2023 AFFORDABLE HOUSING ANNUAL MONITORING REPORT

Township of Harding Morris County, New Jersey

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Township of Harding, Morris County 2023 ANNUAL MONITORING REPORT

The purpose of this Report is to outline the status of affordable housing projects within the Township of Harding, Morris County. The Township first executed a Settlement Agreement with intervenors Mt. Kemble Associates ("Mt. Kemble") on February 9, 2018. On September 21, 2018, the Township executed an additional Settlement Agreement incorporating the terms of the Mt. Kemble Agreement, which was then executed by Fair Share Housing Center (FSHC) on September 27, 2018. This Court-approved Settlement Agreement established the Township's fair share obligations, as well as mechanisms to meet said obligations. A Housing Element and Fair Share Plan (HEFSP) was adopted by the Township's Planning Board on December 17, 2018.

The Township received its Final Order of Judgment of Compliance and Repose (JOR) on June 17, 2020. In accordance with the Court-approved Settlement Agreement, on each anniversary of the settlement agreement, the Township is required to provide annual reporting on the status of all affordable developments in the municipality, as well as any affordable housing trust fund (AHTF) activity. The following constitutes both portions of that Report. Pursuant to the Court-approved Settlement Agreement with FSHC, Harding Township's Adjusted Affordable Housing Obligation is as follows:

Present Need/Rehabilitation Obligation: 0 units

Prior Round Obligation: 83 units
Third Round Obligation: 176 units

Harding Township's Court-approved Housing Element and Fair Share Plan (HEFSP) provides for 259 affordable housing credits to address its Prior and Third Round Affordable Housing Obligations, which include 238 affordable units and 21 bonus credits.

TRUST FUND MONITORING

The Township of Harding adopted its development fee ordinance on January 28, 2019 via Ordinance #03-2019. The Township's Spending Plan was approved by the Court on June 17, 2020. Since the 2022 Annual Monitoring Report, the Township has earned approximately \$152,381 in development fees and \$9,107 in interest. The construction of additional affordable housing units at The Farm has been financed, in part, through a series of payments from Mt. Kemble, totaling \$1 million. Payments equaling \$700,000 were made prior to the 2021 Annual Monitoring Report. Mt. Kemble still has a remaining \$300,000 payment to be paid upon receipt of the first Certificate of Occupancy for a market-rate unit in the Mt. Kemble Development (Block 23.02 Lot 5). Since the 2022 Annual Monitoring Report, the Township has spent approximately \$58,759 on administrative expenses. As of August 31, 2023, the Township had a total balance of \$836,406 in the affordable housing trust fund account.

PRIOR AND THIRD ROUND MONITORING

The following discussion is a status update of all affordable housing developments in Harding Township, both constructed and proposed. The Township also received credit for an existing Regional Contribution Agreement (RCA) with the City of Orange for 43 units, which was executed on October 31, 1996. See the adopted Housing Element and Fair Share Plan for further information and documentation on the RCA as well as the below developments.

Constructed and Occupied

Universal Institute Group Home

Universal Institute Group Home is a licensed group home located at 41 Tiger Lily Lane (Block 23, Lot 5). The facility has five (5) permanent supportive housing units for adults with traumatic brain injuries. The facility first opened in 2001 and is licensed through the NJ Department of Human Services Division of Developmental Disabilities but is a self-funded institute.

Pillar Care Continuum (F.K.A. Cerebral Palsy of North Jersey (CPNJ) Facility)

The Pillar Care Continuum Facility is another licensed group home with seven (7) permanent supportive housing units for individuals with developmental disabilities and other special needs, four (4) of which are applied to the Township's Third Round Obligation. The project is located at 1050 Mt. Kemble Avenue (Block 46.01, Lot 7). The site was sold from the Township to Cerebral Palsy of North Jersey (CPNJ) for a nominal sum of \$1 pursuant to N.J.S.A. 40A:12-21 for its use. The facility received its final certificate of occupancy on May 19, 2020. The Township may claim the additional three (3) credits in future rounds.

The Farm at Harding

The Farm at Harding is an existing 100% affordable development located at 700 Woodland Avenue (Block 2, Lot 16). At the time of adoption of the 2018 HEFSP, the development consisted of 24 affordable family rental units ranging from one- to three-bedrooms, which were issued certificates of occupancy on August 11, 2006 and are deed restricted for 30 years through June 30, 2035. The Township executed an agreement requiring Mt. Kemble Associates to finance, in part, the construction of at least two (2) additional affordable family rental units in accordance with the adopted 2018 HEFSP.

On August 11, 2020, L&T Affordable Housing Urban Renewal Corporation ("L&T Affordable Housing"), a non-profit entity affiliated with the Borough of Madison Housing Authority, received site plan and variance approval for the construction of four (4) additional units: three two-bedroom units and one three-bedroom unit. On November 20, 2020, a deed was recorded with Morris County that allowed the Township to convey the property to L&T Affordable Housing and restrict the property's use to affordable housing purposes only. Construction of the four (4) new units has been completed and, as of early 2023, each one has been occupied. The new units are deed restricted for a minimum of 30 years, and the Township will receive credit for two (2) units in the Third Round and claim future credits for the other two (2) units.

Ongoing

Mt. Kemble Development

The Mt. Kemble Development is a proposed inclusionary development located between Route 202 (Mt. Kemble Avenue) and Interstate 287 on Lot 5 in Block 23.02 of the Township's official tax map. As detailed in the Settlement Agreement with Mt. Kemble Associates ("Mt. Kemble Agreement"), the project site was rezoned via Resolution #6-2018, which was adopted July 9, 2018. The ordinance created the new "TH-1 Townhouse Zone 1" to permit single-family, twin house, and/or townhouse development on the project site with an affordable housing set-aside of 16 units. The developers received site plan approval from the

Township's Planning Board on August 23, 2021. Access to the project is proposed through a property in neighboring Morris Township. The developers submitted an application to Morris Township's Board of Adjustment, which was approved at their October 24, 2022 meeting. As discussed earlier, Mt. Kemble has paid \$700,000 to the Township's Affordable Housing Trust Fund, which has been used to finance, in part, the creation of four (4) additional affordable family rental units at The Farm.

As of the writing of this report, KRE has requested an extension of the 2021 site plan approvals and is in the process of seeking outside approvals related to the project. At the September 27, 2023 hearing of the Harding Township Planning Board, the Board granted this extension. This approval will be memorialized at the next Planning Board meeting.

Hurstmont

The property located at 679 Mt. Kemble Avenue known as the "Hurstmont Site" is proposed to be developed with an age-restricted facility with townhomes, multifamily independent living units, and assisted living and dementia care. The proposal includes 40 age-restricted affordable rental units.

A Redevelopment Plan was adopted on June 24, 2019 and amended September 30, 2019 and again on February 14, 2023 to permit the development as described above. In May 2023, the developer submitted a proposed development plan, including the necessary site plans, architectural plans, and traffic and environmental reports and statements to the Township Committee, who acts as the Redevelopment Entity. This development plan was deemed to be consistent with the Redevelopment Plan and Redevelopment Agreement (Resolution TC 23-115) and an amended redevelopment agreement was approved (Resolution TC 23-116) on May 15, 2023. Site plan approval for the Senior Living District (Block 27, Lot 2) was granted by the Planning Board on July 31, 2023.

As stated in the adopted 2018 HEFSP, the Hurstmont Site will be developed with an age-restricted residential facility with an assisted living component. The previously existing residence has been demolished.

Accessory Apartment Program

The Township adopted Ordinance #06-2019 in January 2019 to update its Accessory Apartment Program standards to reflect current affordable housing legislation. The Accessory Apartment Program provides for the creation of up to 10 accessory apartment units through Township-provided subsidies from the Affordable Housing Trust Fund Account.

AHO-1 and AHO-2 Overlay Zones

The Township received a Durational Adjustment for 73 units of its Third Round Obligation based on a lack of sufficient water, sewage capacity, and sewer infrastructure. The Durational Adjustment was granted at the Fairness Hearing on November 2, 2018, and Ordinance #05-2019, establishing two new overlay zoning districts, the AHO-1 and AHO-2 Zones, was adopted on January 28, 2019.

REHABILITATION PROGRAM MONITORING

The Township has a Rehabilitation/Present Need obligation of 0 and therefore does not have a Township-wide rehabilitation program nor do they partake in a County-wide rehabilitation program.

VERY LOW-INCOME REPORTING

Township of Harding, Morris County Very Low-Income Units Approved and Constructed Since July 17, 2008							
Development/Compliance Mechanism	Total Affordable Units Planned	VLI units constructed as of date of report	VLI units not constructed as of this Report but still planned	Type of Very Low-Income Unit (Family, Senior, Special Needs)			
The Farm at Harding	28	16	-	Family			
Mt. Kemble Development	16	-	4	Family			
Pillar Care Continuum (F.K.A. CPNJ Facility)	4	7	-	Special Needs			
Hurstmont/Glen Alpin	40	-	10	Senior			
Total	60	23	14	-			

APPENDIX A

Township of Harding Resolution #6-2018

TOWNSHIP OF HARDING ORDINANCE #6-2018

"AN ORDINANCE OF THE TOWNSHIP HARDING, COUNTY OF MORRIS, STATE OF NEW JERSEY AMENDING AND REVISING CHAPTER 225 OF THE TOWNSHIP CODE ENTITLED "LAND USE" AND SPECIFICALLY §225-112 IN ORDER TO CREATE A TH-1 TOWNHOUSE ZONE 1; §225, PART 3, ARTICLE XXVIII TO ESTABLISH A NEW SECTION THAT SETS FORTH THE USE, DENSITY, AND BULK REGULATIONS FOR THE TH-1 ZONING DISTRICT, AND §225-113 TO RE-ZONE CERTAIN PROPERTIES TO BE INCLUDED IN THE TH-1 TOWNHOUSE ZONE 1 AND TO AMEND THE TOWNSHIP ZONING MAP"

WHEREAS, it is the intent and purpose of the Municipal Land Use Law (the "MLUL") to encourage municipal action to guide the appropriate use or development of all lands in the State, in a manner which will promote the public health, safety, morals, and general welfare; and

WHEREAS, pursuant to MLUL N.J.S.A. 40:55D-62(a), reasonable consideration must be given to the character of each district and its suitability to particular uses, and appropriate uses must be encouraged; and

WHEREAS, the purpose of the TH-1 Townhouse Zone 1 is to provide a residential development that contributes to the Township of Harding's ("Harding") municipal affordable housing obligation, designed in a way to facilitate a balance of well-designed residential development with open space; and

WHEREAS, the principal permitted use in the TH-1 Townhouse Zone 1 in Harding allows single-family, twin house, and/or townhouse dwellings, including those multifamily dwellings designated as affordable housing units and a residential dwelling for an on-site resident manager on minimum lots of five acres; and

WHEREAS, in furtherance of the aforementioned purposes of the MLUL, and in order to encourage appropriate uses in the TH-1 Townhouse Zone 1, the Harding Township Committee finds and declares that it would be beneficial to create the TH-1 Townhouse Zone 1 with bulk criteria applicable to the newly created zone; and

WHEREAS, Harding Township has undertaken an examination of bulk criteria in its other residential zones and has concluded that the creation of a TH-1 Townhouse Zone 1 with updated bulk criteria would give reasonable consideration to the character and appropriate uses of said zone, and would encourage new residential development that contributes to Harding Township's affordable housing obligation; and

WHEREAS, the Harding Township Committee finds and declares that, pursuant to N.J.S.A. 40:55D-62(a), the inclusion of mandatory landscape buffers in the TH-1 Townhouse Zone 1 would be beneficial to the preservation of said zone's character and suitability for affordable housing uses; and

WHEREAS, certain property identified as Block 23.02, Lot 5 on Harding's official Tax Map, and located along Mount Kemble Avenue (the "Mount Kemble Property"), is currently located in the R-2 Residence Zone; and

WHEREAS, in order to preserve the character of the Mount Kemble Property and promote said property's

suitability for the development of multi-family inclusionary residential housing that contributes to Harding's affordable housing obligation, the Harding Township Committee further finds that said property should be re-zoned to be included within the TH-1 Townhouse Zone 1.

NOW THEREFORE BE IT ORDAINED by the Township Committee of the Township of Harding, in the County of Morris, State of New Jersey, that the Chapter 225, §112 entitled "Zones enumerated", Chapter 225, Part 3, Article XXVIII entitled "AH Affordable Housing Zone" and Chapter 225, §113 entitled "Zone Boundaries and Zoning Map" of the Township Code entitled "General regulations" be and is hereby amended as follows [added portions are **bolded** and <u>underlined</u>; deleted portions have strikethrough]:

SECTION 1. § 225-112 Zones enumerated, is hereby amended and supplemented as follows:

§ 225-112 Zones enumerated.

- A. The territory of the Township shall be divided into the following zones:
 - R-1 Residence Zone
 - R-2 Residence Zone
 - R-3 Residence Zone
 - R-4 Residence Zone
 - AH Affordable Housing Zone

TH-1 Townhouse Zone 1

- B-1 Historic Village Business Zone
- B-2 Business Zone
- OB Office Building Zone
- PL Public Land Zone
- RR Rural Residential Zone
- PRN-RC Planned Residential Neighborhood Residential Cluster Zone

Great Swamp Watershed Overlay Zone

SECTION 2. Chapter 225, Part 3, Article XXVIII is hereby amended as follows.

Article XXVIII:

AH Affordable Housing Zone and TH-1 Townhouse Zone 1

I. AH Affordable Housing Zone.

§ 225-136.

No changes.

§ 225-137.

No changes.

II. TH-1 Townhouse Zone 1.

§ 225-137.5 Use regulations.

No building, structure or premises shall be used, erected or altered except for the following principal

and accessory uses:

A. Principal permitted use: A maximum 96 unit inclusionary development shall be permitted. The market rate units shall be single-family, twin house and/or townhouse dwellings as defined in Chapter 225-5 Definitions of the Township Land Development ordinance. The affordable units may be permitted as either townhouses or stacked flats. A residential dwelling in a townhouse or multifamily structure may include an on-site resident manager. All dwellings shall be designed as complete individual living units containing a kitchen, at least one full bathroom and the bedroom mix in accordance with these regulations. Sixteen (16) dwelling units shall be designated as affordable housing units and shall comply with the Affordable Housing regulations set forth in this Chapter, including any supplemental regulations and requirements. The affordable units may be for sale or rental and shall be integrated into the Development as stacked flats as generally reflected on the Concept Plan which is attached to the executed First Amended and Restated Settlement Agreement as Exhibit A.

B. Accessory uses permitted:

- (1) Garages and off-street parking facilities.
- (2) <u>Administrative offices for an on-site resident superintendent, property manager, or Township personnel.</u>
- (3) Sewage treatment or conveyance facilities, as appropriate, including one or more pumping stations serving the principal use.
- (4) Storage and maintenance areas or buildings.
- (5) Storage areas for solid waste and recycling.
- (6) Other uses customarily incidental and accessory to the principal use such as fencing and signs.
- C. Steep slopes. The provisions of Article XVIII, Steep Slopes, do not apply in the TH-1 Townhouse Zone 1.

§225-137.6 Density and bulk regulations.

- A. A maximum of 96 units of which 16 units shall be affordable.
- B. Minimum open space: 20%.
- C. Maximum height of all principal structures: 45 feet/3 stories.

- D. Maximum height of detached accessory structures: 15 feet, except that a community center for the development may have a maximum height of 25 feet.
- E. Maximum impervious coverage: 55%.
- F. Building Setbacks: Minimum perimeter setback shall be 20 feet, except that any setback to a municipal boundary may be reduced to 10 feet.
- G. Minimum distance between principal buildings: 20 feet, except that the distance may be reduced by the Planning Board in connection with site plan approval in cases where buildings are at angles to one another.
- H. Minimum distance between principal and accessory buildings: 15 feet.
- I. Maximum number of units per building and building length: ten units with a maximum building length of 192 feet.
- J. Off-street parking. Off-street parking shall be provided in accordance with the New Jersey Residential Site Improvement Standards.
- K. Landscaping buffers: Minimum perimeter landscape buffer is 5 feet, except that it shall be 10 feet when adjacent to a single family use or zone.
- L. There shall be no means of ingress or egress to or from Blackwell Avenue or to and from Sand Spring Road.

M. Affordability Controls:

- (1) All affordable units shall include the required bedroom distribution and be governed by controls on affordability and affirmatively marketed in conformance with the UHAC Regulations or any successor regulation, with the exception that in lieu of ten percent (10%) of affordable units in rental projects being required to be at thirty-five percent (35%) of median income, thirteen percent (13%) of affordable units in such projects shall be required to be at thirty percent (30%) of median income, and all other applicable law.
- (2) Each affordable unit created in this zone shall remain subject to affordability controls for a period of at least 30 years from the date that a certificate of occupancy is issued for each of the affordable units and in accordance with applicable law, pursuant to the terms of the UHAC compliant deed restriction(s) to be filed for such units in the form approved by the Township of Harding's Administrative Agent.
- N. Concept Plan: The site plan shall be generally consistent with the concept plan attached as Exhibit A to the First Amended and Restated Settlement Agreement, dated February 12, 2018, by and between the Township of Harding and S/K Mt. Kemble Associates, LLC.

SECTION 3. § 225-113, Zone boundaries and Zoning Map, is hereby amended and supplemented as follows:

The Harding Township Zoning Map shall hereby be amended as follows: Block 23.02, Lot 5 shall be re-zoned from R-2 Residence Zone to the TH-1 Townhouse Zone 1.

SECTION 4. At least three copies of said full Ordinance are on file in the Office of the Municipal Clerk for public examination and acquisition. Copies are available for inspection or acquisition during regular weekday working hours and arrangements have been made for the publication of said proposed Ordinance in pamphlet or other similar form which will be available for purchase from the Township Clerk.

SECTION 5. This ordinance shall take effect upon final passage and publication according to law.

SECTION 6. The Township Clerk is hereby directed to give notice at least ten days prior to the hearing on the adoption of this Ordinance to the County Planning Board, and to all others entitled thereto pursuant to the provisions of N.J.S. 40:55D-15. Upon adoption of this Ordinance, after public hearing thereon, the Township Clerk is further directed to publish notice of passage thereof and file a copy of this Ordinance as finally adopted with the County Planning Board as required by N.J.S. 40:55D-16 and with the Township Tax Assessor.

SECTION 7. All ordinances or parts of ordinances inconsistent herewith are hereby repealed.

SECTION 8. If any section, subsection, sentence, clause, phrase or portion of this ordinance is for any reason held invalid or unconstitutional by a court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision, and such holding shall not affect the validity of the remaining portions.

ATTEST: Lisa/A. Sharp Municipal Clerk	Ha	P	Christopher M. Yates/Mayor	RDING
INTRODUCED: PUBLIC HEARING: ADOPTED:	July	e 11, 2018 9, 2018 9, 2018	ADVERTISED:	June 14, 2018 July 12, 2018
Vote on Adoption:	MOTION	FOR APPROVAL	. AGAINST	ABSTAIN
Ms. DiTosto Mr. Jones Mr. Modi Mr. Platt Mr. Yates	ist		APPROVAL	

APPENDIX B

Harding Township Planning Board Resolution for Application PB-04-23

HARDING TOWNSHIP PLANNING BOARD RESOLUTION

Hurstmont Estate Urban Renewal – Application PB-04-23 679 Mount Kemble Avenue (a/k/a Route 202) – Block 27, Lot 2 Preliminary & Final Major Site Plan Approval and Minor Subdivision with Waiver Adopted August 28, 2023

WHEREAS, Hurstmont Estate Urban Renewal having applied to the Harding Township Planning Board for preliminary and final site plan and minor subdivision approval and design waiver with de minimis exceptions from RSIS improvement standards to develop the subject property with a four-story senior living facility and a townhouse development. The senior living facility will consist of 210 units that include a mix of independent living units, assisted living units, and memory care units. Of the 210 units, 40 will be Affordable units pursuant to the Redevelopment Plan and the Township's Court-approved settlement agreement and Housing Element and Fair Share Plan. The senior living facility includes amenities such as fitness center, beauty salon, theater, a library, a pool area, café space, dining areas, a bar, a market, pickleball courts, and open courtyards. In addition, the proposed project also includes the construction of 40 townhouses (28 carriage homes and 12 cottages) for a total of 250 units across the entire site. The carriage homes are defined as a traditional townhouse unit that is separated from an adjacent unit by a vertical wall. The cottage units are defined in the Redevelopment Plan as "stacked flats" with one unit situated above another. The site is proposed to be subdivided into two lots, one of which will contain the senior living facility plus the 12 cottages. The second lot will contain the 28 carriage homes plus the sewer treatment building and groundwater recharge beds which will service the total project. The property is located in the senior living district of the Glen Alpine/Hurstmont Redevelopment Area. The area was designated as an "area in need of redevelopment" on February 25, 2019; and

WHEREAS, the Planning Board discussed this application for completeness at its meeting of July 24, 2023 and further considered this application at its regularly scheduled meeting on this date, and also at a special meeting of the Planning Board which took place on July 31, 2023, at which hearings a quorum of the Board was present to hear this case, and an opportunity was afforded to members of the public and/or interested persons or parties to ask questions and/or to be heard regarding this application, and a verbatim record of these proceedings was maintained by the Board; and

WHEREAS, at the meeting of July 31, 2023 the Planning Board approved the application subject to the preparation of a further resolution from the Planning Board setting forth its findings and conclusions and setting forth conditions and requirements in accordance with the stipulations of the applicant and requirements of the Board to be set forth in the Board's resolution;

NOW, THEREFORE, BE IT RESOLVED by the Harding Township Planning Board, on the 28th day of August 2023, that the approval of this application for Hurstmont Urban Renewal Entity, LLC for preliminary and final site plan and minor subdivision approval with a design waiver and de minimis exceptions from RSIS site improvement requirements is hereby memorialized as follows:

Findings of Fact and Statement of Reasons

- 1. The applicant submitted application materials to the Board in this case which consisted of the following:
 - Correspondence from Day Pitney, LLC dated May 30; 2023;
 - Township of Harding Land Use Application and associated checklists and documents dated May 30, 2023;
 - Topographic Survey prepared by James P. Deady Surveyor, LLC dated April 25, 2023;
 - One-sheet Minor Subdivision Plan prepared by Gladstone Design, Inc. dated May 26, 2023;
 - 31-sheet Preliminary and Final Major Site Plan and Minor Subdivision Plans prepared by Gladstone Design, Inc. dated May 5, 2023 and revised through May 28, 2023;
 - 19-sheet Architectural Plans for the Carriage and Cottages prepared by Luce Architects dated May 5, 2023;
 - Eight-sheet Architectural Plans for the Senior Living Facility prepared by Meyer Architecture and Interiors dated January 27, 2023, revised through May 5, 2023 and May 26, 2023;
 - 11-sheet set Landscape and Lighting Plans prepared by Bosenberg Landscape Architecture dated May 5, 2023, revised May 26, 2023;
 - Geotechnical Engineering Report prepared by Geo-Technology Associates, Inc. dated October 2022;
 - Stormwater Management Report, Volumes I and II, prepared by Gladstone Design, Inc. dated May 26, 2023
 - Environmental Impact Statement prepared by EcolSciences, Inc. dated May 5 2023 and revised through May 26, 2023;
 - Traffic Impact Statement prepared by Dolan & Dean Consulting Engineers, LLC dated May 1, 2023, revised through May 26, 2023; and
 - Minor subdivision and site plan report from the Morris County Planning Board dated June 27, 2023.
- 2. Also submitted to the Board regarding this case and acknowledged by the applicant were review memorandums and reports as dated June 22, 2023 from M. McKinley Mertz, PP, AICP, LEED Green Associate of Heyer, Gruel and Associates as the Board Planning Consultant, and July 22, 2023 from Paul D. Fox, PE, CME of Apgar Associates as the Planning Board Engineer.
- 3. The July 24, 2023 meeting followed a site walk inspection held by the Board at the subject property on July 15, 2023.
- 4. Thomas J. Malman, Esq. of the Day Pitney LLP, Attorneys of Parsippany, New Jersey appeared to present this case for the applicant. He confirmed for the Board that the current application being submitted in this case was "consistent with the approved redevelopment plan for

this property." Mr. Malman also stated that the applicant had recently received several outside agency approvals. He summarized the applicant's requested approval for preliminary and final site plan, minor subdivision approval, and a design waiver and RSIS exceptions as had been reported and set forth in the application materials and in the review memo and report from the Board Planner. The attorney stated that the site plan approval being sought was for a total of 250 residential units consisting of a 210-unit four-story senior care facility and 40 townhomes. For the minor subdivision, two lots were being proposed, 28 of the townhomes described as "carriage homes" would be situated on one lot of 8.7 acres which would also include a private wastewater facility. The 210 senior care building and the remaining 12 "cottage homes" (stacked units) would be on the other lot consisting of 10.9 acres. Of the 210 units there would be 129 independent living units, 48 assisted living units, and 33 memory care units, 40 Affordable Housing units would also be in this building; and

- 5. Testimony in support of the application was then provided by Ronald A. Kennedy, the applicant's project engineer. The engineer introduced into evidence an exhibit being an aerial plan showing the site and the neighborhood properties in this area north of both Routes 287 and 202. He also reviewed with the Board the zoning designations for the surrounding properties and confirmed that the senior living project before the Board was appropriately located in the Redevelopment District and was being presented in accordance with the Redevelopment Plan. Mr. Kennedy then introduced a second exhibit being a blowup of the property showing the gross acreage of the property and then described the existing conditions on the property including the slope elevations and what he described as "the absence of wetlands on the property."
- 6. In continuing his testimony as to the site plan, a copy of the plan was marked as an exhibit into evidence, Mr. Kennedy stated, "The development would be 28 carriage or townhouse homes, 12 cottage homes in three buildings, and a senior living building of 210 units consisting of 129 independent living units, 48 assisted living units, and 33 memory care units. Of the total 210 units in the building, 170 would be market units and 40 units would be Affordable." In response to a question on follow up as to the age of the residents, Mr. Kennedy confirmed that all of the units would be age restricted to 55 and above for independent, and 62 and above for the assisted living and the memory care units. He then described the minor subdivision proposed in this case to divide the property into two lots. He testified, "On the right side of our site plan will be the senior living building and the 12 cottage homes. On the left will be the 28 carriage homes plus the sewer treatment building and ground water recharge beds which will service the total project. The municipality will have no obligations as to the utility services for the development on either side as all of our utilities will be private. The subdivision of the site will be that the townhome lot will be 8.73 acres, the senior living and cottage homes will be on a 10.97 acre lot, and we are deeding .04 of an acre to New Jersey DOT for the right-of-way." In further describing the 28 townhomes the project engineer stated that they would be between 2,900 and 3,200 square feet, all with three bedrooms and a walkout basement. In then describing the other portion of the site he stated there would be three buildings for the cottages, four units per building, and described the design of the individual buildings as "two side-by-side units and two units below them. Because of the grade of the property, we believe this is the best design to allow for 1,750 square foot units, each with two bedrooms and two garages. For our senior living building as shown on our plans, part of the building will be three stories and part will

be four stories with the building getting lower closer to the road. We will be having a total of 150 parking spaces in the building and 31 spaces outside, with 16 EV spaces which would count as an additional 26 spaces per the ordinance allowing additional credits for EV spaces. Overall, our design of the development as to units and the total number of dwellings meets all standards in the Redevelopment Ordinance. We also comply with the parking requirements regarding the Redevelopment Plan. We are only requesting one design waiver as to the level of illumination for sidewalks and two de minimis exceptions from RSIS residential site improvement standards for sidewalks on one side of the street and for RSIS requirements for parking spaces. Again, our parking plan complies with the Redevelopment Plan. As a result, there are only de minimis exceptions from full compliance with all redevelopment requirements for the entire development."

- 7. Using a series of exhibits from the engineering plans that were marked into evidence for the grading, stormwater management, and sanitary sewers, Mr. Kennedy provided an explanation of the site work necessary for the overall development, the stormwater management measures, plans, and installations, including the stormwater basins as to their location and functioning he further confirmed for the Board were in accordance with "the new DEP regulations and requirements." In providing detailed testimony about the sanitary sewers to serve the development, Mr. Kennedy located and described the sanitary sewer system throughout the development including the sewer treatment building and ground water recharge beds which he stated "are located in the best place on the property for this recharge area." The project engineer further indicated that after the site plan approval from the Board, the applicant would be required to have a further permit and approval from New Jersey DEP for operation of the wastewater plant. In response to a Board question as to whether the sewer treatment plan and recharge beds would cause any odor on the property, Mr. Kennedy stated, "That will not occur because of the carbon filters-charcoal that will control that, and also we will be having a truck coming onto the site weekly to remove sludge." The project engineer also provided an explanation in response to a question from the applicant's counsel as to how water supply would be arranged for the development including a sprinkler system for the senior living building. Mr. Kennedy also confirmed in response to a question from Mr. Malman as to the status of the applicant's outside agency approvals stated, "The applicant has obtained approval for its wetlands LOI, a wastewater permit, and as previously indicated we still need a treatment works approval from NJ DEP." There were no public questions for Mr. Kennedy.
- 8. Daniel King, the project architect, then provided testimony in support of the application. Mr. Malman advised the Board there would be two architects providing testimony as to the separate construction for the development. Utilizing an exhibit being his plan for the senior building and the site work around it which was marked into evidence, he described the location, style, and details of construction for the building including the architectural elements he had incorporated. A series of exhibits were then marked into evidence which were utilized by Mr. King to show and describe the elevations of the building on each side, and he also described the lower level parking including the EV stations provided in the plans. Mr. King went over the floor plan for each of the floors in the senior living building and described in detail the staff and common areas including pool area, gym, beauty salon, and a "wellness center" as part of the activity space available. The architect stated this area of the building would include a café, putting green, a grill and garden area, and located the

independent living units in the separate area of the building in accordance with the floor plans. Utilizing another page of the plans he described the main floor of the building including the lobby, offices, three courtyards, and located the independent living units, assisted living, and memory care sections of the building. He further located the Affordable Housing units throughout the building. The architect also described how the building had been "pushed back" to permit an outdoor roof deck which Mr. King stated had been designed "to take advantage of the fantastic views from the building." The architect then responded to several questions from the Board Engineer as to the fire protection measures that would be undertaken by the applicant during the course of construction for the wood frame building. Mr. King also confirmed for Mr. Fox that the applicant was not proposing to "light the cupolas." There were no public questions for Mr. King.

9. The project landscape architect, Mr. Jim Mazzucco, then provided testimony in accordance with a page of his plans which was marked as an exhibit into evidence. He testified that the landscape plan and work for the project would be designed and undertaken to "preserve as much as possible the existing buffer and trees." He then described for the Board the applicant's proposal for tree replacement including trees of 12 to 14 feet in height and 2 to 2.5 caliper. He also described the Evergreens that had been selected to be planted on the property which would be 6 to 8 feet at planting, and as he stated, "They will eventually grow to 40 to 70 feet at maturity. We will also be providing ornamental trees throughout the site at a height of 6 to 8 feet." The Board asked the project architect as to more specific plans and proposal for the applicant to "save the big trees along the road side of the property," to present a more detailed landscaping plan to designate the trees and buffer to be preserved, and to provide more details as to tree replacement with a more specific landscaping plan. Mr. Mazzucco responded, utilizing an exhibit marked into evidence to describe the plantings which would be added to the "area for the sewer treatment plant and the recharge beds surrounding same." The Board commented during this testimony as to additional landscaping and/or a possible relocation of this area from the original plan so that additional buffering and plantings in this area could be accommodated to maintain the existing buffering of this portion of the site and the property overall. The Board asked the landscape architect and the applicant to further consider a 50 foot tree conservation area and buffer along the roadway, and again to provide more details regarding the applicant's proposed tree replacement plan and plantings that would overall address the Board's concern to continue to maintain the natural buffer for the property as now exists as much as possible. Mr. Mazzucco then utilized a separate exhibit to review again with the Board the plantings. In particular the use of plantings over the retaining walls, and described the irrigation system across the property in response to the Board's question as to whether irrigation for all landscaped areas would be provided. It was also noted by the Board that a maintenance plan for all landscaping at the property would be required. Mr. Mazzucco then provided testimony as to the lighting locations and plan for the development and also discussed with the Board the design waiver being requested for the ordinance requirement that illumination levels for the sidewalks not exceed an average illumination level of .2 foot-candles (8:1), and in the applicant's plan the illumination level is proposed at 0.3 foot-candles (13.4:1). Mr. Mazzucco stated the lighting proposed was suitable. There were no follow up questions for the landscape architect from the public.

- 10. At the July 31, 2023 special meeting of the Board, this case was continued. Nicole M. Magdziak, Esq. of Day Pitney appeared for the applicant. She advised the Board that the applicant would be presenting testimony from the architect for the townhomes, the operations manager for the senior care-assisted living building, the project engineer, Mr. Kennedy, and a traffic expert.
- 11. Mr. Christopher Luce as the architect for the residential buildings provided testimony in accordance with the illustrations and plans he had prepared which were marked as exhibits into evidence. He advised the Board that his design process in this case was undertaken with the "traditions of the community and to provide suitable architecture for luxury housing with a design, features, and architectural enhancements consistent with the traditions of the community." He testified as to the façades of the homes and his revised plan set dated July 31, 2023 consisting of nine pages which were displayed as slides. After explaining the location of the buildings and the roadway access to same he also explained the signage proposed, and then went into detailed testimony about what he described as, "The two products for cottage housing and townhomes." Using his plans he explained the floor plans of the carriage house units which he stated would be between 2,900 and 3,200 square feet, all three-bedroom units with three-and-a-half baths, and reviewed with the Board the floor plans for each level of the townhomes. He further described the location of the utility services and meters and an area for generators for each unit which he stated would be operating on propane, which was later clarified by Mr. Kennedy's testimony as described herein. In describing the "cottages", the architect stated they would be single story and smaller than the townhomes with three buildings with four units in each. He reviewed the two units that would be on the upper level and the two units on the lower level in each of these buildings and further gave an explanation of the redesign of the façades taking into account the prior reviews of the development. He then followed up with an explanation as to the wastewater treatment building that he had designed "in the style of an equestrian building." Mr. Luce described the overall appearance and building materials for all of the structures he had designed referring to his slides for same. Following this presentation the Board questioned the Board Planner, Ms. Mertz, as to whether the applicant had complied with the Redevelopment Plan for these units. The Board Planner confirmed that was correct and stated, "The presentation on these units is consistent with the Redevelopment Plan." There were no public questions asked of the architect.
- 12. Ms. Kristen Ward as the administrator who would be responsible for the senior living building then provided testimony to the Board. After outlining her experience in the field over many years, she described the current senior housing building as "a unique project. There is a need which this building will address for higher end senior living with the components we are proposing which is underserved for rentals." At the request of the applicant's attorney she then addressed the review letter and memo from the Board Planning Consultant, Ms. Mertz, and responded to certain requests for information listed therein. These included food deliveries which she stated would be undertaken one to three times a week, where the deliveries would take place for food and other required supplies for the building, means of entering the building with fobs for the residents, the business hours from 8:30 am to 5:30 pm, with as she expressed it, "The doors being locked at 8:00 pm." However, she stated, "Visitors are allowed at any time." She further advised as to typical deliveries being made to the building as anticipated which would be UPS-FedEx vehicles, Amazon deliveries, and postal

service to individual mailboxes. She also confirmed there was no medical waste on the premises, and that the dining staff and employees would be present from 6:30 am to 8:00 pm. Also, that the healthcare assisted living and memory care unit would have staffing from 7:00 am to 3:00 pm, 3:00 pm to 11:00 pm, and 11:00 pm to 7:00 am. "Also, we expect many of our employees will be picked up in Morristown and taken to the facility with our vans, and we will also provide them with box lunches, and limited train tickets also being given to our employees which will reduce the need for parking onsite." In response to a question from the Board as to the total employees in the senior building, Ms. Ward advised, "We will have 40 employees when we open, and overall when we are fully operational 120 to include dining and kitchen services, resident care, housekeeping, administration, etc." She further stated, "If there are medical visits, they will take away any medical waste, and medications will be administered by licensed nurses and medical technicians in our memory care unit. We will also be providing parking for our residents with 185 total parking spaces onsite being the total of our underground and surface parking available." In response to a question from the Board as to how many residents would occupy the building, Ms. Ward advised, "210 units we estimate would have a total of 240 residents." In follow up questions from the Board as to the anticipated occupancy of the development, Ms. Ward stated, "We will have 125 independent living apartments in the building, and I would anticipate that the couples will be residing in the cottages." In responding to a question from the Board as to how the applicant would handle emergency medical needs and requirements, Ms. Ward testified, "We will have our own private ambulance service." A detailed discussion then followed between Ms. Ward and the Board as to how the senior living care section of the building would initiate emergency calls and communications for medical care, fire, etc. There were no public questions for Ms. Ward.

13. The project engineer, Ronald Kennedy, then returned to provide testimony to the Board regarding updates and revisions to the applicant's presentation. He first advised the Board there would be no use of propane for the generators on the properties. He stated, "They will now be natural gas. Also there will be a generator installed for each carriage home, behind each unit, and for the cottage units they will be on the side." He then explained changes in the plans, and in particular how that would impact the landscaping. He testified, "We have pushed the entrance back and realigned the driveway entrance to maintain as much as possible the existing substantial trees and buffering in that portion of the site." Utilizing another exhibit marked into evidence, he explained the change in the area of the site around the treatment plant and in the area of the recharge beds as he stated, "We have slided this area away from Route 202 and changed the shape of this area so that we are able to get 30 feet further back from the front of the property." Then utilizing a slide exhibit he showed the Board on this exhibit dated 7/31/2023 "how we have located the larger trees with blue dots that are staying, and with red dots the trees we are removing. Also, as to the work in progress regarding shrub removals, we are removing shrubs and invasive plantings and replacing them with non-invasive plantings as we are showing on our plans. We are keeping the existing screening as much as possible as it appears today and reacting to the Board's suggestions that we maintain as much as possible the natural buffering already present on the property." In responding to a question from the Board as to how long the construction period would take for the overall development, Mr. Kennedy testified, "For the larger building I would estimate 24 months, and as for the townhouses I would state this would be based upon sales activities, but overall, it would be 14 months to build." In follow up questions from the Board about the system of retaining walls on the property and the height of same, Mr. Kennedy responded, "We will be tiering the walls in 4 to 5 foot sections." He further explained how this would be done in particular along the driveways for the development and throughout the site. In response to a question from the Board as to whether all of this work and these plans would meet RSIS requirements, the Board Engineer, Mr. Fox, confirmed that they would.

- 14. The Board then questioned Mr. Kennedy further about the New Vernon Fire Department memo of 7/18/2023, and in particular as to whether it was a safe proposal to have EV charging stations under the building. As to questions from the Board as to whether the charging stations could be taken out of the areas under the building and placed in the surface lots, Mr. Kennedy that this was not a code requirement and would be an undesirable situation as to surface charging stations being a problem due to adverse weather, etc. In a follow up review of the Fire Department memo regarding fire hydrants and their recommendations for the site, Mr. Kennedy responded, "The applicant will comply as well as complying with Mr. Fox's memo as to his review." The limited exceptions that Mr. Kennedy would request as discussed with Mr. Fox were then reviewed by the engineers with the Board. It was again confirmed that the applicant would comply with the Fire Department memo and the Board professional memos and reviews with the revisions made to the plans to date. It was also agreed by the applicant's attorney that there would be a further submission and updated landscaping-buffer plan submitted by the applicant.
- 15. This testimony was followed up on by testimony from the landscape architect, Mr. Mazzucco, who testified as to the lighting waiver request after his review of the location of the site lighting and description of the fixtures, etc. Following this discussion, the Board Planner requested that Mr. Mazzucco review with the Board the area of the site available for the applicant to create a bridle path.
- 16. The applicant then offered testimony from its traffic expert, Mr. Gary Dean. Mr. Dean advised the Board that his testimony in this case was based upon his prior evaluation of the site, his inquiries and study regarding the closest intersection, and his further knowledge of uses in the immediate area of the property. In that regard he indicated to the Board that NJ DOT was currently evaluating dedicated left-hand turn lanes on Route 202. He further stated his traffic counts and report were also current and updated. Mr. Dean indicated his opinion was that there was substantially less traffic at this time on the adjoining streets and in this area as part of a "general decrease since Covid and also due to a large section of our population in this area being retired individuals." He then summed up, "This application will not aggravate any rush hour traffic conditions either in the AM or PM, and specifically our impact will be minimal on the adjoining county road. Our traffic at peak hours will have limited impact on the adjoining intersection which is currently at a level of service F now. Overall, the traffic from this development during peak hours will have only a 1.1 and 2.1 second increase as far as traffic delays as to the impact on the nearby intersection. Also, our level of service getting in and out of our project we believe will be at a level B as far as rating level of service utilized by the Institute of Traffic Engineers. Overall, I believe the project and this development has a safe and efficient access and egress and a relatively minimal traffic impact on the adjoining roadway and closest intersection." In response to questions from the Board as to whether the driveway as

reconfigured in the latest plan revision would at times cause any vehicle queuing from either vehicles entering or exiting the site, in particular with employees required for the senior living building. Mr. Dean responded by stating, "No, I do not believe that will be a problem as the bulk of the employee traffic will take place out of rush hours based upon the hours of employee shifts testified to in the hearing." There were no public questions for Mr. Dean.

- 17. There was no public comment or statements offered to the Board regarding this application.
- 18. The applicant's counsel then summed up the application as submitted before the Board. The Board discussed a series of conditions and requirements that would apply to the resolution in accordance with the stipulations of the applicant during the hearing, in accordance with the comments and requirements in the reports of the Board professionals, and as separately discussed by the Board with the applicant's representatives during the hearings, all of which were accepted by the applicant's representatives.
- 19. The Board finds and concludes from the evidence and proofs presented that the preliminary and final site plan request with minor subdivision approval and design waiver and for de minimis exceptions from RSIS improvements standards to develop this subject property in accordance with the Redevelopment Plan and the evidence and testimony before the Board in this case represents a suitable and appropriate plan and development now presented to the Board for approval. The Board agrees that the proposed development represents a beneficial use of the property overall. Further that the applicant has demonstrated in the site plan submission and evidence and testimony regarding same, also as to the minor subdivision, design waiver, and the de minimis exceptions from RSIS improvement standards, compliance by the applicant with the Redevelopment Ordinance, the Redevelopment Plan, and the Redevelopment Agreement that the applicant has entered and obtained from the Township of Harding. The Board therefore concludes that this compliance with the Redevelopment Plan and requirements overall by the applicant now results in a development consistent with good planning and design which thereby serves the public interest. The Board notes in that regard as established in the Redevelopment Plan for this property that there is a need for the senior housing and services that will be provided by this development, including the 40 Affordable Housing units that will be provided pursuant to the Redevelopment Plan and the Township's court approved settlement agreement and Housing Element and Fair Share Plan. The Board finds further that the minor subdivision of the premises which is required for the development to proceed consistent with the Redevelopment Plan is also appropriate to permit and allow as it is necessary for the applicant's development proposal as designed and presented to the Board to now be accomplished. The Board also concludes that all of these positive benefits and advancements can be accomplished and continued in the future without any significant or noticeable negative impact in the reasonable judgment of the Board. Therefore, the approval for the preliminary and final major site plan and minor subdivision approval, design waiver, and de minimis exceptions from RSIS improvement standards the Board concludes is appropriate for the Board to allow based upon evidence and testimony, the Redevelopment Plan previously approved to now be implemented, and the careful evaluation of this Board.

Description of Minor Subdivision Approval

1. The application of the applicant for minor subdivision approval in accordance minor subdivision plan prepared by Gladstone Design, Inc. as dated May 26, 2023, is hereby granted in accordance with the conditions of this resolution.

Description of Waivers

1. The applicant is granted a design waiver from the Township lighting standards for illuminations levels regarding the average illumination level-average requirement for residential sidewalks, to an average of 0.2 footcandles with 0.3 footcandles proposed and for the lower height luminaries for sidewalks. Also, a waiver is granted for the requirements of the Township code that requires illumination for residential sidewalks be designed such that the ratio of the average illumination to minimum illumination does not exceed a factor of 8. The uniformity factor in this development is 13.4. In addition, a de minimis exception from RSIS residential site improvement standards for sidewalks to be constructed on both sides of the street, and for RSIS parking space requirements – the Board noting that both these exceptions are in accordance with the standards of the Redevelopment Plan for this Development.

Approval Conditions

- 1. The approval of the Board in this case is subject to the applicant's filed site plan, subdivision plan, architectural plans, as submitted and filed with the Board including those updated at the July 31, 2023 meeting. Also, the applicant is to comply with the total evidence and stipulations of the applicant during the hearings as to all details for the construction of the buildings, site improvements, and other work at the property subject to the further review, requirements, and approval of the Board Engineer; and
- 2. The applicant shall obtain any and all other required outside agency approvals, permits required for this development, and any required updates for prior approvals; and
- 3. The applicant is to continue to comply with the Redevelopment Agreement including all updates and amendments; and
- 4. The applicant is to enter into a Developer's Agreement in form and content prepared by the Board and Township Attorneys and the Board and Township Engineers. This agreement will include the Affordable Housing obligations and controls and requirements, required bond and inspection escrows, etc. with language consistent with the Redevelopment Agreement where there is any overlap in same. All costs and expenses of this Developer's Agreement incurred by the Township shall be paid by the developer; and
- 5. The applicant is to submit the Association documents for the reasonable review, requirements, and approval of the Board professionals, the Board Attorney, and the Township Attorney and Township Engineer the language of same is to be consistent with the Redevelopment Agreement where there is any overlap. All of the costs, expenses, and other charges incurred by the Township for this work to be paid by the developer; and

- 6. The applicant shall comply in full with review memorandum and report dated July 22, 2023 from Paul D. Fox, PE, CME, the Board Engineer, with the exception of:
 - a. EV will be permitted to park in the garage;
 - b. Grading the entrance for a future sidewalk but not installing the sidewalk; and
 - c. Lighting plan to be coordinated with the site plan and architectural plans including notes on each with cross references; and
- 7. The applicant is to comply with the terms, conditions, and requirements in the review memorandum and report dated June 22, 2023 from the Board Planning Consultant, M. McKinley Mertz, PP, AICP; and
- 8. The applicant shall submit for the reasonable review, requirements, and approval of the Board Engineer a maintenance and construction plan to address landscaping, inclusive of an annual reporting requirement and protocol for removing invasive species and replanting areas in the buffer where plant materials are removed, and to favor native plant species where practical; and
- 9. Comply with the Fire Department review letter issued in this case with the exception of number 2 (EV in garage subject to working with the Board Engineer to arrange for a location of same) and number 4 (design to connect to the neighboring property in the future, but not to install a connection in accordance with consultation and approval of the Board Engineer, Mr. Fox); and
- 10. Provide a plan for the reasonable review and approval of the Board Engineer and undertake the work to tier the 10-foot wall to the east of the entrance drive with two walls, no tier is permitted to be greater than 5 feet in height; and
- 11. Preserve the trees and supplement the landscaping to the extent practical in the revised 30-foot buffer, in particular along the Mt. Kemble frontage at the location of the ground water recharge beds in accordance with the discussion at time of last hearing; and
- 12. Coordinate with the Board Engineer with respect to the retaining walls in the rear of the site, clearing is to be limited to the extent practicable in accordance with further site visit and subject to consultation and approval of the Board Engineer, Mr. Fox; and
- 13. The applicant shall pay any and all outstanding application, technical review, or other fees pursuant to the rules, regulations, and requirements of the Planning Board and Township ordinances, including but not limited to any development fee and/or any and all other Affordable Housing fees, assessments, or other charges, and any and all further fees, charges, deposits, escrows, or professional billings in accordance with the ordinances and regulations of the Township and/or that result from this site plan and subdivision approval and concluding work required for same; and
 - 14. Provide evidence of all taxes being current; and

15. Submit for the reasonable review, requirements, and approval of the Board Engineer a

staging plan for all work at the property and further arrange for required pre-construction meetings through and with the Board Engineer, Mr. Fox; and

16. In accordance with the discussion with the applicant at the request of the applicant at

time of final hearing, the applicant is granted an extension of time to file the minor subdivision deed

with the requirement that the minor subdivision is to be perfected within 18 months from the date of this final resolution, specifically extending the time for minor subdivision perfection of 190 days as

provided in N.J.S.A. 40:55D-47; and

17. The applicant shall prepare and submit to the Board Engineer and the Board Attorney

the proposed subdivision deed for the reasonable review, requirements and approval prior to filing,

all costs and expenses of same to be paid by the applicant.

18. Prior to the signing of the minor subdivision deed by the appropriate officers of the

Planning Board, the Board Engineer shall first provide a written confirmation to the Secretary of the

Board that the applicant has complied with and satisfied the conditions in this resolution; and

19. A recorded copy of the minor subdivision deed shall be promptly filed with the Planning

Board Secretary and the Township Tax Assessor by the applicant's attorney without cost or expense

to the Township.

Vote on Resolution

For the Oral Resolution: Newlin, Jones, Edgar, Clew, Walters, Yates, dePoortere, Burns, and Claytor

Against the Oral Resolution: None

For the Written Resolution: Jones, Edgar, Clew, Walters, Yates, dePoortere, and Burns.

Against Written Resolution: None

The within resolution was duly adopted by the Planning Board for the Township of Harding at its

meeting of August 28, 2023.

Lori Taglairino

Lori Taglairino, Secretary

Dated: <u>August 28, 2023</u>