development
 Plans - Prior to submission of formal development review by the

Township Planning Board (including any subsequent and future site plan amendments), the Redeveloper shall submit detailed plans to the Harding Township Committee for its review. Harding Township Committee's approval of such submission shall be based on whether the plans are consistent with the Redevelopment Plan and redeveloper agreement he two plans attached hereto prepared by Gladstone Design, Inc., dated 01-12-2023 ("Concept Plan") and 07-01-2022 ("Alternate Concept Plan"), respectively, as well as any other comments the Harding Township Committee may have.

If the Harding Township Committee determines that the plans are not consistent, the Harding Township Committee shall advise the Redeveloper of the issues that give rise to such inconsistency. The Redeveloper shall then revise the plans and resubmit them as many times as necessary to receive approval from the Harding Township Committee. The Harding Township Committee shall issue a report to the Planning Board providing its consistency evaluation and any recommendations relating to the proposed site plan. Such report can include recommendations and comments relating to consistency with relevant Township ordinances including but not limited to the standards found in Article XVI Design Standards for Site Plans where applicable. It should be noted the Harding Township Committee does not have the authority to grant relief from 'c' variances or grant waivers from the design standards of the Redevelopment Plan.

Planning Board Review of Development Plans - After approval of the proposed plans by the Harding Township Committee, the Redeveloper shall submit the plans to the Planning Board for its review pursuant to its normal site plan and subdivision powers. The Planning Board shall take the Harding Township Committee's comments and recommendations into account in their review process.

The redeveloper is not required to present the plans to the Harding Township Historic Preservation Commission.

### Redeveloper Process

- Applicants for designation as redeveloper shall submit the following materials to the Township Committee for review and approval:
  - Documentation evidencing financial responsibility and capability with respect to the proposed development.
  - Fiscal impact analysis addressing the effect of the proposed project on municipal services and tax base.
  - c. Estimated time schedule for start and completion of development.
  - d. Conceptual plans and elevations sufficient in scope to demonstrate the design, architectural concepts, parking, traffic circulation, landscaping, and active and/or passive recreation space.
- The redeveloper shall be obligated to carry out the specified improvements in accordance with this Redevelopment Plan.
- The redeveloper, its successors or assigns shall devote land within the Redevelopment Area to the uses specified in this Redevelopment Plan.
- As previously noted, The Township Committee has designated Hurstmont Estate Acquisition, LLC as the redeveloper for the Senior Living District.

### Amending the Redevelopment Plan

Upon compliance with the requirements of applicable law, the Township of Harding may amend, revise, or modify this Redevelopment Plan, as changing circumstances may make such changes appropriate.

# **Property Acquisition**

The Area has been designated as a non-condemnation redevelopment area. No property acquisition through the use of eminent domain is authorized or anticipated as part of this Plan.

### Relocation

Eminent domain is not authorized as part of this Plan and any transfer of property and subsequent relocation requirements are purely voluntary so no plan for relocation assistance in necessary.

### Affordable Housing Units

There are no existing affordable housing units in the Area. Consequently, there are no affordable housing units identified for removal as part of the implementation of this Redevelopment Plan.

## Provisions of New Affordable Housing Units

Redevelopment Plans are permitted to require the provision of affordable housing units per the Local Redevelopment and Housing Law (N.J.S.A 40A:12A-7.b).

In conformance with the Township's settlement agreement with FSHC and their Conditional JOR, 40 affordable units shall be produced as a result of development of this Area.

All affordable units shall comply with the Uniform Housing Affordability Controls (UHAC), N.J.A.C. 5:80-26.1 et. seq. or any successor legislation, with the exception that in lieu of 10% of affordable units in rental projects being required to be affordable households earning at or below 35% of the regional median household income, 13% of affordable units in such projects is required to be affordable to households earning at or below 30% of the regional median household income, consistent with and as required by the Fair Housing Act.

The affordable units shall be constructed pursuant to the phasing schedule found in Part 5 Article XLI of Chapter 225 (adopted by Township Ordinance 04-19) and N.J.A.C. 5:93-5.6(d). The townhouse units shall not be aggregated with the remainder of the market units for purposes of the phasing schedule. When 20 of the townhouse units receive their Certificate of Occupancy, all of the affordable units within the independent

living building shall also have been issued their Certificate of Occupancy. At the issuance of Certificates of Occupancy for 30 of the townhomes, all of the affordable units within the assisted living facility shall have also been issued.

Affordable units shall be affirmatively marketed in a manner consistent with UHAC and shall comply with UHAC bedroom distributions. Deed Restrictions shall be filed to ensure that the affordability controls remain in place for at least 30 years, pursuant to UHAC regulations (N.J.A.C. 5:80-26.1 et seq.).

"Concept Plan," prepared by Gladstone Design, Inc, dated 01-12-2023



"Alternate Concept Plan," prepared by Gladstone Design, Inc, dated 07-01-2022

